

Loudon County Solid Waste Disposal Commission  
February 19<sup>th</sup>, 2026  
6:00PM  
Loudon County Annex

Roll Call

Public Comment

LCSWDC:

- January 2026 Minutes
- Annual Progress Report - Tim Hendrick
- Hydro Determination Review – Chris Cline
- Monthly Pump Reports Request
- East Ditch Pond Update
- Borrow Pit Update
- WasteAway Update
- 2024 & 2025 Audits
- Annual Rate Letter

Republic:

- Operations
- Engineering Report
- Airspace Utilization Report
- TDEC Inspection
- Host and Security Fee Letter
- LCSWDC Financial Information

Action Items

Adjourn

## **Loudon County Solid Waste Disposal Commission Meeting Minutes**

**Date:** January 15, 2026

**Meeting Type:** Regular Commission Meeting

**Location:** Courthouse Annex Building, Loudon, Tennessee

**Time:** 6:00 pm EST

**Chairman (Acting):** Ms. Monty Ross

### **Attendees:**

- **Commission Members Present:** Ms. Monty Ross (Acting Chair), Mr. Gary Hendrix, Mr. Andy Lawson, Dr. Steve Bartell
  - **Commission Members Absent:** Chairman Mr. Adam Waller (illness)
  - **Legal Representation:** Ms. Elizabeth Murphy (not present)
  - **Republic Services:** Mr. Stoddard Pickerell, Mr. David Hollinshead
  - **Public:** Bonnie Coffey, Chris Kirby, Pat Hunter, Brian Viars, Larry Jameson
- 

### **CALL TO ORDER**

Acting Chair Ross called the meeting to order at 6:00 pm. Chairman Waller contacted Ms. Ross at approximately 3:00 pm reporting illness symptoms and chose not to attend to avoid potentially exposing others. Roll call confirmed four commissioners present with Chairman Waller absent.

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### **PRE-MEETING CLARIFICATION REQUEST**

Pat Hunter requested her name be corrected in audit documents to "Pat Hunter" and notation made that she served on the commission for two months in 2024. This correction will be incorporated into audit revisions.

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### **ADMINISTRATIVE ACTIONS**

#### **June 2025 Minutes - Deferred:**

Ms. Ross explained the June 2025 minutes require verbiage corrections requested by Ms. Murphy for clarification. The June meeting involved a period when recording equipment was not operational, requiring reconstruction from notes and memory with Gary Busch's assistance. Corrections will be addressed at February meeting when Chairman Waller returns.

#### **November and December 2025 Minutes Approval:**

The commission reviewed November and December 2025 meeting minutes included in the packet.

**Motion:** Approve November 2025 and December 2025 meeting minutes as presented

**Motion by:** Dr. Bartell

**Seconded by:** Mr. Lawson

**Result:** Approved unanimously

**FY 2024 and FY 2025 Audits - Deferred:**

Audits completed by Vance CPA LLC require corrections including commissioner names for respective years and service duration notations. Chairman Waller will return audits to Mr. Vance for corrections. Review and approval scheduled for February meeting.

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**PUBLIC COMMENTS**

**Pat Hunter - Lawsuit and Audit Concerns:**

Ms. Hunter raised multiple concerns requiring commission response:

**Audit Corrections:** Requested her two-month 2024 service period be accurately reflected in audit documents along with name correction to "Pat Hunter." Also noted Diannah Mullins served couple months and should be similarly documented.

**Lawsuit Questions:** Expressed concern about lawsuit filed (from memory) in October, which she obtained from courthouse. Papers apparently never served, no response received, then withdrawn without board approval. Questioned why lawsuit filed without first ensuring resolution of issues like road conditions to everyone's satisfaction before withdrawal. Requested explanation for this sequence.

**Ms. Ross's Explanation:**

Ms. Murphy filed suit but did not record it immediately—recording not required for certain period (believed 60 days). Strategy involved having discussions with Republic Services about commission concerns. The filing provided very concise description of commission expectations. After discussions with Republic's attorneys over time, determination made that sufficient response had been received, and lawsuit would not proceed forward. Ms. Murphy explained this process to commissioners.

**Dr. Bartell's Clarification:**

Understanding indicates board approval not needed for removal because lawsuit never officially filed.

**Public Response (Bonnie Coffey):**

Objected that public was told lawsuit was filed and public paid for legal services based on that representation.

**Ms. Ross's Response:**

Acknowledged legal nuances unfamiliar to non-attorneys, noting Ms. Murphy explained some procedural aspects. Requested other commissioners assist with explanation.

**Mr. Lawson's Position:**

Not being attorney, uncomfortable stating exactly what Ms. Murphy said. Requested Ms. Murphy explain at next meeting.

**Ms. Hunter's Financial Concerns:**

Requested written explanation noting Ms. Murphy did not work without compensation during months of Republic discussions. Had expectations when complaint filed (which courthouse records show was filed) that something concise and decisive would result. If related to road improvements, residents living in area should speak to satisfaction with results. Needs concrete information on what Republic will do since expectations not met for people traveling road daily. Requested itemized costs for Ms. Murphy's work including what exceeded regular monthly fees specifically for lawsuit.

**Commission Response on Payment:**

Ms. Ross indicated invoices from Ms. Murphy previously received identifying regular duties separately from litigation amounts, though detailed breakdown not immediately available. Hendrix confirmed payment made at recent meeting (believed November), noting details would be in approved minutes. Hunter requested documentation showing what resulted from complaint.

**Ms. Ross's Forward-Looking Response:**

Indicated upcoming paving project discussion would address improvements, suggesting things are happening and improving based on TDEC feedback and photographs Brian Viars provided showing some improvement even since recent pictures after rain. Detailed discussion scheduled later in agenda.

**December Meeting Minutes Clarification:**

Ms. Hunter questioned whether December meeting lacked quorum and whether minutes exist. Ms. Ross confirmed minutes were prepared, included in packet, and just approved. Dr. Bartell clarified no quorum meant no actions could be taken, but discussions occurred and were documented.

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**Brian Viars - Road Conditions and Safety:**

Mr. Viars presented detailed photographic evidence and timeline:

**Sunday Conditions (Post-Rain):** Road "super clean" following Saturday-Sunday heavy downpour. Photographs show visible road lines throughout.

**Monday Deterioration:** Time-stamped photographs show road "brown as it can be" by Monday. Gave Republic "benefit of the doubt" over subsequent days to assess whether sweeping/cleanup would occur or conditions would worsen.

**Progressive Worsening:** Conditions same or worse over multiple days. Heavy mud droppings—not smeared mud from backing into wet areas—but "big clumps of mud all the way up the road." Conditions unchanged from historical patterns. By 5:00 pm meeting day, conditions identical to 3:00-4:00 pm when photographs submitted to commission.

**Conclusion:** "Pictures don't lie." Road returned to dirty condition by Monday and remained unchanged. Sunday's clean road with visible lines now "faded off because of the mud."

**Future Contingency Question:** If paving doesn't work, what is next step? Is Republic prepared for additional measures? His opinion: Paving uphill and back not a fix for mud. "As long as you continue to dump in that mud, there's going to be mud track out whether it's on their road or the highway, the state highway."

**School Construction Soil Question:** Questioned whether contaminated dirt from new school construction site near Lenoir City was brought to landfill and, if so, whether disposed properly. Sought clarification on soil location if delivered to facility.

**Soil Contamination Discussion:**

Extended discussion occurred about school construction site soil. Ms. Hunter corrected characterization from "contaminated" to "unsuitable soil." Mr. Lawson explained unsuitable might mean soil won't pack properly for construction use at school site. Primary concern focused on whether soil delivered to landfill.

**Republic Services Response (Stoddard Pickerell and David Hollinshead):**

Soil has not been brought to landfill. Any such soil would require:

- Analysis at Republic laboratories
- Analysis at TDEC laboratories
- TDEC sign-off after review of results
- Deposition only on lined areas if accepted
- Clean soil required for berm construction (likely sourced elsewhere)

**Ms. Ross's Jurisdictional Clarification:**

Concerns should be addressed to Loudon County Commission, Loudon County School Board, and/or Planning Commission as proper venues. Since not appropriate topic for Solid Waste Commission, moved to next agenda item.

**Bonnie Coffey - Road Conditions:**

Simple statement: "The road is still dirty. That is my comment. And I gave my car wash pass away. What's the point?"

**Chris Kirby - Recent Return Observations:**

Returned to town after one-month absence since last meeting. Understood paving occurred but observed as layman: "Nothing's changed." Mud still present. Expected improvement after month away. Conclusion: "If you paved, it didn't work. I'm sorry."

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## **BORROW PIT REZONING UPDATE**

Stoddard reported Chairman Waller provided zoning application around Christmas. Republic submitted application with fee payment after New Year. Hearing scheduled February 10th at 5:30 pm before Planning Commission. Chairman Waller will lead presentation with Stoddard providing support for questions. Upon rezoning approval, Republic will file general construction permit to develop borrow area.

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## **PAVING PROJECT STATUS AND MUD MITIGATION**

### **Stoddard's Comprehensive Update:**

**Initial Framing:** Referenced November announcement specifically characterizing project as "step in the right direction"—explicitly not presented as complete fix. Recorded meetings document this characterization. Acknowledged as step one of series of improvements needed to mitigate problem.

**Investment and Construction:** Republic funded almost \$500,000 for project initiation based on Stoddard's business case. Initial road paved after substantial excavation removing unsuitable material (to be reused around landfill with rock fill). Installed two catch basins with 1,000 linear feet paved stretch from scale house past wheel wash. Goal: Remove sediment from Highway 72 and retain on landfill property.

**Third Catch Basin:** Installation scheduled this weekend upgradient of paved road, pending snow conditions potentially arriving tomorrow and Saturday.

**Friday-Saturday Monitoring Results:** Teresa photographed all tires leaving hill Friday-Saturday. Review showed tires "almost spotless" with "virtually no sediment tracked out" across scales. Same practice not executed Monday.

**Ongoing Monitoring Commitment:** Will continue monitoring practices to ensure consistency.

**Legacy Mud Issue:** Highway 72 has "legacy mud" existing on road—coating built over time. Referenced previous correspondence showing Republic offered pressure washing to return road to original state; offer denied to preserve stormwater conveyances leading to Tennessee National property. Silt fencing could provide sediment capture for washing operations, but previous approach was not permitted. Street sweeper remains only allowed method for Highway 72 cleaning.

**Current Operations Context:** Still working two working faces. Top deck operations continuing until dedicated transition to new cells. Once in new cells, "fully rocked road all the way around the hill"

with "very minimal interaction with sediment." Current situation reflects Q4 project execution entering winter months.

**Final Characterization:** "Doing the best we can, but in all reality, this was posed as a step in the right direction, not the fix all that it's being laid out to be, I guess."

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**Commission and Public Discussion:**

**Mr. Hendrix - Pressure Washing History:**

Questioned pressure washing reference.

**Larry Jameson Response:**

Recalled water truck historically washing road. Process washed sediment into stream faster, eroded road shoulders in locations. Once mud leaves landfill and reaches road, something must be done. Commended Republic for efforts to date, but "it has not worked"—sediment still appearing on tires. Rode beside trucks leaving landfill; not large cake mud but quarter-size pieces still reaching road. Rain provides reset by washing road clean. Past water truck operations occurred when mud was "much much much heavier."

**Mr. Hendrix - Historical Context:**

Recalled past mud being "almost basketball size literally"—requiring vehicles to dodge clumps. Situation improved significantly since then, but "obviously we still have more work to do."

**Mr. Jameson - Traffic Hazard:**

Emphasized ongoing traffic hazard. Even with sweeper truck, adding water truck creates same problem—"which one's heavier?" Road simply needs cleaning. Entering rainy season where Mother Nature will help, but problem persists.

**Mr. Hendrix - Sweeper Effectiveness:**

Questioned sweeper effectiveness.

**Group Discussion on Sweeper:**

Multiple voices characterized as "waste of time." Sweeper operates without water—just sweeping, "blowing it around." Saturday mornings after road dries, sweeper creates "huge dust cloud." Following sweeper makes seeing oncoming traffic impossible while swerving around it. Dust combined with eastern sunrise creates challenging conditions—"surprised y'all haven't had more wrecks out there."

**Stoddard's Clarification Question:**

Asked gentleman in back whether preference would be washing off mud now despite kickback to stream.

**Group Discussion:**

Acknowledged "double-edged question." Referenced Sunday photographs Mr. Viars provided showing clean road with visible lines, then gradual worsening through week. Sweeper presence noted as less frequent this week than normal. Questioned whether sweeper gets washed. Confirmed Republic still conducts pressure washing after wheel wash. Discussed wheel wash location relative to pavement.

**Stoddard's Infrastructure Description:**

Approximately 40 feet asphalt before wheel wash. Drivers proceed through wheel wash, sometimes required to back up multiple times for additional cleaning, then approximately 50 feet to first catch basin. Approximately 250-300 feet to second catch basin. Smooth stretch continues to scales where trucks wait for traffic clearance. Third catch basin will be installed at asphalt start this weekend—all three designed to shake tires progressively.

**Stoddard's Regional Context:**

Navigated public forums recognizing mud on roads represents common regional issue. Loudon area lithology involves tough clays difficult to shed. Walking on wet clay with boots causes mud caking adding 10 pounds boot weight. Legacy mud on Highway 72 shoulders and medians continues shedding back onto main road over years.

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**Mr. Jameson - Rock Pad Solution:**

Noted best historical results occurred when Republic maintained rock pads for dumping—"least amount of mud that come out of the landfill on the road at that time." Could always identify when pads moved by excessive mud on road. Questions whether this is cure, but "vast improvement when the truck dumped off rock pads."

**Mr. Hendrix - Catch Basin Performance:**

Questioned catch basin installation duration (confirmed approximately one month) and whether sediment accumulation visible. How will cleaning occur?

**Stoddard's Cleaning Protocol:**

Catch basins cleaned during quarterly vac-truck events. Initial December cleaning showed little sediment between installation and December. Vac-truck returning Monday next week to assess cleanouts. Semi-annual obligation exists for cleanout maintenance. This cadence supplements typical wheel wash cleaning—not exclusive cleaning schedule. Upcoming work includes catch basins, cleanouts, wheel wash—complete system cleaning.

**Mr. Hendrix - Catch Basin Specifications:**

Requested dimensions.

**Stoddard's Specifications:** Four feet inner diameter, 16 feet long, approximately five feet deep.

**Mr. Hendrix - Sediment Accumulation Assessment:**

After one month, questioned whether two inches or two feet sediment accumulated in bottom.

**Stoddard's Response:**

Currently retaining water from rain events making precise measurement difficult. Sediment "caked on the bottom right now"—"pretty substantial from weight perspective" but "not overwhelming the catch basin" at all. System is capturing sediment as designed.

**Mr. Hendrix - Performance Expectations:**

Expectations suggested weekly cleaning if first catch basin performed "really great job," with second catching less, third even less, progressing "down to nothing." Acknowledged work remains.

**Stoddard's Strategic Context:**

Reiterated step one of strategy removing sediment as far from Highway 72 as possible. November presentation never sold as "fix all." Motivated to solve problem and fix issue. Confirmed rock pads around wheel wash with speed bump strategy planned for this weekend's catch basin installation.

**Speed Bump Strategy:**

Strategic placement where back tires hit speed bump while front tire over catch basin, then front tires hit speed bump while back tires over catch basin—optimizing sediment capture.

**Mr. Viars' Point on Rain Events:**

Acknowledged laminar flow on asphalt roads during rainstorms very helpful for cleaning tires. Days afterward present concern. "Clearly there." Feel good about initial work but "knew it wasn't a fix all."

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**Dr. Bartell - Industry Context Question:**

Questioned whether this issue particular to Matlock Bend development history or common to landfills generally in Stoddard's experience.

**Stoddard's Industry Perspective:**

"It's trash business"—generally dirty. His job: Take something dirty and "make it as clean and pretty as possible"—difficult task. Any landfill involves mud, rock, or dirt interaction. This region (northern Georgia, western South Carolina) has "really tough clays" difficult to shed. Florida, coastal areas, Texas see less trackout but may have more aggressive leachate issues due to temperatures.

**Matlock Bend Historical Issue:**

"Matlock did not have any pavement historically was an obvious issue." Industry standard for halfway decently run landfills includes asphalt stretch allowing traffic passage.

**Positive Project Byproducts:**

Sat in scale house three occasions since completion. Hearing driver satisfaction coming onto landfill—particularly homeowners knowing they're not requiring wheel alignments. Benefit extends beyond simply addressing trackout.

**Continued Framing:**

"Selling it as a step in the right direction. It's not a fixall. We still have work to do. We're motivated to get it done. It just helps if people work with us."

**New Cell Operations Preview:**

New cell will show "very limited" dirt interaction. Visiting landfill today shows "almost virtually no dirt interaction" wrapping around hill to cell. Not all traffic there yet. Currently approved for two working faces: one for fluffing new cell requiring Tellico-type household MSW for first layer (very limited traffic to new cell currently). Once everyone off top deck with designated roads to new cell, "much cleaner operation." Timing frustrating during winter months. Q4 funding pulled to initiate progress. "No problem spending money. That's my job in Republic is to spend money and try to fix issues. I'm going to keep doing it."

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**LANDFILL GAS MONITORING REPORT**

Stoddard reported fourth quarter probe report submitted to TDEC earlier this week. No evidence of methane migration to any probes, confirming everything staying contained within liner system.

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**REPUBLIC SERVICES OPERATIONS REPORT**

Ms. Ross invited questions about Republic's operations report. Noted TDEC called attention to some items but did not require immediate action, indicating TDEC satisfied with Republic's corrective approaches.

**Mr. Hendrix Confirmation:**

Confirmed no violations observed in report.

Commission had no additional questions on operations report.

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**TDEC 10-YEAR PLAN MEETING ANNOUNCEMENT**

Ms. Ross reported discussing with Tim Hendrick about upcoming TDEC meeting in Knoxville on January 21st (9:00 am - 12:00 pm). After extended waiting period, TDEC finally releasing guidance for 10-year plan Ms. Ross has sought for past two years. Meeting will discuss potential grant opportunities for assistance. Ms. Ross plans to attend and will forward information to commission members, welcoming their participation.

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**January 2026 Action Items**

Item	Responsible Party	Target Date	Status
Correct June 2025 minutes verbiage per Ms. Murphy	Chairman Waller	February	Pending
Correct commissioner names/tenure in FY24-25 audits	Chairman Waller/Vance CPA	February	Pending
Present corrected audits for approval	Chairman Waller	February	Scheduled
Provide written lawsuit explanation and costs	Ms. Murphy	February	Requested
Install third catch basin upgradient of pavement	Republic Services	This weekend	Weather Dependent
Complete top deck transition to new cell	Republic Services	Ongoing	In Progress
Install strategic speed bumps at catch basins	Republic Services	This weekend	Scheduled
Conduct vac-truck cleaning of catch basins/cleanouts	Republic Services	Monday next week	Scheduled
Continue tire monitoring photography protocol	Republic Services	Ongoing	Committed
Attend February 10 Planning Commission hearing	Chairman Waller/Stoddard	February 10, 5:30pm	Scheduled
File general construction permit for borrow pit	Republic Services	After rezoning	Pending Approval
Attend TDEC 10-year plan meeting in Knoxville	Ms. Ross/interested commissioners	January 21, 9am-12pm	Optional

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### Next Meeting

**Date:** February 20, 2026

**Time:** 6:00 p.m.

**Location:** Loudon County Annex Building

**Anticipated Discussion Items:** • Corrected June 2025 minutes approval • FY 2024 and FY 2025 audit approvals with commissioner corrections • Written lawsuit explanation and cost breakdown

from Ms. Murphy • Paving project effectiveness assessment and catch basin performance data • Third catch basin installation completion report • Top deck to new cell transition status • Speed bump installation results • Borrow pit rezoning Planning Commission hearing results • TDEC 10-year plan meeting report and grant opportunities • Republic operations report and TDEC inspection results

**Meeting adjourned at approximately 8:15 p.m. by motion from Dr. Bartell, seconded by Mr. Lawson. Motion approved unanimously.**

*Minutes respectfully submitted by Monty Ross, LCSWDC Interim Secretary  
Chairman: Adam Waller, Loudon County Solid Waste Disposal Committee*

**Note:** Full video of LCSWDC meeting available at: Loudon County Solid Waste Disposal Commission Meeting, January 15, 2026 ([youtube.com](https://www.youtube.com))

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# County, Solid Waste, and Board Contact Information

version 1.11

(Submission #: HQJ-RA2Y-X6W0K, version 1)

## Details

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**Originally Started By** Timothy Hendrick

**Submission ID** HQJ-RA2Y-X6W0K

**County** Loudon

**Status** Draft

## Form Input

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### Report Information

**County**  
Loudon

**Report Year**  
2025

### APR Report Contacts (1 of 4)

Tim Hendrick

**Contact Type/Title**  
Report Author (APR)

Please fill out the contact information for the County Mayor/ County Executive, Solid Waste Director, Solid Waste Board Chair, and APR Report Author.

**Contact**

**Prefix**

NONE PROVIDED

**First Name      Last Name**

Tim                      Hendrick

**Title**

Deputy Director

**Organization Name**

East Tennessee Development District

**Phone Type      Number              Extension**

Business              865-273-6003      108

**Email**

thendrick@etdd.org

**Address**

216 CORPORATE PL  
ALCOA, TN 37701

Below select [Add new APR report contact](#) to enter another contact

**APR Report Contacts (2 of 4)**

**Buddy Bradshaw**

**Contact Type/Title**

County Mayor/County Executive

Please fill out the contact information for the County Mayor/ County Executive, Solid Waste Director, Solid Waste Board Chair, and APR Report Author.

**Contact**

**Prefix**

NONE PROVIDED

**First Name      Last Name**

Buddy                      Bradshaw

**Title**

Loudon County Mayor

**Organization Name**

NONE PROVIDED

**Phone Type      Number              Extension**

Business              865-458-4664

**Email**

bradshawb@loudoncounty-tn.gov

**Address**

100 RIVER RD  
STE 106  
LOUDON, TN 37774

Below select [Add new APR report contact](#) to enter another contact

## APR Report Contacts (3 of 4)

**Chris Parks**

### **Contact Type/Title**

Solid Waste Director/Recycling Coordinator

Please fill out the contact information for the County Mayor/ County Executive, Solid Waste Director, Solid Waste Board Chair, and APR Report Author.

### **Contact**

#### **Prefix**

NONE PROVIDED

#### **First Name      Last Name**

Chris                  Parks

#### **Title**

Convenience Center Director

#### **Organization Name**

Loudon County

#### **Phone Type    Number                  Extension**

Mobile                  865-317-0500

#### **Email**

parksc@loudoncounty-tn.gov

#### **Address**

500 HALLS FERRY RD  
LENOIR CITY, TN 37771

Below select [Add new APR report contact](#) to enter another contact

## APR Report Contacts (4 of 4)

**Adam Waller**

### **Contact Type/Title**

Solid Waste Board Chair

Please fill out the contact information for the County Mayor/ County Executive, Solid Waste Director, Solid Waste Board Chair, and APR Report Author.

**Contact**

**Prefix**

NONE PROVIDED

**First Name      Last Name**

Adam              Waller

**Title**

Solid Waste Board Chair

**Organization Name**

NONE PROVIDED

**Phone Type    Number            Extension**

Mobile            865-591-4446

**Email**

wallera@loudoncounty-tn.gov

**Address**

100 RIVER RD  
LOUDON, TN 37774

Below select [Add new APR report contact](#) to enter another contact

# County Infrastructure

version 1.13

(Submission #: HQJ-RA3Q-XEPB0, version 1)

## Details

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**Originally Started By** Timothy Hendrick

**Submission ID** HQJ-RA3Q-XEPB0

**County** Loudon

**Status** Draft

## Form Input

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### County Information

**County Name**

Loudon

**Report Year**

2025

**County Contact**

**First Name**      **Last Name**

Chris              Parks

**Title**

Convenience Center Director

**Phone Type**    **Number**            **Extension**

Business          865-988-7558

**Email**

parksc@loudoncounty-tn.gov

**Address**

500 HALLS FERRY RD  
LENOIR CITY, TN 37771

**Do your local governments provide curbside for recycling or solid waste?**

Yes

**Type of curbside recycling or solid waste for services provided by local governments.**

City Curbside Waste Collection

**Comments**

NONE PROVIDED

**Are there local government run convenience centers?**

Yes

**Are there local government run recycling centers?**

No

**Are there local government run green box sites?**

No

## County Convenience Centers (1 of 3)

### Rock Quarry Road Convenience Center

**County Convenience Center Name**

Rock Quarry Road Convenience Center

**County Convenience Center Permit Number**

CCC530000215

**Convenience Center Address**

Rock Quarry Road

[NO CITY SPECIFIED], TN [NO ZIP CODE SPECIFIED]

**Location**

35.7455,-84.32588

**Does the County Collect Household Garbage?**

Yes

**Enter the number of residents that used the site annually.**

5,000.0

**Materials Accepted**

Metal  
PET #1 and HDPE #2 Mixed  
Mixed Plastics #3 - #7  
OCC  
Mixed Paper  
Antifreeze  
Used Oil  
Pallets  
Electronics/E-scrap  
Latex Paint  
Lead-Acid

**Hours of Operation**

Day of the Week	Open Time	Close Time
Monday	07:00 am	06:00 pm
Tuesday	07:00 am	06:00 pm
Wednesday	07:00 am	06:00 pm
Thursday	07:00 am	06:00 pm
Friday	07:00 am	06:00 pm
Saturday	07:00 am	06:00 pm
Sunday	NONE PROVIDED	NONE PROVIDED

**If you have any opening or closing hours that are different from those above, please describe below**

NONE PROVIDED

## County Convenience Centers (2 of 3)

### Lenoir City Convenience Center

**County Convenience Center Name**

Lenoir City Convenience Center

**County Convenience Center Permit Number**  
CCC530000363

**Convenience Center Address**

Halls Ferry Road  
Lenoir City, TN [NO ZIP CODE SPECIFIED]

**Location**

35.78052,-84.277779

**Does the County Collect Household Garbage?**

Yes

**Enter the number of residents that used the site annually.**

5,000.0

**Materials Accepted**

Metal  
PET #1 and HDPE #2 Mixed  
Mixed Plastics #3 - #7  
OCC  
Mixed Paper  
Used Oil  
Antifreeze  
Pallets  
Electronics/E-scrap  
Lead-Acid

**Hours of Operation**

Day of the Week	Open Time	Close Time
Monday	07:00 am	06:00 pm
Tuesday	07:00 am	06:00 pm
Wednesday	07:00 am	06:00 pm
Thursday	07:00 am	06:00 pm
Friday	07:00 am	06:00 pm
Saturday	07:00 am	06:00 pm
Sunday	NONE PROVIDED	NONE PROVIDED

**If you have any opening or closing hours that are different from those above, please describe below**

NONE PROVIDED

**County Convenience Centers (3 of 3)**

**Greenback Convenience And Recycling Center**

**County Convenience Center Name**

Greenback Convenience And Recycling Center

**County Convenience Center Permit Number**

CCC530000500

**Convenience Center Address**

Highway 95  
Greenback, TN [NO ZIP CODE SPECIFIED]

**Location**

35.65539,-84.15656

**Does the County Collect Household Garbage?**

Yes

**Enter the number of residents that used the site annually.**

5,000.0

**Materials Accepted**

Metal  
PET #1 and HDPE #2 Mixed  
Mixed Plastics #3 - #7  
OCC  
Mixed Paper  
Used Oil  
Antifreeze  
Pallets  
Electronics/E-scrap  
Lead-Acid

**Hours of Operation**

<b>Day of the Week</b>	<b>Open Time</b>	<b>Close Time</b>
Monday	<i>NONE PROVIDED</i>	<i>NONE PROVIDED</i>
Tuesday	07:00 am	06:00 pm
Wednesday	07:00 am	06:00 pm
Thursday	07:00 am	06:00 pm
Friday	07:00 am	06:00 pm
Saturday	07:00 am	06:00 pm
Sunday	<i>NONE PROVIDED</i>	<i>NONE PROVIDED</i>

**If you have any opening or closing hours that are different from those above, please describe below**

*NONE PROVIDED*

# County Operations

version 1.12

(Submission #: HQJ-RA4E-NM00V, version 1)

## Details

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**Originally Started By** Timothy Hendrick

**Submission ID** HQJ-RA4E-NM00V

**County** Loudon

**Status** Draft

## Form Input

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### County

**County**

Loudon

**Report Year**

2025

### Obstacles (1 of 1)

`MUNI`

**County-level or Municipality?**

County

**Obstacles**

Funding

Lack of Support

Markets

Citizen Apathy

Education

Staff

**Comments**

NONE PROVIDED

### Composting (1 of 1)

`MUNI`

**County-level or Municipality?**

County

**MATERIALS COLLECTED OR DIVERTED (CHECK ALL THAT APPLY)\***

NONE PROVIDED

**WHO PERFORMS THE SERVICES? (CHECK ALL THAT APPLY)\***

NONE PROVIDED

**PRODUCTS PRODUCED (CHECK ALL THAT APPLY)\***

NONE PROVIDED

**Does the county or its municipalities offer assistance for backyard composting?\***

No

**If you are interested in the backyard composting education program, please fill out an Ask TDEC Question.**

<https://www.tn.gov/environment/contacts/ask-tdec-questions.html>

**Disaster Debris or Storm Event**

**In the last year, did a disaster debris or storm event increase the tonnage of organics diversion or disposal for the county or its municipalities?**

No

**Does your local government have a disaster debris plan according to TCA 68-211-815 (b) (16)?**

No

**Has the County submitted a draft to TDEC to file?**

No

**Upload Current DDMP**

NONE PROVIDED

**Comment**

NONE PROVIDED

**Education Efforts (1 of 1)**

‘MUNI’

**County-level or Municipality?**

County

**Program Name**

Loudon County Recycling Initiative

**Program Sponsor**

TDOT Litter Grant

**Program Objective**

Persuade and Inform

**Number Served**

County-Wide

**Program Type**

Signage

Brochures

Special Events

Classroom

Website

Community Outreach

Radio

**Focus Area**

Recycling

Operational Functions (use of CCC, HHW Events, etc.)

**Program Target Audience**

Adult/General Public  
Government/Institutional  
Business/Industry  
Children/Educators Media

**Comments**

NONE PROVIDED

**Funding for Programs (1 of 1)**

`MUNI`

**County-level or Municipality?**

County

**How is the program funded?**

How is the program funded? (select all that apply)	Total Funding (\$)
Property Taxes/General Fund	350,000.00

**Contracts (1 of 1)**

`MUNI`

**County-level or Municipality?**

County

**Please complete the following for the county or each municipality:**

CONTRACTOR	BUDGETED CONTRACT AMOUNT	CONTRACT START	CONTRACT END	TYPE OF CONTRACT
Waste Connections	77000	07/01/2025	06/30/2030	Managed Competition

**SERVICES PROVIDED**

Disposal

**Budget (1 of 1)**

`MUNI`

**County-Level or Municipality?**

County

**Complete the following section for the county and its municipalities that provide solid waste and/or recycling services**

Number of Employees	Services	Full Time or Part Time?
8	Solid Waste	Full Time
12	Solid Waste	Part Time
8	Recycling	Full Time
12	Recycling	Part Time

**Provide a brief explanation of employee roles noted above, if necessary:**

Loudon County utilizes the same 8 full-time and 12 part-time employees for both solid waste and recycling.

## **Last Fiscal Year's Solid Waste and Sanitation Fund**

### **Budget**

[Loudon County SW Budget.pdf - 01/20/2026 12:24 PM](#)

#### **Comment**

NONE PROVIDED

## **Attachments**

---

<b>Date</b>	<b>Attachment Name</b>	<b>Context</b>	<b>User</b>
1/20/2026 12:24 PM	Loudon County SW Budget.pdf	Attachment	Timothy Hendrick

# APR and Grant Questionnaires

version 1.11

(Submission #: HQJ-RA6G-5SM45, version 1)

## Details

---

**Originally Started By** Timothy Hendrick

**Submission ID** HQJ-RA6G-5SM45

**County** Loudon

**Status** Draft

## Form Input

---

### APR Questionnaire

**County Name**

Loudon

**Report Year**

2025

**1. Are there any policies, statutes, rules, protocols or ordinances that inhibit the county and municipalities from having effective programs? Reference specific statutes, rules, policies or documents when answering the question.**

N/A

**2. Are there any parts or utility of the 10 Year Solid Waste and Materials Management Statewide Plan, Plan Update or Annual Progress Report the county and municipalities do not understand?**

N/A

**3. What role can Materials Management play to be the biggest resource to the county and its municipalities?**

With the County hosting an on-site HHW facility, we strongly suggest TDEC set up recurring training for the convenience center staff to ensure they are aware of the issues of HHW management. Also ensure first responders are aware of HHW and are equipped to manage an HHW incident should an emergency arise.

**4. What areas would you like to see the Division of Solid Waste Management focus on in coming years to help the county and municipalities be successful implementing the Region's plan and programs?**

Loudon County would like to see TDEC interact directly with municipalities in the same way they interact with counties. We would like to see TDEC help municipalities integrate programs to help facilitate the goals of the regional solid waste plan.

Additionally, Loudon County would like to see TDEC help create better opportunities for markets for waste tires. Loudon County manages tires without issue, but TDEC can help ensure competition in the marketplace, so that counties are not left with one viable option for tire recycling and that service levels are kept at a desirable level due to multiple service options existing.

**5. What is needed in the county and municipalities to further waste reduction, recycling, diversion or end markets in Tennessee?**

If TDEC is enforcing the 25% waste reduction "goal," we suggest at the state level recycling opportunities are developed for plastic. For local entities like our Convenience Centers, we can only increase our recycling numbers where it is economically viable to do so. If there are no local options available, the waste goes to the landfill.

**6. 68-211-871(b) requires an annual progress report on the implementation of the regional comprehensive integrated municipal solid waste management plan. What steps are the county and municipalities taking locally to contribute to regional plan implementation?**

Our regional solid waste plan calls for recycling and waste reduction, and Loudon County is providing as many opportunities for residents to recycle as are financially feasible. We also seized upon the opportunity to work with local industry to take material that was landfilled and give it a beneficial use. We work with Kimberly Clark on paper waste that is now used as an alternate daily cover and with Tate and Lyle on sludge that is now used for soil additive.

**7. Describe any success stories on programs or efforts made in the last year**

Loudon County expanded our Convenience Center in Lenoir City, which allowed us to increase our volume of collected materials by 11 tons daily. We consider this a major success.

Loudon County considers our ongoing partnership with local industries to utilize material as alternate daily cover to be a huge success.

**Grant Questionnaire (1 of 1)**

**County-level or Municipality?**

County

**What grants would the county and municipalities like to see TDEC promote in the next two years?**

- Access Improvements/Carts
- Education and Outreach
- Measurement
- Organics Management/Composting
- Technical Assistance
- Convenience Centers
- Hub and Spoke
- New Technologies
- Recycling Equipment
- Waste Reduction

**What are the county and municipalities biggest needs for this next calendar year? Grant demonstration of need and priority will be determined through answering these questions.**

- Education and Outreach
- Expand Infrastructure
- New Infrastructure
- Upgrade Equipment
- New Equipment
- Facility Upgrades
- Technical Assistance Providers

**Explain Equipment Needs and Facility Upgrades**

Loudon County is expanding the Lenoir City Convenience Center, and we will need grant assistance with this effort for infrastructure such as concrete and paving.



February 9, 2026

Mr. Adam Waller  
Chairman  
Loudon County Solid Waste Disposal Committee  
100 River Road #106  
Loudon, TN 37774

RE: Hydrologic / Jurisdictional Determinations for the Western Pond Drainage Feature Review  
Matlock Bend Landfill SNL530000203  
Loudon County, Tennessee

Dear Mr. Waller:

On behalf of Loudon County and the Loudon County Solid Waste and Disposal Commission, this letter is submitted to recommend proceeding with the Jurisdictional Determination for a water feature originating at the western storm pond outfall of the Matlock Bend Landfill and extending across adjacent properties. This request is intended to obtain formal confirmation of stream classifications and regulatory jurisdiction to support future planning and permitting considerations.

Multiple hydrologic evaluations completed between 2022 and 2025, along with a field investigation conducted on December 8, 2025, have documented the presence of stream reaches exhibiting perennial, intermittent, and ephemeral characteristics. The attached materials summarize prior determinations, field observations, and mapping relevant to the water feature and its downstream extent.

The proceeding with the Jurisdictional Determination will clarify the regulatory status of the identified reaches and to inform future project planning, including potential landfill development or expansion activities. No impacts are proposed as part of this request. Any future actions affecting the water feature would be evaluated separately and would be subject to applicable permitting and agency review.

We appreciate your review of this request and respectfully ask for agency coordination and guidance regarding jurisdictional classifications. Should additional information or site access be required, please contact us at your convenience.

Sincerely,

A handwritten signature in blue ink, appearing to read 'Chris Cline', is written over a blue circular scribble.

Chris Cline, P.E.  
Project Manager

## **EXECUTIVE SUMMARY**

Multiple hydrologic and jurisdictional evaluations have assessed a drainage feature originating at the western storm pond outfall of the Matlock Bend Landfill and extending downstream across three properties: the Matlock Bend Landfill, the Tennessee National Golf Community, and property owned by the Loudon County Solid Waste and Disposal Commission (a potential future landfill expansion area). These evaluations were conducted between January 2022 and May 2025 by Civil & Environmental Consultants, Inc. (CEC), Barge Design Solutions (Barge), and Hodges, Harbin, Newberry & Tribble, Inc. (HHNT).

Collectively, the studies consistently document that the drainage feature includes multiple stream classifications by reach, including perennial, intermittent, and ephemeral segments, based on hydrologic, geomorphic, and biological indicators. While classifications vary by location, all studies identify a defined watercourse originating at the western storm pond and continuing downstream across adjacent properties.

At the Commission's request, CCI conducted a site visit on December 8, 2025, following approximately 1 inch of rainfall in the prior seven days. Field observations confirmed that current site conditions are consistent with historical determinations. Intermittent flow with defined bed and banks was observed immediately downstream of the western storm pond, while features along the western and northern landfill boundaries exhibited characteristics consistent with ephemeral or wet-weather conveyances.

Based on the collective record, alterations to the water feature originating at the western storm pond outfall are anticipated to require TDEC authorization, such as an Aquatic Resource Alteration Permit (ARAP). It is recommended that the County proceed with a formal Jurisdictional Determination (JD) request and incorporate these water features into early planning and design, as they may influence landfill operations, future expansion feasibility, and regulatory compliance.

Other water feature reaches were evaluated and discussed; however, these features are not anticipated to pose regulatory or operational constraints due to their classification or their limited proximity to existing or planned landfill activities



## **HISTORICAL HYDRAULIC DETERMINATIONS**

Three hydrologic studies have evaluated a hydrologic feature that originates at the western storm pond outfall of the Matlock Bend Landfill and extends across three properties from east to west: (1) the Matlock Bend Landfill, (2) property owned by the Tennessee National Golf Community, and (3) property owned by the Loudon County Solid Waste and Disposal Commission (a potential location for future landfill expansion).

This summary focuses on the findings from:

- January 2022 – Civil & Environmental Consultants, Inc. (CEC) Hydrologic Determination
- November 2022 – Barge Design Solutions (Barge) Hydrologic Determination
- May 2025 (Draft) – Hodges, Harbin, Newberry & Tribble, Inc. (HHNT) Jurisdictional Determination Request

Collectively, these studies document that the feature contains multiple stream types by reach, including perennial (year-round flow), intermittent (seasonal flow), and ephemeral (rain dependent) segments, based on hydrologic, geomorphic, and biological indicators.



**JANUARY 20, 2022 – CIVIL & ENVIRONMENTAL CONSULTANTS, INC. (CEC)**  
**LOUDON COUNTY MATLOCK BEND JURISDICTIONAL DETERMINATION**

CEC evaluated five features on the Matlock Bend Landfill property. For purposes of this summary, the focus is the feature immediately downstream of the western storm pond (Figure 1). CEC hydrologic determination describes this reach as:

*PER-1 begins at the pond outfall at lat. 35.747997, long. -84.41523, and continues southeast for approximately 152 feet before exiting the study area at coordinates lat. 35.747797, long. -84.415622. PER-2 is a mapped stream on the USGS hydrography dataset and also had primary indicator of non-Gambusia fish presence.*

Figure 1 presents the study map; Figures 2 and 3 contain the primary and secondary evaluation forms.

**Figure 1 – CEC Study Map**





**Figure 2 – CEC Primary Evaluation**

 Tennessee Department of Environment and Conservation - Division of Water Resources 312 Rosa L. Parks Ave. 11th Floor. Nashville, TN 37243 <b>Hydrologic Determination Field Data Sheet</b> Tennessee Division of Water Resources, Version 1.5 (Fillable Form)		
Named Waterbody: N/A		Date/Time: 1/5/2022
Assessors/Affiliation: D. Spradlin / Civil & Environmental Consultants, Inc.		Project ID : PER-1
Site Name/Description: Matlock Bend Landfill		
Site Location: Loudon, TN		
HUC (12 digit): 060102010303 - Pond Creek	Latitude: 35.750392	
Previous Rainfall (7-days) : 4.36	Longitude: -84.413847	
Precipitation this Season vs. Normal : <b>average</b> <b>Antecedent Precipitation Tool</b>		
Source of recent & seasonal precip. data :		
Watershed Size : <0.15 sq mi	County: Loudon	
Soil Type(s) / Geology : Greendale (Gc)	Source: NRCS	
Surrounding Land Use : Landfill/Forest		
Degree of historical alteration to natural channel morphology & hydrology (select one & describe fully in Notes) : <b>Slight</b>		
Primary Field Indicators Observed		
Primary Indicators	NO	YES
1. Hydrologic feature exists solely due to a process discharge	<input checked="" type="checkbox"/>	WWC
2. Defined bed and bank absent, vegetation composed of upland and FACU species	<input checked="" type="checkbox"/>	WWC
3. Watercourse dry anytime during February through April 15th, under normal precipitation / groundwater conditions	<input type="checkbox"/> N/A	WWC
4. Daily flow and precipitation records showing feature only flows in direct response to rainfall	<input checked="" type="checkbox"/>	WWC
5. Presence of multiple populations of obligate lotic organisms with ≥ 2 month aquatic phase	<input checked="" type="checkbox"/>	Stream
6. Presence of fish (except <i>Gambusia</i> )	<input type="checkbox"/>	<b>Stream</b>
7. Presence of naturally occurring ground water table connection	<input checked="" type="checkbox"/>	Stream
8. Flowing water in channel and 7 days since last precip >0.1" in local watershed	<input checked="" type="checkbox"/>	Stream
9. Evidence watercourse has been used as a supply of drinking water	<input checked="" type="checkbox"/>	Stream
<p><b>NOTE: If any Primary Indicators 1-9 = "Yes", then no further investigation is necessary. However, assessors may choose to score secondary indicators as supporting evidence.</b></p> <p>In the absence of a primary indicator, or other definitive evidence, complete the secondary indicator table on page 2 of this sheet, and provide score below.</p> <p>Guidance for the interpretation and scoring of both the primary &amp; secondary indicators is provided in <i>TDEC-DWR Guidance For Making Hydrologic Determinations, Version 1.5</i></p>		
<b>Overall Hydrologic Determination = STREAM</b> Secondary Indicator Score (if applicable) =		
Justification / Notes : _____ _____ _____ _____		



**Figure 3 – CEC Secondary Evaluation**

Secondary Field Indicator Evaluation					
<b>A. Geomorphology</b> (Subtotal = 0.00)					
	<b>Absent</b>	<b>Weak</b>	<b>Moderate</b>	<b>Strong</b>	
1. Continuous bed and bank	0	1	2	3	0
2. Sinuous channel	0	1	2	3	0
3. In-channel structure: riffle-pool sequences	0	1	2	3	0
4. Sorting of soil textures or other substrate	0	1	2	3	0
5. Active/relic floodplain	0	0.5	1	1.5	0
6. Depositional bars or benches	0	1	2	3	0
7. Braided channel	0	1	2	3	0
8. Recent alluvial deposits	0	0.5	1	1.5	0
9. Natural levees	0	1	2	3	0
10. Headcuts	0	1	2	3	0
11. Grade controls	0	0.5	1	1.5	0
12. Natural valley or drainageway	0	0.5	1	1.5	0
13. At least second order channel on existing USGS or NRCS map	0	1	2	3	0
<b>B. Hydrology</b> (Subtotal = 0.00)					
	<b>Absent</b>	<b>Weak</b>	<b>Moderate</b>	<b>Strong</b>	
14. Subsurface flow/discharge into channel	0	1	2	3	0
15. Water in channel and >48 hours since sig. rain	0	1	2	3	0
16. Leaf litter in channel (January – September)	1.5	1	0.5	0	0
17. Sediment on plants or on debris	0	0.5	1	1.5	0
18. Organic debris lines or piles (wrack lines)	0	0.5	1	1.5	0
19. Hydric soils in channel bed or sides of channel	No = 0		Yes = 1.5		0
<b>C. Biology</b> (Subtotal = 0.00)					
	<b>Absent</b>	<b>Weak</b>	<b>Moderate</b>	<b>Strong</b>	
20. Fibrous roots in channel bed <sup>1</sup>	3	2	1	0	0
21. Rooted plants in the thalweg <sup>1</sup>	3	2	1	0	0
22. Crayfish in stream (exclude in floodplain)	0	1	2	3	0
23. Bivalves/mussels	0	1	2	3	0
24. Amphibians	0	0.5	1	1.5	0
25. Macroinvertebrates (record type & abundance)	0	1	2	3	0
26. Filamentous algae; periphyton	0	1	2	3	0
27. Iron oxidizing bacteria/fungus	0	0.5	1	1.5	0
28. Wetland plants in channel bed <sup>2</sup>	0	0.5	1	1.5	0
<sup>1</sup> Focus is on the presence of terrestrial plants. <sup>2</sup> Focus is on the presence of aquatic or wetland plants.					
Total Points = 0.00					
Under Normal Conditions, Watercourse is a Wet Weather Conveyance if Secondary Indicator Score < 19 points					
<b>Notes :</b>					



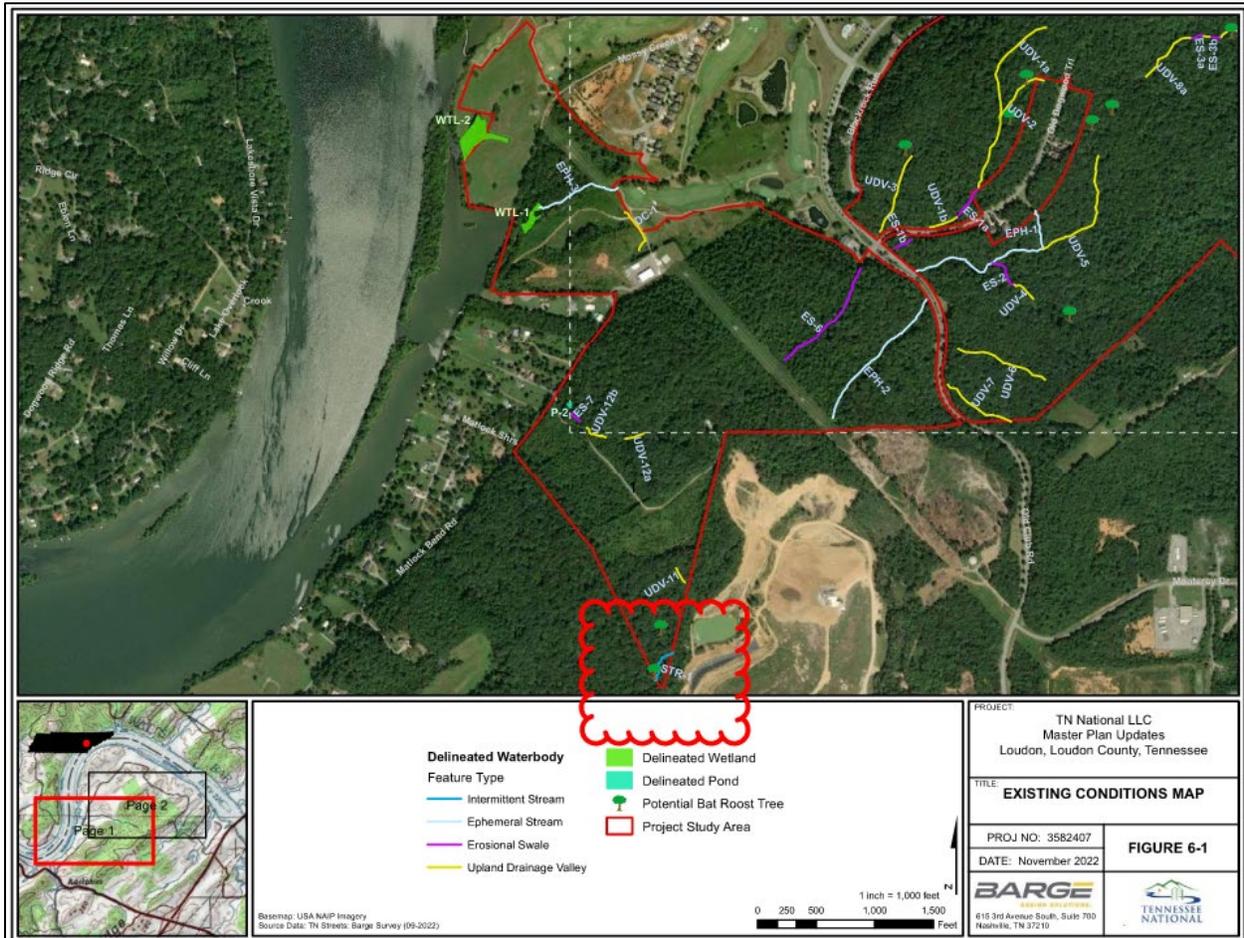
**NOVEMBER 30, 2022 – BARGE DESIGN SOLUTIONS (BARGE)  
HYDROLOGIC DETERMINATION REQUEST PACKAGE FOR TENNESSEE NATIONAL GOLF CLUB**

Barge evaluated multiple features on the Tennessee National Golf Community property; the segment relevant here is immediately downstream of the western storm pond at the landfill. As part of the Barge hydrologic determination describes this reach as:

STR-1 was observed as an intermittent stream in the southwestern corner of the project study area, adjacent to the Loudon Landfill. The delineated stream contained flowing water at the time of the inspection and appears to originate from a stormwater retention pond located in the Loudon Landfill. Bed and bank are moderately present throughout the inspected reach, as well as OHWM indicators. STR-1 was determined to be an intermittent stream based on the presence of flowing water and greater than 7 days since last precipitation greater than 0.1 inches, a primary stream indicator. STR-1 had a channel bottom composed of silt, sand, and gravel. STR-1 is assumed to be jurisdictional to TDEC and the USACE.

Figure 4 presents the study map; Figure 5 contains the primary evaluation form

**Figure 4 – Barge Study Map**





**Figure 5 – Barge Primary Evaluation**

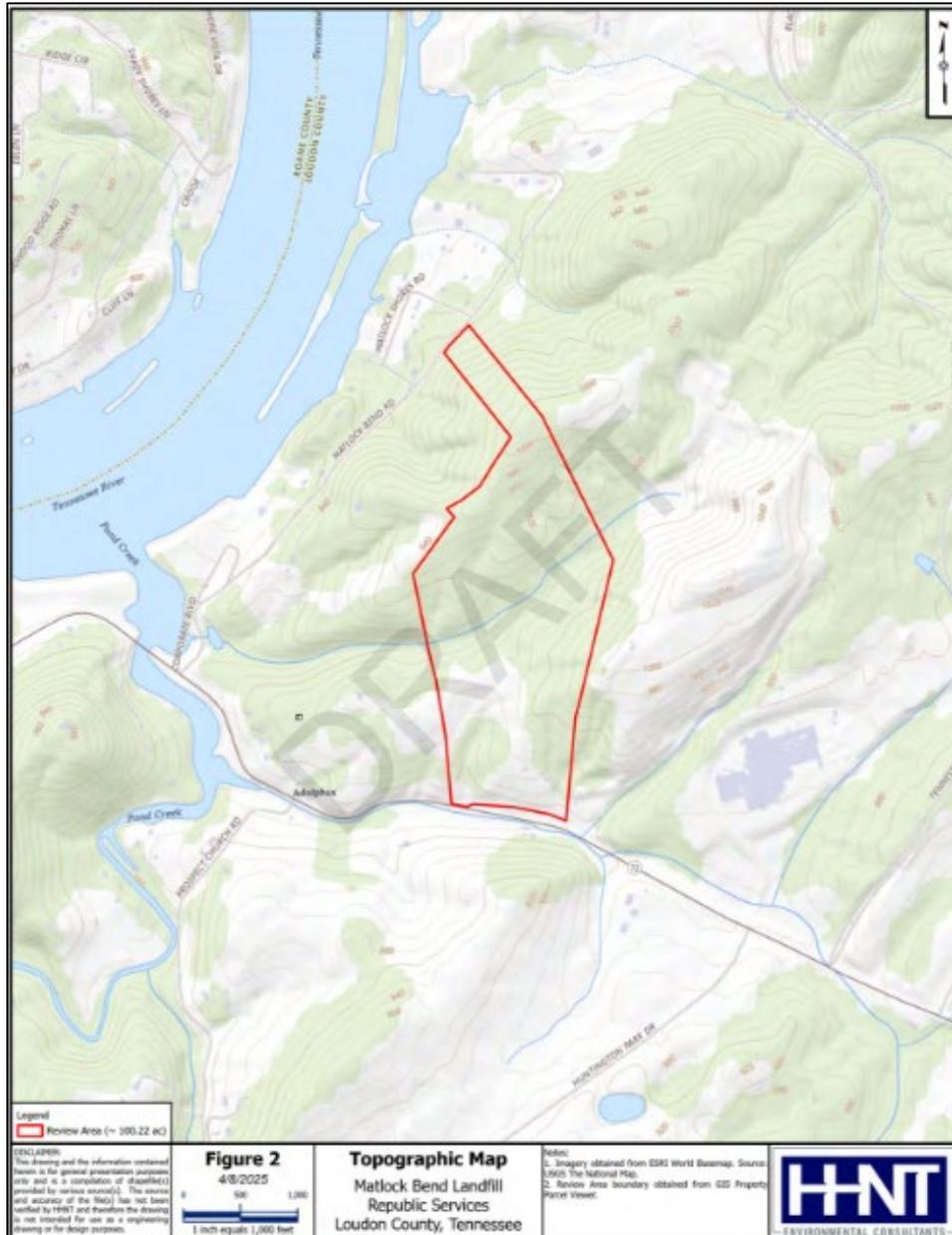
Hydrologic Determination Field Data Sheet		
Tennessee Division of Water Pollution Control, Version 1.5		
Named Waterbody: STR-1	Date/Time: 9/27/2022 16:30	
Assessors/Affiliation: Barge Design Solutions - Frank Amatucci (TN QHP 1203-TN21), Cameron Brueck	Project ID:	
Site Name/Description: TN National - Master Plan Update	3582407	
Site Location: Loudon, Loudon County, TN		
HUC (12 digit): 060102010303	Lat/Long: 35.747835, -84.415592 35.747201, -84.416131	
Previous Rainfall (7-days) : <0.01 inches (CoCoRaHS #TN-LN-11)		
Precipitation this Season vs. Normal : abnormally wet <input type="checkbox"/> elevated <input checked="" type="checkbox"/> average <input type="checkbox"/> low <input type="checkbox"/> abnormally dry <input type="checkbox"/> unknown <input type="checkbox"/>		
Source of recent & seasonal precip data : <input type="checkbox"/>		
Watershed Size : 0.15 sq mi (USGS Stream Stats)	County: Loudon	
Soil Type(s) / Geology : Gc Source: NRCS		
Surrounding Land Use : Residential, commercial, woodland, and electric utility easement		
Degree of historical alteration to natural channel morphology & hydrology (circle one & describe fully in Notes) : Severe <input type="checkbox"/> Moderate <input type="checkbox"/> Slight <input checked="" type="checkbox"/> Absent <input type="checkbox"/>		
Primary Field Indicators Observed		
Primary Indicators	NO	YES
1. Hydrologic feature exists solely due to a process discharge	<input checked="" type="checkbox"/>	WWC <input type="checkbox"/>
2. Defined bed and bank absent, vegetation composed of upland and FACU species	<input checked="" type="checkbox"/>	WWC <input type="checkbox"/>
3. Watercourse dry anytime during February through April 15th, under normal precipitation / groundwater conditions	<input checked="" type="checkbox"/>	WWC <input type="checkbox"/>
4. Daily flow and precipitation records showing feature only flows in direct response to rainfall	<input checked="" type="checkbox"/>	WWC <input type="checkbox"/>
5. Presence of multiple populations of obligate lotic organisms with ≥ 2 month aquatic phase	<input checked="" type="checkbox"/>	Stream <input type="checkbox"/>
6. Presence of fish (except <i>Gambusia</i> )	<input checked="" type="checkbox"/>	Stream <input type="checkbox"/>
7. Presence of naturally occurring ground water table connection	<input checked="" type="checkbox"/>	Stream <input type="checkbox"/>
8. Flowing water in channel and 7 days since last precip >0.1" in local watershed	<input type="checkbox"/>	Stream <input checked="" type="checkbox"/>
9. Evidence watercourse has been used as a supply of drinking water	<input checked="" type="checkbox"/>	Stream <input type="checkbox"/>
<p><b>NOTE: If any Primary Indicators 1-9 = "Yes", then no further investigation is necessary. However, assessors may choose to score secondary indicators as supporting evidence.</b></p> <p>In the absence of a primary indicator, or other definitive evidence, complete the secondary indicator table on page 2 of this sheet, and provide score below.</p> <p>Guidance for the interpretation and scoring of both the primary &amp; secondary indicators is provided in <i>TDEC-WPC Guidance For Making Hydrologic Determinations, Version 1.5</i></p>		
<b>Overall Hydrologic Determination = STREAM</b>		
<b>Secondary Indicator Score (if applicable) =</b>		
<b>Justification / Notes :</b>		
Overall hydrologic determination is STREAM based on primary indicators		
- Flowing water observed in the channel and <0.01 inches of rain within the last 7 days		
- Appears to originate at fairly large pond located outside of the site boundaries		



**MAY 2, 2025 – HODGES, HARBIN, NEWBERRY & TRIBBLE, INC. (HHNT)  
MATLOCK BEND LANDFILL JURISDICTIONAL DETERMINATION REQUEST (DRAFT)**

HHNT prepared a draft submittal addressing seven features located downstream of the western storm pond. Approximately 2,000 linear feet of the watercourse includes reaches classified as ephemeral and intermittent, based on geomorphological, hydrological, and biological parameters. Figures 6 and 7 provide USGS and site mapping. The full draft report was previously provided to the Commission.

**Figure 6 – HHNT Study Map (USGS)**





**Figure 7 – HHNT Study Map**





## HYDRAULIC DETERMINATION INVESTIGATION

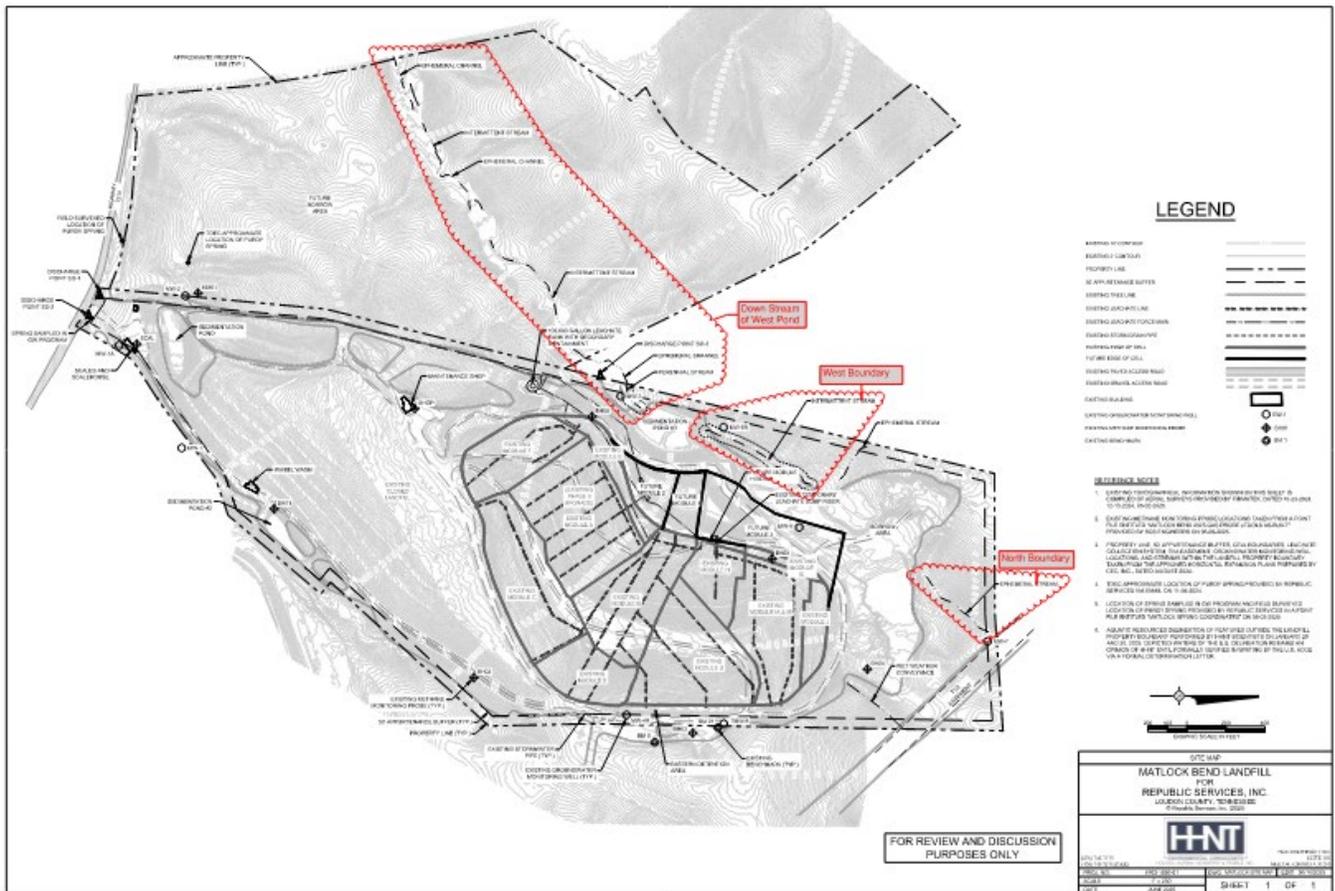
CCI reviewed the historic determinations and the HHNT May 2025 draft, then conducted a field visit to observe current conditions along the feature extending from the western detention pond across the adjacent properties. The watercourse includes segments previously classified as perennial, intermittent, and ephemeral in the cited studies.

At the Commission’s request, a site visit was conducted to document current conditions at the locations previously identified as streams or water features.

### DECEMBER 8, 2025 – CCI SITE VISIT SUMMARY

On December 8, 2025, Chris Cline of CCI, Commissioner Dr. Steve Bartell of Loudon County Solid Waste and Disposal Commission, and Stoddard Pickeral of Republic were escorted around the site by Teresa Fox, Republic site representative. Prior to the site visit the area received approximately 0.92–1.18 inches of rainfall occurred in the seven days preceding the visit, which aligns with a primary indicator timeframe for evaluating streamflow conditions. Three water features previously identified in the determinations were reviewed (Figure 9).

Figure 9 – HHNT Site Map





***Water Feature Immediately Down Stream of West Pond***

The water feature located immediately downstream of the western pond of the Matlock Bend Landfill was found to be generally as described in each of the Hydrologic Determinations. Intermittent water along with bed and bank features were present along the feature. Photographs taken on December 8 investigation bear witness to these features, see figures 10 and 11.

**Figure 10 - Water Feature with Bed and Bank 1**



**Figure 11 - Water Feature with Bed and Bank 2**





***Water Feature Along the Western Boundary of the Landfill***

The water feature located along the western boundary of the landfill was found to be generally described as forest floor. Water and aquatic biological organisms were not present during the investigation. No bed and bank structure was present. The area described as an intermittent stream begins as the drainage area where the Borrow Areas has been excavated and ends near the west pond. CECs 2022 and Barge 2022 Hydrologic Determinations also identified this reach as a perennial stream. Photographs taken on December 8 investigation bear witness to these features, see figure 12.

**Figure 12 – West Water Feature**



***Water Feature On the North Boundary of the Landfill***

The water feature located along the north boundary of the landfill was found to be generally described as forest floor. The feature was unsafe to gain direct access. From a distance, water and aquatic biological organisms were not present during the investigation. No bed and bank structure was present. The area described as an ephemeral stream begins as the drainage area where the Borrow Areas has been excavated and extend beyond the landfill's north boundary. CECs 2022 and Barge 2022 Hydrologic Determinations also identified this reach as an ephemeral stream or wet weather conveyance.



## **OVERALL SUMMARY**

Field observations conducted on December 8, 2025 were consistent with the findings of previous hydrologic and jurisdictional determinations for the locations inspected. Based on this consistency and the collective record, it is recommended that the County proceed with the Jurisdictional Determination (JD) Request to obtain formal agency confirmation of jurisdiction and stream classifications for the relevant reaches. Based on current observations and prior evaluations, alterations to the water feature originating at the western storm pond outfall are anticipated to require authorization from the Tennessee Department of Environment and Conservation (TDEC), such as an Aquatic Resource Alteration Permit (ARAP). Any future design or construction activities affecting this feature should maintain conditions necessary to support aquatic life in the upstream perennial reach, as applicable. Additionally, the water features located along the western of the landfill are anticipated to require TDEC authorization if they are impacted by future development activities. The water feature on the north boundary of the landfill is not anticipated to require TDEC authorization if they are impacted by future development activities. The presence and regulatory status of these water features should therefore be incorporated into early project planning and design, as they may influence feasible site layout, construction sequencing, and long-term landfill development or expansion options.

**Loudon County Solid Waste  
Commission  
Loudon, Tennessee**  

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**Financial Statement  
June 30, 2024**

Vance CPA LLC  
*Certified Public Accountants*  
402 S Northshore Drive - Knoxville, TN 37919  
*Tel. (706) 442-3084*  
[ben@vancecpa.com](mailto:ben@vancecpa.com)

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**LOUDON COUNTY SOLID WASTE COMMISSION  
LOUDON, TENNESSEE**

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**Vance CPA LLC**  
***Certified Public Accountants***  
402 S Northshore Drive - Knoxville, TN 37919  
*Tel. (706) 442-3084*  
[ben@vancecpa.com](mailto:ben@vancecpa.com)

**INDEPENDENT ACCOUNTANTS' AUDIT REPORT**

Board of Commissioners  
Loudon County Solid Waste Commission  
Loudon, Tennessee

**Report on the Audit of the Financial Statements**

***Opinion***

We have audited the accompanying financial statements of Loudon County Solid Waste Commission, which comprise the statement of net position as June 30, 2024, and the related statement of revenue, expenses and change in net position, and statement of cash flows for the year then ended, and the related notes to the financial statements.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of Loudon County Solid Waste Commission, as of June 30, 2024, and the respective changes in its financial position and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Loudon County Solid Waste Commission, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Loudon County Solid Waste Commission's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditors' Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Loudon County Solid Waste Commission's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Loudon County Solid Waste Commission's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 5 to 7 be presented to supplement the financial statements. Such information is the responsibility of management and, although not a part of the financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Information***

Management is responsible for the other information included in the financial statements. The other information comprises the schedule of the board of commissioners but does not include the financial statements and our auditors' report thereon. Our opinion on the financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated November 11, 2025, on our consideration of Loudon County Solid Waste Commission's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Loudon County Solid Waste Commission's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Loudon County Solid Waste Commission's internal control over financial reporting and compliance.

Knoxville, TN  
November 11, 2025

draftdraftdraft  
**Vance CPA LLC**

**LOUDON COUNTY SOLID WASTE COMMISSION**  
**Management's Discussion and Analysis**  
**June 30, 2024**

**Introduction**

This discussion and analysis is intended to be an introduction to the financial statements and notes that follow this section and should be read in conjunction with them. The Loudon County Solid Waste Commission ("LCSWDC") is a governmental agency created by Loudon County, the City of Lenoir City and the City of Loudon to operate and manage the Matlock Bend Landfill in Loudon, Tennessee. The Commission also serves as the Municipal Solid Waste Region Board for the Loudon County Solid Waste Region under the Solid Waste Management Act of 1991.

**Financial Statement Review**

The financial statements herein are comprised of the statement of net position, the statement of revenue, expenses and changes in net position, the statement of cash flows and the accompanying notes to the financial statements.

*Financial Highlights as of June 30:*

The statement of net position presents information on all LCSWDC's assets and liabilities. Current assets as well as other assets and liabilities are reported in order of their liquidity. The table below presents the significant components of net position:

**Condensed statements of net position**

	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>
Assets:				
Current and other	\$ 5,972,355	\$ 5,299,496	\$ 4,807,516	\$ 4,520,209
Capital assets	<u>1,419,099</u>	<u>1,421,466</u>	<u>1,423,833</u>	<u>1,426,199</u>
Total assets	<u><u>7,391,454</u></u>	<u><u>6,720,962</u></u>	<u><u>6,231,349</u></u>	<u><u>5,946,408</u></u>
Liabilities:				
Current	12,654	13,692	7,794	2,854
Long-term	<u>14,312,902</u>	<u>13,380,389</u>	<u>12,988,142</u>	<u>7,074,582</u>
Total liabilities	<u>14,325,556</u>	<u>13,394,081</u>	<u>12,995,936</u>	<u>7,077,436</u>
Net position (deficit):				
Investment in capital assets	1,419,099	1,421,466	1,423,833	1,426,199
Unrestricted (deficit)	<u>(8,353,201)</u>	<u>(8,094,585)</u>	<u>(8,188,420)</u>	<u>(2,557,227)</u>
Total net position	<u>(6,934,102)</u>	<u>(6,673,119)</u>	<u>(6,764,587)</u>	<u>(1,131,028)</u>
<b>Total liabilities and net position</b>	<u>\$ 7,391,454</u>	<u>\$ 6,720,962</u>	<u>\$ 6,231,349</u>	<u>\$ 5,946,408</u>

**LOUDON COUNTY SOLID WASTE COMMISSION**  
**Management's Discussion and Analysis**  
**June 30, 2024**

The statement of revenue, expenses and change in net position presents LCSWDC's results of operations. The table below is a condensed statement of revenue and expenses:

**Condensed statements of revenue, expenses and change in net position:**

	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>
Operating revenue	\$ 533,892	\$ 506,085	\$ 363,076	\$ 292,853
Operating expenses	(980,773)	(440,408)	(6,009,661)	(271,807)
Depreciation and amortization	(2,367)	(2,367)	(2,367)	(2,367)
Net operating income(loss)	(449,248)	63,310	(5,648,952)	18,679
Non-operating income	188,265	28,158	15,391	51,848
<b>Change in net position</b>	<b>\$ (260,983)</b>	<b>\$ 91,468</b>	<b>\$ (5,633,561)</b>	<b>\$ 70,527</b>

**Results of Operations**

LCSWDC shows operating revenue of \$533,892, which represents an increase of \$27,807 from the previous year's operating revenue. At the same time, LCSWDC shows an increase in operating expenses of \$540,365 over the previous year's operating expenses. LCSWDC shows a positive change in net position due to increased interest income. The increased utilization of the landfill during the year resulted in a \$932,513 increase to the estimated future liability for closure and post closure costs. This increase to the estimated future liability for closure and post closure costs increased by \$540,266 from the previous year's increase in estimated costs. As of June 30, 2024, LCSWDC completed its seventeenth full year of operations under its 20-year operations contract that commenced on October 1, 2007 and provides for the turn-key operation of Matlock Bend Landfill by the operator instead of LCSWDC.

The statement of cash flows in the accompanying financial statements is presented using the direct method. This method outlines the sources and uses of cash as it relates to operating income.

Capital Assets

Capital asset levels stayed the same from the prior year. LCSWDC did not purchase capital assets during the year ended June 30, 2024.

Future Events

The agreed upon expansion of over 26 acres in the July 2022 Amended Agreement was later reduced by Santek/Republic from 26.6 acres to 6.99 acres with a revised Part II dated September 25, 2023 submitted to TDEC. This change alters the closure/post closure responsibilities of the owner and operator, leaving several matters in dispute.

**LOUDON COUNTY SOLID WASTE COMMISSION**  
**Management's Discussion and Analysis**  
**June 30, 2024**

Request for Information

Questions concerning this report or other requests for additional information should be directed to Adam Waller, Chairman at his office located at 100 River Road, #106, Loudon, Tennessee 37774.

Respectfully submitted,

Adam Waller  
Chairman

**LOUDON COUNTY SOLID WASTE COMMISSION  
LOUDON, TENNESSEE**

**STATEMENT OF NET POSITION**

**For the Year Ended June 30, 2024**

<b>ASSETS</b>	<u>2024</u>
Current Assets	
Cash - operating	\$ 5,875,060
Cash – Poplar Springs Landfill	28,604
Accounts receivable	47,363
Interest receivable	16,278
Prepaid expenses	<u>5,050</u>
Total current assets	<u>5,972,355</u>
Capital Assets	
Land	1,410,852
Landfill facilities	125,016
Less: accumulated depreciation	<u>(116,769)</u>
Total capital assets	<u>1,419,099</u>
<b>Total Assets</b>	<b><u><u>7,391,454</u></u></b>
 <b>LIABILITIES AND NET POSITION/(DEFICIT)</b>	
Current Liability:	
Accounts payable	\$ <u>12,654</u>
Total current liabilities	<u>12,654</u>
Long-term Liabilities	
Estimated closure/post closure care costs	<u>14,312,902</u>
Total long-term liabilities	<u>14,312,902</u>
Total liabilities	<u>14,325,556</u>
Net Position/(Deficit):	
Investment in capital assets	1,419,099
Unrestricted/(deficit)	<u>(8,353,201)</u>
Total net position/(deficit)	<u>(6,934,102)</u>
<b>Total Liabilities and Net Position/(Deficit)</b>	<b><u><u>\$ 7,391,454</u></u></b>

See accompanying notes to the basic financial statements.

**LOUDON COUNTY SOLID WASTE COMMISSION  
LOUDON, TENNESSEE**

**STATEMENT OF REVENUE, EXPENSES AND CHANGE IN NET POSITION**

**For the Year Ended June 30, 2024**

**OPERATING REVENUE**

Surcharge – host agency	\$ 280,833
Surcharge – closure/post closure security fees	<u>253,059</u>
Total Operating Revenue	<u>533,892</u>

**OPERATING EXPENSES**

Salaries and wages:	
Board of Commissioner compensation	<u>11,756</u>
Total salaries and wages	<u>11,756</u>
Contracted services:	
Legal services	11,190
Legal notices	716
Accounting and auditing	<u>10,100</u>
Total contracted services	<u>22,006</u>
Landfill operations:	
Closure and post closure care	<u>932,513</u>
Total landfill operations	<u>932,513</u>
Other expenses:	
Insurance	4,804
Trustee’s commissions	4,549
Poplar Springs remediation	—
Miscellaneous	<u>5,145</u>
Total other expenses	<u>14,498</u>
Depreciation	<u>2,367</u>
Total depreciation	<u>2,367</u>

**Total Operating Expenses** 983,140

Excess (deficiency) of revenues (449,248)  
Over (under) expenditures (449,248)

**NONOPERATING REVENUE**

Interest income	<u>188,265</u>
Total nonoperating revenue	<u>188,265</u>

Change in net position (260,983)

Net position/(deficit) – beginning of year (6,673,119)

**Net position/(deficit), end of year** **\$ (6,934,102)**

See accompanying notes to the basic financial statements.

**LOUDON COUNTY SOLID WASTE COMMISSION  
LOUDON, TENNESSEE**

**STATEMENT OF CASH FLOWS**

**For the Year Ended June 30, 2024**

**CASH PROVIDED (USED) BY OPERATING ACTIVITIES**

Cash received from customers	\$ 917,937
Cash paid to employees	(11,756)
Cash paid to suppliers	<u>(435,704)</u>
Net cash provided (used) by operating activities	<u>470,477</u>

**CASH PROVIDED (USED) BY INVESTING ACTIVITIES**

Interest received	<u>188,265</u>
Net cash provided (used) by investing activities	<u>188,265</u>

Net increase (decrease) in cash 658,742

Cash at the beginning of the year 5,244,922

**Cash at the end of the year \$ 5,903,664**

**RECONCILIATION OF NET INCOME/(LOSS) FROM  
OPERATIONS TO NET CASH PROVIDED  
(USED) BY OPERATING ACTIVITIES**

Net income (loss) from operations	\$ (449,248)
Adjustments to reconcile (loss) from operations to net cash provided by operating activities:	
Depreciation	2,367
(Increase)/Decrease in:	
Accounts receivable	(13,871)
Prepaid expenses	(246)
Increase/(Decrease) in:	
Accounts payable	(1,038)
Estimated closure/post closure care cost	<u>932,513</u>

**Net cash provided (used) by operating activities \$ 470,477**

See accompanying notes to the basic financial statements.

**LOUDON COUNTY SOLID WASTE COMMISSION  
LOUDON, TENNESSEE**

**NOTES TO THE FINANCIAL STATEMENTS**

**For the Year Ended June 30, 2024**

**NOTE 1 – DESCRIPTION OF ORGANIZATION**

Loudon County Solid Waste Commission (the Commission) has delegated the authority and responsibility for operating the Matlock Bend Landfill (the Landfill) under the Amended and Restated Loudon County Solid Waste Agreement dated March 1, 1993, as amended. This agreement was entered into pursuant to state laws requiring the creation of municipal solid waste regions. In addition to specific powers relative to the operation and management of the Landfill, the Commission is granted all the powers and duties of a municipal solid waste region board as set forth in T.C.A. §68 211-813, et seq. The Commission's seven-member board is appointed by the Loudon County mayor (5 members) and the mayors of City of Loudon, Tennessee (1 member) and Lenoir City, Tennessee (1 member).

The Commission has contracted with Republic Services (originally Santek Environmental, Inc. which was acquired by Republic and hereafter referred to as Republic) to operate the Landfill. Republic is responsible for the operation of the Landfill and the closure and post closure during the term of the contract. Phase I of the Landfill was closed during the year ended June 30, 1996, and closure was approved by the State of Tennessee Department of Environment and Conservation during fiscal year ended June 30, 1998.

The Poplar Springs Landfill was operated by another government and was closed before the Commission was created. While the Commission has no direct responsibility for any ongoing post closure care of the Poplar Springs Landfill, the board has agreed to pay certain costs using funds that were donated to the Commission when it was created.

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**Basis of Accounting**

The Commission's financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Accordingly, all assets and liabilities (whether current or noncurrent) are included in the statement of net position. The statement of revenue, expenses and change in net position presents increases (revenue) and decreases (expenses) in total net position. Under the accrual basis of accounting, revenue is recognized in the period in which it is earned while expenses are recognized in the period in which the liability is incurred.

The Commission recognizes revenue when it is earned and measurable, and expenses are recognized when the liability is incurred. Surcharge revenue and revenue for closure and post-closure security fees are classified as operating revenue. All other revenue is reported as non-operating revenue. Operating expenses are those expenses that are essential to the primary operations. All other expenses are reported as non-operating expenses.

**LOUDON COUNTY SOLID WASTE COMMISSION  
LOUDON, TENNESSEE**

**NOTES TO THE FINANCIAL STATEMENTS**

**For the Year Ended June 30, 2024**

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

The Commission prepares its financial statements in accordance with GASB Statement No. 34, *Basic Financial Statements-and Management's Discussion and Analysis-for State and Local Governments* GASB Statement No. 34 establishes standards for external financial reporting for state and local governments and requires that resources be classified for accounting reporting purposes into the following three net position groups:

Investment in Capital Assets

This category includes capital assets, net of accumulated depreciation and outstanding principal balances of debt attributable to the acquisition, construction, or improvement of those assets. The Commission had no debt as of June 30, 2024. Investment in capital assets at June 30, 2024 has been calculated as follows:

Capital assets	\$ 1,535,868
Accumulated depreciation	<u>(116,769)</u>
	<u>\$ 1,419,099</u>

Restricted: This category includes net position whose use is subject to externally imposed stipulations that can be fulfilled by actions of the Commission pursuant to those stipulations or that expire by the passage of time. When both restricted and unrestricted resources are available for use, it is the Commission's policy to use restricted resources first, then unrestricted resources as needed. The Commission had no restricted net position as of June 30, 2024.

Unrestricted: This category includes net position that is not subject to externally imposed stipulations and that do not meet the definition of "Restricted" or "Investment in Capital Assets". Unrestricted net position may be designated for specific purposes by action of management or the Board of Commissioners or may otherwise be limited by contractual agreements with outside parties. The Commission had a deficit of unrestricted, undesignated net position of \$8,353,201 as of June 30, 2024.

Accounts Receivable

Accounts receivable, which are deemed uncollectible based upon a periodic review of the accounts, are charged to revenue. At June 30, 2024 no allowance for uncollectible accounts was considered necessary.

**LOUDON COUNTY SOLID WASTE COMMISSION  
LOUDON, TENNESSEE**

**NOTES TO THE FINANCIAL STATEMENTS**

**For the Year Ended June 30, 2024**

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

Property and Equipment

Property and equipment is recorded at cost. Depreciation is computed using the straight-line method over the estimated useful lives, which range from ten to twenty years. The Commission has not adopted a formal capitalization policy.

**NOTE 3 - CASH**

Cash represents money on deposit in various banks. The Commission considers all highly liquid investments with an original maturity date of three months or less when purchased to be cash equivalents.

State of Tennessee law authorizes the Commission to invest in obligations of the United States of America or its agencies, nonconvertible debt securities of certain federal agencies, other obligations guaranteed as to principal and interest by the United States of America or any of its agencies, secured certificates of deposit and other evidences of deposit in state and federal banks and savings and loan associations, and the Tennessee Department of Treasury Local Government Investment Pool (the LGIP). The LGIP contains investments in certificates of deposit, U.S. Treasury securities and repurchase agreements, backed by the U.S. Treasury securities. The Treasurer of the State of Tennessee administers the investment pool.

All deposits with financial institutions in excess of Federal Deposit Insurance Corporation (FDIC) limits are required to be secured by one of two methods. Excess funds can be deposited with a financial institution that participates in the State of Tennessee Bank Collateral Pool. For deposits with financial institutions that do not participate in the State of Tennessee Bank Collateral Pool, state statutes require that all deposits be collateralized with collateral whose market value is equal to 105 percent of the uninsured amount of the deposits.

The Commission's cash and investments at June 30, 2024 are held by the Loudon County Trustee in the Commission's name and are entirely insured through the Federal Deposit Insurance Corporation or the State of Tennessee Bank Collateral Pool.

Cash received by the Commission for closure and post closure security fees totaled \$2,749,219 as of June 30, 2024. Management intends to use this cash to partially satisfy the closure/post-closure costs described in Note 7.

**LOUDON COUNTY SOLID WASTE COMMISSION  
LOUDON, TENNESSEE**

**NOTES TO THE FINANCIAL STATEMENTS**

**For the Year Ended June 30, 2024**

**NOTE 4 – CAPITAL ASSETS**

Capital assets activity for the year ended June 30, 2024 was as follows:

	<b>Balance 07/01/23</b>	<b>Additions</b>	<b>Reductions</b>	<b>Balance 06/30/24</b>
<u>Capital assets not being depreciated</u>				
Land	1,410,852	-	-	1,410,852
Total assets not being depreciation	1,410,852	-	-	1,410,852
<u>Capital assets being depreciated</u>				
Landfill facilities	125,016	-	-	125,016
Total assets being depreciation	125,016	-	-	125,016
<u>Accumulated depreciation</u>				
Landfill facilities	(114,402)	(2,367)	-	(116,769)
Total accumulated depreciation	(114,402)	(2,367)	-	(116,769)
<b>Net capital assets</b>	<b>\$ 1,421,466</b>	<b>\$ (2,367)</b>	<b>\$ -</b>	<b>\$ 1,419,099</b>

**NOTE 5 – RISK MANAGEMENT**

The Commission is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Landfill operator, on behalf of the Commission, carries commercial insurance for various risks of loss, including general liability coverage. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

**NOTE 6 – COMMITMENTS**

The commission owns the land and permit for Matlock Bend Landfill, which is operated under contract with Santek Environmental, LLC, a wholly owned subsidiary of Republic Services, Inc. The current Operating Agreement was signed in July of 2022 which amended many portions of the earlier July, 2007 Agreement. The July of 2022 Agreement included an approximately 6.99-acre expansion that would bring the revised total footprint of the permitted landfill to approximately 47.59 acres. Santek Environmental LLC is obligated to comply with all environmental laws, maintain and operate the site, accept tipping fees, pay the agreed host fee and complete a phased closure in accordance with the 2022 Amended Agreement.

**LOUDON COUNTY SOLID WASTE COMMISSION  
LOUDON, TENNESSEE**

**NOTES TO THE FINANCIAL STATEMENTS**

**For the Year Ended June 30, 2024**

**NOTE 6 – COMMITMENTS (continued)**

Santek agreed to be responsible, at its expense, for compliance with Post Closure Care for all closed portions of the landfill until the earlier of the expiration of the term of the 2022 Agreement or the termination of it.

The commission is obligated to assume all remaining responsibility for Post termination Close Care of the Landfill following the expiration or Termination of the 2022 Agreement.

**NOTE 7 – CLOSURE AND POST CLOSURE CARE COST**

State and federal laws and regulations require a final cover to be placed on the Landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for a minimum of thirty years after closure. Phase I of the Landfill was closed during the year ended June 30, 1996. However, state certification of closure was not approved until the year ended June 30, 1998. For this audit, 'Phase 1' refers to the Phase 1 area certified closed in 1998 by the State. This should not be confused with other documentation prepared by various contractors/engineers who erroneously refer to an expansion area after 2022 also as a Phase 1. These are different areas and locations, This language has been corrected when caught.

Although closure and post closure care costs will be paid only near or after the date that the landfill phase stops accepting waste, the Commission reports a portion of these closure and post closure care costs as an operating expense in each period based on Landfill capacity used as of the date of the statement of net position. Landfill facilities operation expense reported in the accompanying financial statements consists of \$932,513 for the current year increase in the estimated liability for closure and post closure costs.

At June 30, 2024, the estimated liabilities for closure and post closure care costs were as follows:

Phase II/IV	<u>\$14,312,902</u>
	<b><u>\$14,312,902</u></b>

The liabilities were estimated based on information provided by the State of Tennessee Department of Environment and Conservation when the corresponding cells of the Landfill were initially permitted. Closure and post closure costs related to Phase I were recognized by the Commission in prior periods based on Landfill capacity as of the date of each statement of net position. The liability for Phase II/IV represents the estimated cumulative amount of closure and post closure care costs reported to date based on the use of 97.0% of the estimated capacity of the Landfill for that phase. The Commission will recognize the remaining estimated cost of \$392,247 as the remaining permitted capacity of the Landfill is filled. These amounts are based on what it would cost to perform all closure and post closure care in 2024. The Commission expects to close Phase II/IV of the Landfill in ten to twelve years (assuming 80,000 tons of waste per year). Actual costs of closure and post closure may vary based on inflation, deflation, technology, or applicable laws and regulations.

**LOUDON COUNTY SOLID WASTE COMMISSION  
LOUDON, TENNESSEE**

**NOTES TO THE FINANCIAL STATEMENTS**

**For the Year Ended June 30, 2024**

**NOTE 7 – CLOSURE AND POST CLOSURE CARE COST (continued)**

Loudon County, Tennessee (the County) has entered into a Contracts in Lieu of Performance Bond with the State of Tennessee Department of Environment and Conservation for Phase I (dated February 24, 1994) and for Phase II/IV ( dated September 1, 1997), which are amended from time to time. In the event the County fails to perform closure and post closure care requirements pursuant to all applicable laws, statutes, rules and regulations as such laws, rules, statutes and regulations may be amended, the contracts pledge future revenues of the County, disbursed from the State of Tennessee to the County, up to the amount of \$14,312,902 ( covering all phases of the Landfill) as of June 30, 2024, for closure and post closure care.

**NOTE 8 – SUBSEQUENT EVENT**

The commission evaluated subsequent events through November 11, 2025, the date on which the financial statements were available to be issued. The commission did not have any subsequent events requiring disclosure or recording in these financial statements.

## **OTHER INFORMATION**

**LOUDON COUNTY SOLID WASTE COMMISSION**

**BOARD OF COMMISSIONERS**

June 30, 2024

Michael A. Waller, Chair  
David M. Hall, Vice Chair  
Gary M. Busch  
Balie M. Ross  
Larry A. Rolen  
Patricia Caballero-Hunter

## **INTERNAL CONTROL AND COMPLIANCE**

**Vance CPA LLC**  
***Certified Public Accountants***  
402 S Northshore Drive - Knoxville, TN 37919  
***Tel. (706) 442-3084***  
[ben@vancecpa.com](mailto:ben@vancecpa.com)

INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL  
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND  
OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS  
PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Board of Directors  
Loudon County Solid Waste Commission  
Loudon, Tennessee

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States of America, the financial statements of Loudon County Solid Waste Commission, which comprise the statement of net position as of June 30, 2024, and the related statements of revenue, expenses and change in net position, and cash flows for the year then ended and the related notes to the financial statements, and have issued our report thereon dated November 11, 2025.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Loudon County Solid Waste Commission's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing an opinion on the financial statements, but not for the purpose of expressing an opinion on the Loudon County Solid Waste Commission's internal control. Accordingly, we do not express an opinion on the effectiveness of Loudon County Solid Waste Commission's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of Loudon County Solid Waste Commission's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Loudon County Solid Waste Commission's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Loudon County Solid Waste Commission's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Loudon County Solid Waste Commission's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Knoxville, TN  
November 11, 2025

draftdraftdraft  
**Vance CPA LLC**

**LOUDON COUNTY SOLID WASTE COMMISSION**

**SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS**

**Year Ended June 30, 2024**

There were no prior year findings reported.

**Loudon County Solid Waste  
Commission  
Loudon, Tennessee**  

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**Financial Statement  
June 30, 2025**

Vance CPA LLC  
*Certified Public Accountants*  
402 S Northshore Drive - Knoxville, TN 37919  
*Tel. (706) 442-3084*  
[ben@vancecpa.com](mailto:ben@vancecpa.com)

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**LOUDON COUNTY SOLID WASTE COMMISSION  
LOUDON, TENNESSEE**

**For the Year Ended June 30, 2025**

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**Vance CPA LLC**  
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**INDEPENDENT ACCOUNTANTS' AUDIT REPORT**

Board of Commissioners  
Loudon County Solid Waste Commission  
Loudon, Tennessee

**Report on the Audit of the Financial Statements**

***Opinion***

We have audited the accompanying financial statements of Loudon County Solid Waste Commission, which comprise the statement of net position as June 30, 2025, and the related statement of revenue, expenses and change in net position, and statement of cash flows for the year then ended, and the related notes to the financial statements.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of Loudon County Solid Waste Commission, as of June 30, 2025, and the respective changes in its financial position and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Loudon County Solid Waste Commission, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Loudon County Solid Waste Commission's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditors' Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Loudon County Solid Waste Commission's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Loudon County Solid Waste Commission's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 5 to 7 be presented to supplement the financial statements. Such information is the responsibility of management and, although not a part of the financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Information***

Management is responsible for the other information included in the financial statements. The other information comprises the schedule of the board of commissioners but does not include the financial statements and our auditors' report thereon. Our opinion on the financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated November 17, 2025, on our consideration of Loudon County Solid Waste Commission's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Loudon County Solid Waste Commission's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Loudon County Solid Waste Commission's internal control over financial reporting and compliance.

Knoxville, TN  
November 17, 2025

draftdraftdraft  
**Vance CPA LLC**

**LOUDON COUNTY SOLID WASTE COMMISSION**  
**Management's Discussion and Analysis**  
**June 30, 2025**

**Introduction**

This discussion and analysis is intended to be an introduction to the financial statements and notes that follow this section and should be read in conjunction with them. The Loudon County Solid Waste Commission ("LCSWDC") is a governmental agency created by Loudon County, the City of Lenoir City and the City of Loudon to operate and manage the Matlock Bend Landfill in Loudon, Tennessee. The Commission also serves as the Municipal Solid Waste Region Board for the Loudon County Solid Waste Region under the Solid Waste Management Act of 1991.

**Financial Statement Review**

The financial statements herein are comprised of the statement of net position, the statement of revenue, expenses and changes in net position, the statement of cash flows and the accompanying notes to the financial statements.

*Financial Highlights as of June 30:*

The statement of net position presents information on all LCSWDC's assets and liabilities. Current assets as well as other assets and liabilities are reported in order of their liquidity. The table below presents the significant components of net position:

**Condensed statements of net position**

	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>
Assets:				
Current and other	\$ 6,624,263	\$ 5,972,355	\$ 5,299,496	\$ 4,807,516
Capital assets	<u>1,416,732</u>	<u>1,419,099</u>	<u>1,421,466</u>	<u>1,423,833</u>
Total assets	<u>8,040,995</u>	<u>7,391,454</u>	<u>6,720,962</u>	<u>6,231,349</u>
Liabilities:				
Current	20,842	12,654	13,692	7,794
Long-term	<u>14,552,314</u>	<u>14,312,902</u>	<u>13,380,389</u>	<u>12,988,142</u>
Total liabilities	<u>14,573,156</u>	<u>14,325,556</u>	<u>13,394,081</u>	<u>12,995,936</u>
Net position (deficit):				
Investment in capital assets	1,416,732	1,419,099	1,421,466	1,423,833
Unrestricted (deficit)	<u>(7,948,893)</u>	<u>(8,353,201)</u>	<u>(8,094,585)</u>	<u>(8,188,420)</u>
Total net position	<u>(6,532,161)</u>	<u>(6,934,102)</u>	<u>(6,673,119)</u>	<u>(6,764,587)</u>
<b>Total liabilities and net position</b>	<u>\$ 8,040,995</u>	<u>\$ 7,391,454</u>	<u>\$ 6,720,962</u>	<u>\$ 6,231,349</u>

**LOUDON COUNTY SOLID WASTE COMMISSION**  
**Management's Discussion and Analysis**  
**June 30, 2025**

The statement of revenue, expenses and change in net position presents LCSWDC' s results of operations. The table below is a condensed statement of revenue and expenses:

**Condensed statements of revenue, expenses and change in net position:**

	<b>2025</b>	<b>2024</b>	<b>2023</b>	<b>2022</b>
Operating revenue	\$ 583,933	\$ 533,892	\$ 506,085	\$ 363,076
Operating expenses	(382,396)	(980,773)	(440,408)	(6,009,661)
Depreciation and amortization	(2,367)	(2,367)	(2,367)	(2,367)
Net operating income(loss)	199,170	(449,248)	63,310	(5,648,952)
Non-operating income	202,771	188,265	28,158	15,391
<b>Change in net position</b>	<b>\$ 401,941</b>	<b>\$ (260,983)</b>	<b>\$ 91,468</b>	<b>\$ (5,633,561)</b>

**Results of Operations**

LCSWDC shows operating revenue of \$583,933, which represents an increase of \$50,041 from the previous year's operating revenue. At the same time, LCSWDC shows a decrease in operating expenses of \$598,337 over the previous year's operating expenses. LCSWDC shows a positive change in net position due to the reduced expenses. The increased utilization of the landfill during the year resulted in a \$239,412 increase to the estimated future liability for closure and post closure costs. This increase to the estimated future liability for closure and post closure costs increased by \$239,412 from the previous year's increase in estimated costs. As of June 30, 2025, LCSWDC completed its eighteenth full year of operations under its 20-year operations contract that commenced on October 1, 2007 and provides for the turn-key operation of Matlock Bend Landfill by the operator instead of LCSWDC.

The statement of cash flows in the accompanying financial statements is presented using the direct method. This method outlines the sources and uses of cash as it relates to operating income.

Capital Assets

Capital asset levels stayed the same from the prior year. LCSWDC did not purchase capital assets during the year ended June 30, 2025.

Future Events

The agreed upon expansion of over 26 acres in the July 2022 Amended Agreement was later reduced by Santek/Republic from 26.6 acres to 6.99 acres with a revised Part II dated September 25, 2023 submitted to TDEC. This change alters the closure/post closure responsibilities of the owner and operator, leaving several matters in dispute.

**LOUDON COUNTY SOLID WASTE COMMISSION**  
**Management's Discussion and Analysis**  
**June 30, 2025**

Request for Information

Questions concerning this report or other requests for additional information should be directed to Adam Waller, Chairman at his office located at 100 River Road, #106, Loudon, Tennessee 37774.

Respectfully submitted,

Adam Waller  
Chairman

**LOUDON COUNTY SOLID WASTE COMMISSION  
LOUDON, TENNESSEE**

**STATEMENT OF NET POSITION**

**For the Year Ended June 30, 2025**

	<u>2025</u>
<b>ASSETS</b>	
Current Assets:	
Cash - operating	6,526,368
Cash - Poplar Springs Landfill	29,140
Accounts receivable	51,668
Interest receivable	17,087
Total current assets	<u>6,624,263</u>
Capital Assets:	
Land	1,410,852
Landfill facilities	125,016
Less: accumulated depreciation	<u>(119,136)</u>
Total capital assets	<u>1,416,732</u>
<b>Total Assets</b>	<b><u>\$ 8,040,995</u></b>
<b>LIABILITIES AND NET POSITION/(DEFICIT)</b>	
Current Liabilities:	
Accounts payable	<u>20,842</u>
Total current liabilities	<u>20,842</u>
Long-term Liabilities	
Estimated closure/postclosure care costs	<u>14,552,314</u>
Total long-term liabilities	<u>14,552,314</u>
Total liabilities	<u>14,573,156</u>
Net Position/(Deficit)	
Investment in capital assets	1,416,732
Unrestricted (deficit)	<u>(7,948,893)</u>
Total net position/(deficit)	<u>(6,532,161)</u>
<b>Total Liabilities and Net Position/(Deficit)</b>	<b><u>\$ 8,040,995</u></b>

See accompanying notes to the basic financial statements.

**LOUDON COUNTY SOLID WASTE COMMISSION  
LOUDON, TENNESSEE**

**STATEMENT OF REVENUE, EXPENSES AND CHANGE IN NET POSITION**

**For the Year Ended June 30, 2025**

**OPERATING REVENUE**

Surcharge - host agency	\$ 306,441
Surcharge - closure/post closure security fees	<u>277,492</u>
Total operating revenue	<u>583,933</u>

**OPERATING EXPENSES**

Salaries and wages:	
Board of Commissioner compensation	<u>6,488</u>
Total salaries and wages	<u>6,488</u>
Contracted services:	
Legal services	56,635
Legal notices	12,980
Accounting and auditing	<u>15,100</u>
Total contracted services	<u>84,715</u>
Landfill operations:	
Closure and postclosure care	<u>239,412</u>
Total landfill operations	<u>239,412</u>
Other expenses:	
Insurance	5,092
Trustee's commissions	5,264
Poplar Springs remediation	-
Miscellaneous	<u>41,425</u>
Total other expenses	<u>51,781</u>
Depreciation	<u>2,367</u>
Total depreciation	<u>2,367</u>
Total operating expenses	<u>384,763</u>

Excess (deficiency) of revenues over (under) expenditures	<u>199,170</u>
--	----------------

**NONOPERATING REVENUES**

Interest income	<u>202,771</u>
Total nonoperating revenue	<u>202,771</u>

Change in net position	401,941
Net position/(deficit), beginning of year	<u>(6,934,102)</u>
<b>Net position/(deficit), end of year</b>	<b><u>\$ (6,532,161)</u></b>

See accompanying notes to the basic financial statements.

**LOUDON COUNTY SOLID WASTE COMMISSION  
LOUDON, TENNESSEE**

**STATEMENT OF CASH FLOWS**

**For the Year Ended June 30, 2025**

**CASH PROVIDED (USED) BY OPERATING ACTIVITIES**

Cash received from customers	\$ 781,590
Cash paid to employees	(6,488)
Cash paid to suppliers	(326,029)
Net cash provided (used) by operating activities	<u>449,073</u>

**CASH PROVIDED (USED) BY INVESTING ACTIVITIES**

Interest received	<u>202,771</u>
Net cash provided (used) by investing activities	<u>202,771</u>

Net increase (decrease) in cash 651,844

Cash at the Beginning of Year 5,903,664

**Cash at the End of Year \$ 6,555,508**

**RECONCILIATION OF (LOSS) FROM  
OPERATIONS TO NET CASH PROVIDED(USED)  
BY OPERATING ACTIVITIES**

Net income (loss) from operations	199,170
Adjustments to reconcile (loss) from operations to net cash provided by operating activities:	
Depreciation	2,367
(Increase)/Decrease in:	
Accounts receivable	(5,114)
Prepaid expenses	5,050
Increase/(Decrease) in:	
Accounts payable	8,188
Estimated closure/postclosure care cost	<u>239,412</u>
Net cash provided (used) by operating activities	<u>\$ 449,073</u>

See accompanying notes to the basic financial statements.

**LOUDON COUNTY SOLID WASTE COMMISSION  
LOUDON, TENNESSEE**

**NOTES TO THE FINANCIAL STATEMENTS**

**For the Year Ended June 30, 2025**

**NOTE 1 – DESCRIPTION OF ORGANIZATION**

Loudon County Solid Waste Commission (the Commission) has been delegated the authority and responsibility for operating the Matlock Bend Landfill (the Landfill) under the Amended and Restated Loudon County Solid Waste Agreement dated March 1, 1993, as amended. This agreement was entered into pursuant to state laws requiring the creation of municipal solid waste regions. In addition to specific powers relative to the operation and management of the Landfill, the Commission is granted all the powers and duties of a municipal solid waste region board as set forth in T.C.A. §68 211-813, et seq. The Commission's seven-member board is appointed by the Loudon County mayor (5 members) and the mayors of City of Loudon, Tennessee (1 member) and Lenoir City, Tennessee (1 member).

The Commission has contracted with Republic Services (originally Santek Environmental, Inc. which was acquired by Republic and hereafter referred to as Republic) to operate the Landfill. Republic is responsible for the operation of the Landfill and the closure and post closure during the term of the contract. Phase I of the Landfill was closed during the year ended June 30, 1996, and closure was approved by the State of Tennessee Department of Environment and Conservation during fiscal year ended June 30, 1998.

The Poplar Springs Landfill was operated by another government and was closed before the Commission was created. While the Commission has no direct responsibility for any ongoing post closure care of the Poplar Springs Landfill, the board has agreed to pay certain costs using funds that were donated to the Commission when it was created.

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**Basis of Accounting**

The Commission's financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Accordingly, all assets and liabilities (whether current or noncurrent) are included in the statement of net position. The statement of revenue, expenses and change in net position presents increases (revenue) and decreases (expenses) in total net position. Under the accrual basis of accounting, revenue is recognized in the period in which it is earned while expenses are recognized in the period in which the liability is incurred.

The Commission recognizes revenue when it is earned and measurable, and expenses are recognized when the liability is incurred. Surcharge revenue and revenue for closure and post-closure security fees are classified as operating revenue. All other revenue is reported as non-operating revenue. Operating expenses are those expenses that are essential to the primary operations. All other expenses are reported as non-operating expenses.

**LOUDON COUNTY SOLID WASTE COMMISSION  
LOUDON, TENNESSEE**

**NOTES TO THE FINANCIAL STATEMENTS**

**For the Year Ended June 30, 2025**

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

The Commission prepares its financial statements in accordance with GASB Statement No. 34, *Basic Financial Statements-and Management's Discussion and Analysis-for State and Local Governments* GASB Statement No. 34 establishes standards for external financial reporting for state and local governments and requires that resources be classified for accounting reporting purposes into the following three net position groups:

Investment in Capital Assets

This category includes capital assets, net of accumulated depreciation and outstanding principal balances of debt attributable to the acquisition, construction, or improvement of those assets. The Commission had no debt as of June 30, 2025. Investment in capital assets at June 30, 2025 has been calculated as follows:

Capital assets	\$ 1,535,868
Accumulated depreciation	<u>(119,136)</u>
	<u>\$ 1,416,732</u>

Restricted: This category includes net position whose use is subject to externally imposed stipulations that can be fulfilled by actions of the Commission pursuant to those stipulations or that expire by the passage of time. When both restricted and unrestricted resources are available for use, it is the Commission's policy to use restricted resources first, then unrestricted resources as needed. The Commission had no restricted net position as of June 30, 2025.

Unrestricted: This category includes net position that is not subject to externally imposed stipulations and that do not meet the definition of "Restricted" or "Investment in Capital Assets". Unrestricted net position may be designated for specific purposes by action of management or the Board of Commissioners or may otherwise be limited by contractual agreements with outside parties. The Commission had a deficit of unrestricted, undesignated net position of \$7,948,893 as of June 30, 2025.

Accounts Receivable

Accounts receivable, which are deemed uncollectible based upon a periodic review of the accounts, are charged to revenue. At June 30, 2025 no allowance for uncollectible accounts was considered necessary.

Property and Equipment

Property and equipment is recorded at cost. Depreciation is computed using the straight-line method over the estimated useful lives, which range from ten to twenty years. The Commission has not adopted a formal capitalization policy.

**LOUDON COUNTY SOLID WASTE COMMISSION  
LOUDON, TENNESSEE**

**NOTES TO THE FINANCIAL STATEMENTS**

**For the Year Ended June 30, 2025**

**NOTE 3 - CASH**

Cash represents money on deposit in various banks. The Commission considers all highly liquid investments with an original maturity date of three months or less when purchased to be cash equivalents.

State of Tennessee law authorizes the Commission to invest in obligations of the United States of America or its agencies, nonconvertible debt securities of certain federal agencies, other obligations guaranteed as to principal and interest by the United States of America or any of its agencies, secured certificates of deposit and other evidences of deposit in state and federal banks and savings and loan associations, and the Tennessee Department of Treasury Local Government Investment Pool (the LGIP). The LGIP contains investments in certificates of deposit, U.S. Treasury securities and repurchase agreements, backed by the U.S. Treasury securities. The Treasurer of the State of Tennessee administers the investment pool.

All deposits with financial institutions in excess of Federal Deposit Insurance Corporation (FDIC) limits are required to be secured by one of two methods. Excess funds can be deposited with a financial institution that participates in the State of Tennessee Bank Collateral Pool. For deposits with financial institutions that do not participate in the State of Tennessee Bank Collateral Pool, state statutes require that all deposits be collateralized with collateral whose market value is equal to 105 percent of the uninsured amount of the deposits.

The Commission's cash and investments at June 30, 2025 are held by the Loudon County Trustee in the Commission's name and are entirely insured through the Federal Deposit Insurance Corporation or the State of Tennessee Bank Collateral Pool.

Cash received by the Commission for closure and post closure security fees totaled \$2,749,219 as of June 30, 2025. Management intends to use this cash to partially satisfy the closure/post-closure costs described in Note 7.

**LOUDON COUNTY SOLID WASTE COMMISSION  
LOUDON, TENNESSEE**

**NOTES TO THE FINANCIAL STATEMENTS**

**For the Year Ended June 30, 2025**

**NOTE 4 – CAPITAL ASSETS**

Capital assets activity for the year ended June 30, 2025 was as follows:

	<b>Balance 07/01/24</b>	<b>Additions</b>	<b>Reductions</b>	<b>Balance 06/30/25</b>
<u>Capital assets not being depreciated</u>				
Land	1,410,852	-	-	1,410,852
Total assets not being depreciation	1,410,852	-	-	1,410,852
<u>Capital assets being depreciated</u>				
Landfill facilities	125,016	-	-	125,016
Total assets being depreciation	125,016	-	-	125,016
<u>Accumulated depreciation</u>				
Landfill facilities	(116,769)	(2,367)	-	(119,136)
Total accumulated depreciation	(116,769)	(2,367)	-	(119,136)
<b>Net capital assets</b>	<b>\$ 1,419,099</b>	<b>\$ (2,367)</b>	<b>\$ -</b>	<b>\$ 1,416,732</b>

**NOTE 5 – RISK MANAGEMENT**

The Commission is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Landfill operator, on behalf of the Commission, carries commercial insurance for various risks of loss, including general liability coverage. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

**NOTE 6 – COMMITMENTS**

The commission owns the land and permit for Matlock Bend Landfill, which is operated under contract with Santek Environmental, LLC, a wholly owned subsidiary of Republic Services, Inc. The current Operating Agreement was signed in July of 2022 which amended many portions of the earlier July, 2007 Agreement. The July of 2022 Agreement included an approximately 6.99-acre expansion that would bring the revised total footprint of the permitted landfill to approximately 47.59 acres. Santek Environmental LLC is obligated to comply with all environmental laws, maintain and operate the site, accept tipping fees, pay the agreed host fee and complete a phased closure in accordance with the 2022 Amended Agreement.

**LOUDON COUNTY SOLID WASTE COMMISSION  
LOUDON, TENNESSEE**

**NOTES TO THE FINANCIAL STATEMENTS**

**For the Year Ended June 30, 2025**

**NOTE 6 – COMMITMENTS (continued)**

Santek agreed to be responsible, at its expense, for compliance with Post Closure Care for all closed portions of the landfill until the earlier of the expiration of the term of the 2022 Agreement or the termination of it.

The commission is obligated to assume all remaining responsibility for Post termination Close Care of the Landfill following the expiration or Termination of the 2022 Agreement.

**NOTE 7 – CLOSURE AND POST CLOSURE CARE COST**

State and federal laws and regulations require a final cover to be placed on the Landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for a minimum of thirty years after closure. Phase I of the Landfill was closed during the year ended June 30, 1996. However, state certification of closure was not approved until the year ended June 30, 1998. For this audit, 'Phase 1' refers to the Phase 1 area certified closed in 1998 by the State. This should not be confused with other documentation prepared by various contractors/engineers who erroneously refer to an expansion area after 2022 also as a Phase 1. These are different areas and locations, This language has been corrected when caught.

Although closure and post closure care costs will be paid only near or after the date that the landfill phase stops accepting waste, the Commission reports a portion of these closure and post closure care costs as an operating expense in each period based on Landfill capacity used as of the date of the statement of net position. Landfill facilities operation expense reported in the accompanying financial statements consists of \$239,412 for the current year increase in the estimated liability for closure and post closure costs.

At June 30, 2025, the estimated liabilities for closure and post-closed care costs were as follows:

Phase II/IV	<u>\$14,552,314</u>
	<u><b>\$14,552,314</b></u>

The liabilities were estimated based on information provided by the State of Tennessee Department of Environment and Conservation when the corresponding cells of the Landfill were initially permitted. Closure and post closure costs related to Phase I were recognized by the Commission in prior periods based on Landfill capacity as of the date of each statement of net position. The liability for Phase II/IV represents the estimated cumulative amount of closure and post closure care costs reported to date based on the use of 98.0% of the estimated capacity of the Landfill for that phase. The Commission will recognize the remaining estimated cost of \$11,476,652 as the remaining permitted capacity of the Landfill is filled. These amounts are based on what it would cost to perform all closure and post closure care in 2025. The Commission expects to close Phase II/IV of the Landfill in ten to twelve years (assuming 80,000 tons of waste per year). Actual costs of closure and post closure may vary based on inflation, deflation, technology, or applicable laws and regulations.

**LOUDON COUNTY SOLID WASTE COMMISSION  
LOUDON, TENNESSEE**

**NOTES TO THE FINANCIAL STATEMENTS**

**For the Year Ended June 30, 2025**

**NOTE 7 – CLOSURE AND POST CLOSURE CARE COST (continued)**

Loudon County, Tennessee (the County) has entered into a Contracts in Lieu of Performance Bond with the State of Tennessee Department of Environment and Conservation for Phase I (dated February 24, 1994) and for Phase II/IV ( dated September 1, 1997), which are amended from time to time. In the event the County fails to perform closure and post closure care requirements pursuant to all applicable laws, statutes, rules and regulations as such laws, rules, statutes and regulations may be amended, the contracts pledge future revenues of the County, disbursed from the State of Tennessee to the County, up to the amount of \$14,552,314 ( covering all phases of the Landfill) as of June 30, 2025, for closure and post closure care.

**NOTE 8 – SUBSEQUENT EVENT**

The commission evaluated subsequent events through November 17, 2025, the date on which the financial statements were available to be issued. The commission did not have any subsequent events requiring disclosure or recording in these financial statements.

## **OTHER INFORMATION**

**LOUDON COUNTY SOLID WASTE COMMISSION**

**BOARD OF COMMISSIONERS**

June 30, 2025

Michael A. Waller, Chair  
David M. Hall, Vice Chair  
Gary M. Busch  
Balie M. Ross  
Larry A. Rolen  
Patricia Caballero-Hunter

## **INTERNAL CONTROL AND COMPLIANCE**

**Vance CPA LLC**  
***Certified Public Accountants***  
402 S Northshore Drive - Knoxville, TN 37919  
***Tel. (706) 442-3084***  
[ben@vancecpa.com](mailto:ben@vancecpa.com)

INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL  
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND  
OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS  
PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Board of Directors  
Loudon County Solid Waste Commission  
Loudon, Tennessee

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States of America, the financial statements of Loudon County Solid Waste Commission, which comprise the statement of net position as of June 30, 2025, and the related statements of revenue, expenses and change in net position, and cash flows for the year then ended and the related notes to the financial statements, and have issued our report thereon dated November 17, 2025.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Loudon County Solid Waste Commission's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing an opinion on the financial statements, but not for the purpose of expressing an opinion on the Loudon County Solid Waste Commission's internal control. Accordingly, we do not express an opinion on the effectiveness of Loudon County Solid Waste Commission's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of Loudon County Solid Waste Commission's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Loudon County Solid Waste Commission's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Loudon County Solid Waste Commission's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Loudon County Solid Waste Commission's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Knoxville, TN  
November 17, 2025

draftdraftdraft  
**Vance CPA LLC**

**LOUDON COUNTY SOLID WASTE COMMISSION**

**SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS**

**Year Ended June 30, 2025**

There were no prior year findings reported.



January 23, 2026

Chairman Adam Waller  
Loudon County Solid Waste Disposal Commission  
100 River Road  
Loudon, TN 37774

Chairman Waller:

Pursuant to Section 10.3 "Tipping Fees and other Charges" in the Landfill Management Agreement between the Loudon County Solid Waste Disposal Commission and Republic Services (Santek Environmental), dated July 1, 2007, please find the attached Top Twenty-Five Customer of the Landfill for the Contractor's discounted general tipping fees for volume users in accordance with the area market conditions as of December 31, 2025.

The Stakeholders Rate is \$27.05 per ton as of 12/31/2025. The Gate Rate is \$50.79 per ton. Tires are \$1.30 each.

The State of TN receives an additional \$1.25 per ton which is added to the disposal rates.

We trust the Commission will exercise its discretion in keeping these fees as confidential as possible to prevent a loss of revenue to Republic Services and Host Fees to the Commission.

Sincerely,

A handwritten signature in blue ink, appearing to read "D. Hollinshead".

David L. Hollinshead  
Manager Municipal Services

Cc: Mrs. Lindsey Turtle, General Manger Business Unit 237

Attachment (1)

## 2025 Loudon Top Twenty-Five List

Customer	Type	Disposal Rate at 12-31
Kimberly Clark	SPW	\$13.80
Republic / R/Off	MSW	\$30.96
Cash	C&D	\$50.79
Five Star Waste	C&D	\$30.53
WM of Knoxville	SPW	\$39.56
Republic / FEL	MSW	\$30.96
Ward Waste	MSW	\$45.00
Five Star Waste	MSW	\$33.60
Loudon Utilities	SPW-Sldge	\$27.05
Loudon, City of	All	\$27.05
Lenoir City	All	\$27.05
KW Waste	C&D	\$46.58
WM of Knoxville	C&D	\$32.00
WM of Knoxville	MSW	\$32.00
Republic / RESI	MSW	\$30.96
Loudon CO/Lenoir CC	MSW	\$27.05
Republic / R/Off	SPW-Sldge	\$30.96
Rocky Top Roll-Offs	C&D	\$48.83
Lankford	C&D	\$39.56
Loudon CO/Loudon CC	MSW	\$27.05
Superior Sanitation	MSW	\$39.56
Loudon CO/Grnbck CC	MSW	\$27.05
Meridian Waste	MSW	\$39.56
DWK Life Services	C&D	\$51.14
Meridian Waste	C&D	\$39.56



Monthly Operations Report  
Matlock Bend Landfill  
February 19, 2026

Presented by:  
Republic Services, Inc.

- I. OPERATIONS
  - A. Tonnage Report
  - B. Customer Activity Report
  - C. Materials Classification Report
  - D. Waste Characterization Report
  - E. Tire Report
  - F. Landfill Comments
  
- II. Engineering Report
- III. Airspace Utilization Report
- IV. TDEC Inspection – Feb. 2026
- V. Host and Security Fees Letter
- VI. Loudon Financial Information

**Loudon Landfill Monthly Tonnes  
Month Ending January 2026**

Matlock Bend Landfill			2025 to 2026	
Month	2025	2026	2025	2026
Jan	14,498	15,165	668	
Feb	14,212	0		
Mar	17,577	0		
Apr	17,012	0		
May	15,581	0		
Jun	15,462	0		
Jul	16,720	0		
Aug	16,475	0		
Sep	16,364	0		
Oct	18,213	0		
Nov	16,212	0		
Dec	17,569	0		
Total	195,895	15,165	668	
% of Total Tonnage			<b>100%</b>	

Daily Avg. for any Running 30 Day Period 506

Loudon County			2025 to 2026	
Month	2025	2026	2025	2026
Jan	477	530	53	
Feb	478	0		
Mar	603	0		
Apr	562	0		
May	621	0		
Jun	611	0		
Jul	620	0		
Aug	592	0		
Sep	519	0		
Oct	592	0		
Nov	522	0		
Dec	581	0		
Total	6,777	530	53	
% of Total Tonnage			<b>3%</b>	

Daily Avg. for any Running 22.5 Day Period 674

Lenoir City			2025 to 2026	
Month	2025	2026	2025	2026
Jan	395	403	8	
Feb	408	0		
Mar	483	0		
Apr	517	0		
May	521	0		
Jun	478	0		
Jul	504	0		
Aug	450	0		
Sep	472	0		
Oct	465	0		
Nov	394	0		
Dec	487	0		
Total	5,572	403	8	
% of Total Tonnage			<b>3%</b>	

Loudon, City of			2025 to 2026	
Month	2025	2026	2025	2026
Jan	502	451	(51)	
Feb	433	0		
Mar	523	0		
Apr	579	0		
May	592	0		
Jun	544	0		
Jul	555	0		
Aug	522	0		
Sep	532	0		
Oct	519	0		
Nov	429	0		
Dec	538	0		
Total	6,269	451	(51)	
% of Total Tonnage			<b>3%</b>	

Republic Services, Inc.			2025 to 2026	
Month	2025	2026	2025	2026
Jan	2,501	2,649	148	
Feb	2,499	0		
Mar	2,584	0		
Apr	2,695	0		
May	2,867	0		
Jun	2,848	0		
Jul	3,045	0		
Aug	3,011	0		
Sep	2,935	0		
Oct	3,027	0		
Nov	2,441	0		
Dec	2,829	0		
Total	33,282	2,649	148	
% of Total Tonnage			<b>17%</b>	

Waste Management			2025 to 2026	
Month	2025	2026	2025	2026
Jan	1,401	1,312	(89)	
Feb	1,546	0		
Mar	1,604	0		
Apr	1,690	0		
May	1,580	0		
Jun	1,589	0		
Jul	1,575	0		
Aug	1,532	0		
Sep	1,458	0		
Oct	1,823	0		
Nov	1,391	0		
Dec	1,319	0		
Total	18,508	1,312	(89)	
% of Total Tonnage			<b>9%</b>	

Five Star Waste			2025 to 2026	
Month	2025	2026	2025	2026
Jan	932	1,684	752	
Feb	1,155	0		
Mar	1,463	0		
Apr	1,566	0		
May	1,633	0		
Jun	1,680	0		
Jul	1,377	0		
Aug	1,847	0		
Sep	1,410	0		
Oct	1,133	0		
Nov	1,904	0		
Dec	1,589	0		
Total	17,689	1,684	752	
% of Total Tonnage			<b>11%</b>	

Ward Waste			2025 to 2026	
Month	2025	2026	2025	2026
Jan	526	650	124	
Feb	506	0		
Mar	583	0		
Apr	641	0		
May	640	0		
Jun	632	0		
Jul	888	0		
Aug	787	0		
Sep	809	0		
Oct	779	0		
Nov	777	0		
Dec	801	0		
Total	8,371	650	124	
% of Total Tonnage			<b>4%</b>	

KCC ABC Material			2025 to 2026	
Month	2025	2026	2025	2026
Jan	3,503	2,941	(562)	
Feb	3,012	0		
Mar	4,440	0		
Apr	3,643	0		
May	2,266	0		
Jun	2,471	0		
Jul	3,134	0		
Aug	3,130	0		
Sep	3,301	0		
Oct	4,366	0		
Nov	4,936	0		
Dec	4,523	0		
Total	42,725	2,941	(562)	
% of Total Tonnage			<b>19%</b>	

All Other Tons			2025 to 2026	
Month	2025	2026	2025	2026
Jan	4,260	4,545	285	
Feb	4,176	0		
Mar	5,294	0		
Apr	5,118	0		
May	4,862	0		
Jun	4,609	0		
Jul	5,022	0		
Aug	4,603	0		
Sep	4,928	0		
Oct	5,508	0		
Nov	3,419	0		
Dec	4,901	0		
Total	56,700	4,545	285	
% of Total Tonnage			<b>30%</b>	

**Materials Classification Report**  
**Matlock Bend Landfill**  
**Monthly Tonnage Summary January 2026**

Material	Tonnage	2023 Sludge %		2024 Sludge %	
<b>MSW</b>		January	6%	January	4%
		February	9%	February	7%
MSW	<u>9,557</u>	March	7%	March	8%
<b>Special Waste</b>		April	7%	April	7%
Other	4,606	May	4%	May	5%
Ash	0	June	6%	June	6%
Sludge	<u>1,002</u>	July	4%	July	4%
		August	6%	August	6%
		September	6%	September	5%
		October	5%	October	5%
		November	8%	November	6%
		December	7%	December	6%
<b>Total Special Waste</b>	<u>5,609</u>	<b>2025 Sludge %</b>		<b>2026 Sludge %</b>	
<b>Total MSW &amp; SW</b>	<b>15,165</b>	January	5%	January	7
Tires	0	February	7%	February	
		March	7%	March	
		April	5%	April	
		May	6%	May	
		June	5%	June	
		July	3%	July	
		August	4%	August	
		September	4%	September	
		October	5%	October	
		November	4%	November	
		December	5%	December	
<b>% MSW</b>	<u>63%</u>				
<b>% Special Waste</b>	<u>37%</u>				
<b>% Sludge *</b>	<u>7%</u>				

\* Sludge % is stand alone,  
 % Special Waste includes "Sludge"

## 2026 Loudon MSW and Special Waste Analysis

Material	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Total
MSW	9,557												9,557
Special Waste	5,609												5,609
Tires	0	0	0	0	0	0	0	0	0	0	0	0	0
<b>Total</b>	<b>15,166</b>	<b>0</b>	<b>15,166</b>										
%													
MSW	63%											0%	63%
Special Waste	37%											0%	37%
<b>Total</b>	<b>100%</b>											<b>0%</b>	<b>100%</b>

**2025-2026 Matlock Bend Landfill Tire  
Report**

<b>Month</b>	<b>Tons (OB)</b>	<b>Each (IB)</b>
Jul-25	42.47	1,099
Aug-25	55.79	1,208
Sep-25	21.05	842
Oct-25	27.90	956
Nov-25	0.00	874
Dec-25	24.29	747
Jan-26	0.00	505
Feb-26	0.00	0
Mar-26	0.00	0
Apr-26	0.00	0
May-26	0.00	0
Jun-26	0.00	0
<b>Total</b>	<b>171.50</b>	<b>6,231</b>

## Loudon Landfill Comments Log January 2026

Calendar Day	Day of Week	Time of Day	Complainant Name	Complaintant Number	Complaint	Resolution	Res Time
1	TH						
2	F						
3	SA						
4	SU						
5	M						
6	T						
7	W						
8	TH						
9	F						
10	SA						
11	SU						
12	M						
13	T						
14	W						
15	TH	2:13PM	Brian Viars	865-640-1624	Mud on highway	Swept highway	Immediately
16	F						
17	SA						
18	SU						
19	M						
20	T						
21	W						
22	TH						
23	F						
24	SA						
25	SU						
26	M						
27	T						
28	W						
29	TH						
30	F						
31	SA						



Matlock Bend Landfill  
21712 TN-72, Loudon, TN 37774  
o 865.458.2651 republicservices.com

February 19, 2026

## Loudon County (Matlock Bend) Landfill Engineering February Update

- 1) Module 1 and Module 2
  - a. Actively “fluffing” in new cells.
  - b. Freezing temps, combined with limited waste, caused issues with pumps.
    - i. Waste acts as insulation.
    - ii. Electrician onsite to replace transducer on Feb. 10<sup>th</sup>
    - iii. Gunnco onsite to troubleshoot pumps and panels on Feb. 11<sup>th</sup>.
    - iv. Additional jetting and vac’ing on Feb 12-13<sup>th</sup> to remove any lingering sediment in new cell infrastructure – sump pumps were unable to push through a blockage.
      1. This was an observed issue during the February TDEC inspection.
  - c. Facility Risers and Cleanouts jetted & Vac’d Jan 26-28<sup>th</sup>.
- 2) CA-1 Capping Event
  - a. Project began 10/20/2025
    - i. Waste relocation slow moving until Ops fully in new cell.
    - ii. Winter freeze conditions causing delays
  - b. Toe Drain – install schedule coinciding with waste relocation and grading.
    - i. All materials onsite
    - ii. Expecting February installation – tentatively week of Feb. 16<sup>th</sup>.
  - c. East Perimeter Ditch
    - i. Plugged to not discharge.
      1. Will continue to be plugged until pond, toe drain, and perimeter ditch are completed.
- 3) Pond #2
  - a. Dewatering to construct forebay and regrade pond
  - b. Sump pump to Loudon County utility failed.
    - i. Delayed dewatering efforts
    - ii. Sump pump was replaced on Feb. 11<sup>th</sup>.
- 4) Borrow Area
  - a. Assessment completed.
  - b. Rezone application and payment dropped off at zoning office on Thursday, 1/8.
    - i. 2/10 hearing postponed to March.
      1. Following hearing, submit general construction permit.
- 5) Haul Road Paving
  - a. Tiered speed bumps installed Feb. 12<sup>th</sup>.



Matlock Bend Landfill  
21712 TN-72, Loudon, TN 37774  
o 865.458.2651 republicservices.com

- 6) Groundwater Monitoring
  - a. 2025 2<sup>nd</sup> Semi-Annual event submitted on Jan 30<sup>th</sup>.
  - b. Weaver coordinating physical characteristic improvements for all MWs. (pads, casing, potential re-drills / new wells)
    - i. Will occur before next semi-annual event.
- 7) Stream and Wetland Jurisdictional Features
  - a. Fully delineated in borrow area
    - i. Awaiting guidance from LCSWC for submittal.
  - b. Awaiting results for landfill borrow property determinations
    - i. Utilizing seasonal high conditions (Feb. to April).
- 8) New Leachate Tank
  - a. 250K gallon tank
  - b. Locating near maintenance shop.
    - i. Additional grading and road construction will be performed for perimeter accessibility.
    - ii. Ensures tanker accessibility
  - c. Downpayment made in 2025.
  - d. Expected install date July/August 2026.
- 9) Miscellaneous
  - a. Tracking Mats utilized on top deck to assist in managing track out.
  - b. Brush pile projected to be mulched in April.



STATE OF TENNESSEE  
 DEPARTMENT OF ENVIRONMENT AND  
 CONSERVATION  
 DIVISION OF SOLID WASTE MANAGEMENT  
 DAVY CROCKETT TOWER, 7TH FLOOR  
 500 JAMES ROBERTSON PARKWAY  
 NASHVILLE, TN 37243

Initial Inspection

CHECK IF UNDER  
 ENFORCEMENT  
 ACTION

DATE 2/5/2026	TIME 15:40	WEATHER 34 F overcast
------------------	---------------	--------------------------

**CLASS I FACILITY INSPECTION CHECKLIST**

Loudon County Landfill SNL530000203 21712 Highway 72 North Loudon EFO  
KNOX

\*SEE DISCLAIMER ON LAST PAGE

VIOLATION	REGULATION	OBSERVATION
		NVO AOC V1 V2

**RECORDS AND REPORTS**

CERTIFIED PERSONNEL NOT PRESENT DURING OPERATING HOURS	0400-11-01-.04(2)(b)5.	<input checked="" type="checkbox"/> NA <input type="checkbox"/> <input type="checkbox"/>
--	------------------------	--

COMMENTS

TRAINED PERSONNEL NOT PRESENT DURING OPERATING HOURS	0400-11-01-.04(2)(b)5. 0400-11-01-.04(2)(b)4.	<input checked="" type="checkbox"/> NA <input type="checkbox"/> <input type="checkbox"/>
--	--	--

COMMENTS

PERMITS, PLANS, OPERATING MANUAL NOT AVAILABLE	0400-11-01-.02(5)(a)(7).	<input checked="" type="checkbox"/> NA <input type="checkbox"/> <input type="checkbox"/>
--	--------------------------	--

COMMENTS

INADEQUATE RANDOM INSPECTION PROGRAM	0400-11-01-.04(2)(s)	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>
--------------------------------------	----------------------	---

COMMENTS reviewed at site no issues identified

NO OPERATING SCALES AND/OR FAILURE TO MAINTAIN WASTE RECORDS	T.C.A. 68-211-862(a)(b)(1)(2)	<input checked="" type="checkbox"/> NA <input type="checkbox"/> <input type="checkbox"/>
--	-------------------------------	--

COMMENTS

OPERATION DOES NOT CORRESPOND WITH ENGINEERING PLANS	T.C.A. 68-211-104(3) T.C.A. 68-211-105(b)	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>
--	--	---

COMMENTS

OPERATION DOES NOT CORRESPOND WITH PERMIT CONDITIONS	T.C.A. 68-211-104(3) 0400-11-01-.02(5)(a)1.	<input checked="" type="checkbox"/> NA <input type="checkbox"/> <input type="checkbox"/>
--	--	--

COMMENTS

\*SEE DISCLAIMER ON LAST PAGE

VIOLATION		REGULATION	OBSERVATION NVO AOC V1 V2
<b>GENERAL FACILITY STANDARDS</b>			
<b>ACCESS NOT LIMITED TO OPERATING HOURS</b>		0400-11-01-.04(2)(a)4.	<input checked="" type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>
COMMENTS			
<b>INADEQUATE INFORMATION SIGNS</b>		0400-11-01-.04(2)(b)2	<input checked="" type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>
COMMENTS			
<b>INADEQUATE ARTIFICIAL OR NATURAL BARRIER</b>		0400-11-01-.04(2)(b)1.	<input checked="" type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>
COMMENTS			
<b>INADEQUATE EMPLOYEE FACILITIES</b>		0400-11-01-.04(2)(e)	<input checked="" type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>
COMMENTS			
<b>UNSATISFACTORY ACCESS ROAD(S)/ PARKING AREA(S)</b>		0400-11-01-.04(2)(b)3.	<input checked="" type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>
COMMENTS	Review at Hwy 72 gate:found in acceptable condition. wheel wash running at 2 pm arrival (today temps<freezing now just over-carefull don't create wet at freezing).Rock spread above wheel wash/pavement & top working face in front of Road Matts.Pile of rock observed. Other loads smaller rock on rd to new lower cell. Dozer used on rocked road to top to scrap off muck for less on tires.		
<b>NO COMMUNICATION DEVICES</b>		0400-11-01-.04(2)(f)	<input checked="" type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>
COMMENTS			
<b>INADEQUATE FIRE PROTECTION</b>		0400-11-01-.04(2)(c)2.	<input checked="" type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>
COMMENTS			
<b>NO PERMANENT BENCHMARK</b>		0400-11-01-.04(2)(o)	<input checked="" type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>
COMMENTS			
<b>BUFFER ZONE STANDARD VIOLATED</b>		0400-11-01-.04(3)(a)	<input checked="" type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>
COMMENTS			

\*SEE DISCLAIMER ON LAST PAGE

VIOLATION		REGULATION	OBSERVATION			
			NVO	AOC	V1	V2
<b>OVERALL PERFORMANCE STANDARDS</b>						
<b>UNSATISFACTORY LITTER CONTROL</b>		0400-11-01-.04(2)(d)	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
<b>COMMENTS</b>	Some effort needed on slope above new cell that is down from the area being used for larger bulky items. Some scraping off of the litter may be possible, pick up some or use tarps to cover. This is localized but needs attention/effort.					
<b>INADEQUATE DUST CONTROL</b>		0400-11-01-.04(2)(j)	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
<b>COMMENTS</b>						
<b>INADEQUATE VECTOR CONTROL</b>		0400-11-01-.04(2)(a)1.	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
<b>COMMENTS</b>						
<b>POTENTIAL FOR EXPLOSIONS OR UNCONTROLLED FIRES</b>		0400-11-01-.04(2)(a)2. 0400-11-01-.04(5)(a)	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
<b>COMMENTS</b>						
<b>UNAPPROVED SALVAGING OF WASTE</b>		0400-11-01-.04(2)(b)6.	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
<b>COMMENTS</b>						
<b>LEACHATE MANAGEMENT</b>						
<b>LEACHATE OBSERVED AT THE SITE</b>		0400-11-01-.04(2)(a)(3).	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
*LEACHATE ON EXTERNAL SLOPE *LEACHATE ENTERING RUN-OFF *LEACHATE ENTERING A WATER COURSE			<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
<b>COMMENTS</b>	The freezing weather has resulted in frozen surface at top flat ditch section. Pumping truck has been servicing but frozen prevents normal recovery process. Berm is placed wet up top and bottom pond is still blocked. Give inspector photos and email on site's efforts to dry ditch. Wet cycle also expected- continue often and document by photos. Inspector did not cite this day. Ongoing high level of isolation and recovery expected/needed. Inspector continue to monitor conditions.					
<b>INADEQUATE MAINTENANCE OF LEACHATE MANAGEMENT SYSTEM</b> (Inspector check and record (i) Sump Levels (ii) Interception surfaces and piping (iii) Tanks. "Sumps: <12" NVO, 12"<36" V1, >36" V2")		0400-11-01-.04(2)(a)(3). 0400-11-01-.04(4)(a)7.	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
<b>COMMENTS</b>	One sump riser at new cell was off due to transducer needing repair. Understand transducer replacement arrived this day. The other transducer noted a 70 inch value. This is over the compliance level- however open cell no cover only minor amount of waste placed so far is not the configuration for typical operations. Provide photos and readings to see improved & maintained. Other one was 14 inches.					
<b>Leachate Improperly Managed</b>		0400-11-01-.04(4)(a)8.(i-iii)	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
<b>COMMENTS</b>						

\*SEE DISCLAIMER ON LAST PAGE

VIOLATION		REGULATION	OBSERVATION NVO AOC V1 V2
<b>LEACHATE MANAGEMENT</b>			
<b>INADEQUATE LEACHATE COLLECTION SYSTEM</b>		0400-11-01-.04(4)(a)7.	<input checked="" type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>
COMMENTS	mechanical problems were noted and include in maintenance log for leachate system. Tank only at 5 feet of depth so plenty of room.		
<b>EROSION CONTROL</b>			
<b>INADEQUATE EROSION CONTROL</b>		0400-11-01-.04(2)(i)6. & 0400-11-01-.04(8)(c)4(ii)	<input checked="" type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>
COMMENTS			
<b>INADEQUATE MAINTENANCE OF RUN-ON/RUN-OFF SYSTEM(S)</b>		0400-11-01-.04(2)(i)1-5 0400-11-01-.04(8)(c)4(i)	<input checked="" type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>
COMMENTS			
<b>EXPOSED SOLID WASTE</b>		0400-11-01-.04(2)(a)(3).	<input checked="" type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>
COMMENTS			
<b>GAS AND GROUNDWATER MIGRATION</b>			
<b>INADEQUATE GAS MIGRATION CONTROL SYSTEM</b>		0400-11-01-.04(5)(a)	<input checked="" type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>
COMMENTS			
<b>INADEQUATE MAINTENANCE OF GAS MIGRATION CONTROL SYSTEM</b>		0400-11-01-.04(5)(a)	<input checked="" type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>
COMMENTS			
<b>GROUNDWATER MONITORING SYSTEM IMPROPERLY MAINTAINED</b>		0400-11-01-.02(5)(a)4.	<input checked="" type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>
COMMENTS			
<b>COVER REQUIREMENTS</b>			
<b>UNAVAILABILITY OF COVER MATERIAL</b>		0400-11-01-.04(2)(h)	<input checked="" type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>
COMMENTS			
<b>UNSATISFACTORY INITIAL COVER</b>		0400-11-01-.04(6)(a)3. 0400-11-01-.04(6)(a)5.	<input checked="" type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>
COMMENTS			

\*SEE DISCLAIMER ON LAST PAGE

VIOLATION		REGULATION	OBSERVATION			
			NVO	AOC	V1	V2
<b>COVER REQUIREMENTS</b>						
<b>UNSATISFACTORY INTERMEDIATE COVER</b>		0400-11-01-.04(6)(a)4. 0400-11-01-.04(6)(a)5.	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
COMMENTS						
<b>UNSATISFACTORY FINAL COVER</b>		0400-11-01-.04(6)(a)6. 0400-11-01-.04(8)(c)3(i)	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
COMMENTS						
<b>UNSATISFACTORY STABILIZATION OF COVER</b>		0400-11-01-.04(6)(a)5	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
COMMENTS						
<b>OPERATIONS AND WASTE HANDLING</b>						
<b>INADEQUATE OPERATING EQUIPMENT</b>		0400-11-01-.04(2)(g)	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
COMMENTS						
<b>UNAVAILABILITY OF BACKUP EQUIPMENT</b>		0400-11-01-.04(2)(g)	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
COMMENTS						
<b>WASTE NOT CONFINED TO A MANAGEABLE AREA</b>		0400-11-01-.04(6)(a)1.	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
COMMENTS						
<b>IMPROPER SPREADING OF WASTE</b>		0400-11-01-.04(6)(a)2.	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
COMMENTS						
<b>IMPROPER COMPACTING OF WASTE</b>		0400-11-01-.04(6)(a)2.	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
COMMENTS						

\*SEE DISCLAIMER ON LAST PAGE

VIOLATION		REGULATION	OBSERVATION NVO AOC V1 V2	
<b>OPERATIONS AND WASTE HANDLING</b>				
<b>MISHANDLING OF SPECIAL WASTE</b>		0400-11-01-.01(4)(d)1.	<input checked="" type="checkbox"/>	NA <input type="checkbox"/> <input type="checkbox"/>
COMMENTS				
<b>EVIDENCE OF OPEN BURNING</b>		0400-11-01-.04(2)(c)1.	<input checked="" type="checkbox"/>	NA <input type="checkbox"/> <input type="checkbox"/>
COMMENTS				
<b>DUMPING OF WASTE INTO WATER</b>		0400-11-01-.04 (2)(a)3.	<input checked="" type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>
COMMENTS				
<b>WASTE RESTRICTIONS</b>				
<b>UNAUTHORIZED WASTE ACCEPTED</b>		0400-11-01-.04(2)(k)1.	<input checked="" type="checkbox"/>	NA <input type="checkbox"/> <input type="checkbox"/>
COMMENTS				
<b>UNAPPROVED SPECIAL WASTE ACCEPTED</b>		0400-11-01-.01(4)(b) 0400-11-01-.01(4)(c)5	<input checked="" type="checkbox"/>	NA <input type="checkbox"/> <input type="checkbox"/>
COMMENTS				
<b>DEAD ANIMALS IMPROPERLY HANDLED</b>		0400-11-01-.04(2)(k)5.(ii) (I-III)	<input checked="" type="checkbox"/>	NA <input type="checkbox"/> <input type="checkbox"/>
COMMENTS				
<b>TIRES IMPROPERLY HANDLED</b>		0400-11-01-.04(2)(k)3.	<input checked="" type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>
COMMENTS				
<b>MEDICAL WASTE IMPROPERLY HANDLED</b>		0400-11-01-.04(2)(k)4.	<input checked="" type="checkbox"/>	<input type="checkbox"/> <input type="checkbox"/> <input type="checkbox"/>
COMMENTS				

LEACHATE LEVELS

One riser reading was 14 inches. The new cell has double riser. One pump was off due to transducer failed. Replacement transducer was delivered and on site at the time of inspection and to be changed out. The other transducer was at 70 inches which is over the compliant depth level, but this is not typical to apply to just opened cell until enough msw has been placed. Provide photos after second transducer is up and running and need to keep DSWM updated on the cell leachate depths. The amount of MSW in the cell is so little and care is needed to prevent bulky material from damaging the liner so take care on picking what trucks go down to new cell that flooring out the first lift will take some time. Two pumps should be better to manage any surges when rain or snow in next few weeks. Two pumps expected to be placed and maintained in service asap and down times minimal w/in a day or so.

*\*Disclaimer:*

*The information contained in the checklists is not intended to be all inclusive and is subject to change, and are intended solely for use by Division of Solid Waste Management. These checklists are not a substitute for evaluation of compliance in accordance with applicable laws and regulations, and are not intended for, nor can they be relied upon, to create any rights, substantive or procedural, enforceable or usable by any party in litigation with the State of Tennessee or its employees.*

**SAVE FORM**

Follow-Up Inspection Date

Inspector Name

**Paula Plont**

Digitally signed by Paula Plont  
Date: 2026.02.10 16:44:03 -05'00'

ADDITIONAL COMMENTS



View of HWY 72 gate at 2 pm  
acceptable now 33 degrees  
now



new cell msw shallow depth small area



view of top bulky C&D area new matts  
under tire lanes. Rock pile at right  
ready for use



February 1, 2026

Loudon County Solid Waste Disposal Commission
Attn: Chief Deputy Clerk
101 Mulberry Street Suite 203
Loudon, TN 37774

Dear Trustee:

Pursuant to Section 10.6 and 10.7 of the Sanitary Landfill Operation Agreement between Loudon and Santek as of July 1, 2007, Second Amendment Section 10.6 dated July 12, 2022, Santek agreed to pay the Commission a host fee and security fee as defined in the agreement. The following recap reflects the calculation for the period of January 2026:

Table with columns for fees and calculations. Includes 'Host Fees (Greater of below)', 'Total Tip Fees Billed', 'Host Fee Percentage', 'Minimum Fee', 'Total Tonnage Received', and 'Rate per Ton'.

Table for 'Security Fees' showing 'Total Tip Fees Billed' and 'Security Fee Percentage'.

Table for 'Minutes Payment' showing 'Loudon County Minutes'.

Total amount to be received \$52,198.56

Our checks in payment of the above fees have been remitted to the above address for the Commission. Should you have any questions or need additional information, please let me know.

Sincerely,

David L. Hollinshead
Manager Municipal Sales
Republic Services

**Loudon County Department of Accounts and Budgets**  
**Solid Waste Disposal Fund 207**  
**Monthly Cash Report**  
**January 2026**

December 2025 Combined Ending Cash Balance per Monthly Report		6,910,940.82
Adjustments:		
December Trustee Commission	(419.40)	
Total Adjustments		(419.40)
Adjusted December 2025 Combined Ending Balance per Loudon Co Trustee		6,910,521.42

**Solid Waste Disposal Commission Operating Fund**

Operating Fund Ending Balance December 2025		6,881,157.71
Cash Receipts:		
Trustee's Collections - Prior Year	0	
Surcharge - Host Fees	29,026.98	
Surcharge - Security Fees	26,297.25	
Investment Income	14,909.98	
Investment Income Adj	(306.63)	
Total Monthly Revenue		69,927.58
Cash Disbursements:		
Board & Committee Members Fees	(950.00)	
Social Security		
Employer Medicare		
Audit Services		
Engineering Services	(1,312.50)	
Legal Services		
Legal Notices		
Other Contracted Services		
Other Supplies & Materials (Reimbursement)		
Building & Content Insurance		
Trustee's Comm - Proration = % of balance	8.02	
Total Cash Disbursements		(2,254.48)
Expenditure Credit:		
Trustee Commission Adjustment		
<b><u>Operating Fund Ending Balance January 2026</u></b>		<b>6,948,830.81</b>

**Poplar Springs Subfund**

Poplar Springs Subfund Balance December 2025		29,363.71
Cash Receipts:		
Investment Income - Proration based on % of balance	306.63	
Total Monthly Revenue		306.63
Cash Disbursements:		
Trustee's Comm - Proration = % of balance	(8.02)	
Total Cash Disbursements		(8.02)
<b><u>Poplar Springs Subfund Balance January 2026</u></b>		<b>29,662.32</b>

**TOTAL COMBINED OPERATING AND POPLAR SPRINGS JANUARY 2026 BALANCE** **6,978,493.13**

**Combined Summary - January 2026**

Beginning Balance		6,910,521.42
Plus Operating Revenue		70,234.21
Less Operating and Poplar Springs Disbursements		(2,262.50)
<b>TOTAL COMBINED BALANCE - JANUARY 2026</b>		<b>6,978,493.13</b>

*NOTE: Accounting Dept did not have Trustee's Jan report at the time of preparation.*