AGENDA

LOUDON COUNTY SOLID WASTE DISPOSAL COMMISSION January 14, 2014 6:30 p.m. LOUDON COUNTY COURTHOUSE ANNEX

Loudon, Tennessee

1.	Call t	to Order

- 2. Approval of Minutes December 10, 2013
- 3. Items of Public Concern
- 4. Brown & Caldwell Update Site Utilization and Waste Alternatives Workshop
- 5. Cash Activity Report
- 5. Operations Report
- 6. Santek's Response to Major Permit Modification Process
- 7. Attorney's Report
- 8. Chairman's Report
- 9. Other Items of Commission's Consideration
- 10. Adjourn

MONTHLY CASH REPORT

December OF	20	013	
CASH RECEIPTS:			
Landfill Host Fees		11,320.80	
Closure/Post Clo. Security Fees		17,453.70	-
Interest Received		209.10	-
Tire Grants		2,179.00	
Other:			
Total Monthly Revenue:			31,162.60
CASH DISBURSEMENTS:			
Commissioner Meeting Pymts.		300.00	
Commissioner Travel/Seminar			•
Meeting Expense			-
Legal Services		22,574.27	
Audit/Accounting Services			•
Consultants			*
Trustee's Commission	70	287.75	
Debt Service/Loudon - Water Lines			
Santek-Tire Grant			- 16
Engineering Services			•
Office Supplies		79.32	
Building and Contents Insurance			
Other:			
Other: <u>Contracted Svc-Mowing</u>			•
Total Monthly Expense:	- ·		23,241.34
Change in Net Assets:			7,921.26
		and the last of th	
BEGINNING CASH BALANCE:	\$	2,7	709,390.66
CLOSURE RESERVES: \$	1,127,990.15		
CLOSUKE RESERVES.	1,127,990.15		
Total Closure Reserves and Gene	ral Account	\$ 2,717,311.92	*
GENERAL ACCOUNT: \$	1,589,321.77		
ENDING CASH BALANCE:	\$	2,7	717,311.92
CHANGE IN CASH POSITION		\$	7,921.26

QUESTIONNAIRE

The Loudon County Solid Waste Disposal Commission (SWDC) is the active governmental body charged with ownership and operation of the Matlock Bend Landfill in Loudon County, Tennessee. The landfill opened in approximately 1985 and is an active Class I municipal solid waste landfill. The landfill is operated under contract with Santek Environmental (Santek) of Cleveland, Tennessee.

The SWDC has initiated a process to engage Loudon County, Lenoir City, the City of Loudon, and other members of the business community that utilize or could utilize Matlock Bend Landfill for disposal or those that might be willing to partner with the SWDC for revenue generating projects. The purpose of this questionnaire is to generate interests, ideas, and feedback that could lead to potential revenue sharing between the SWDC and a third party. Examples of potential revenue generating opportunities include but are not limited to:

- Use of SWDC property for development projects or activities otherwise mutually beneficial to stakeholders. Such projects may leverage the existing infrastructure and assets of the Matlock Bend Landfill and its adjacent properties.
- Development of an Eco-Park, which is an idea that could transform the existing landfill into a more long term sustainable solid waste management facility.
- Potential projects could include evaluating waste conversion technologies such as
 gassification, research and development related to solid waste or energy such as biofuels,
 composting, biosolids processing, asphalt or concrete batch plant, tire and rubber fuel plant,
 plastic pellet fuel plant, aenarobic digestion of organic waste, biofuel plant, etc.
- Recylcing opportunities include municipal solid waste, ewaste, construction and demolition waste, lumber and pallet recycling, storm debris waste,
- Utilization including landfill gas (LFG) of LFG could include direct use, LFG to energy (electricity, pipeline quality gas, LFG to compress natural gas fuel station,
- Partnering with nearby business and community stakeholders, nearby research facilities, and local government entities for the broader benefit of the community.
- Converting portions of the closed landfill into a solar panel farm for the creation of electricity

This questionnaire is not intended to limit or bias responses toward any specific example or idea mentioned above. It is intended to be circulated by the SWDC to local industries, commercial businesses, developers, civic groups, and neighboring municipalities and to help develop a dialogue with stakeholders.

The feedback from the questionnaire will be utilized during a future Workshop session, which will serve as a framework of concepts for further consideration by the SWDC and to guide further discussion and opportunity for information exchange between SWDC commissioners and community-based stakeholders.

Spaces are provided for your responses; however, please provide additional pages if needed.

1)	Please identify yourself/or business and share relevant information regarding your own existing waste materials, infrastructure, sustainability initiatives, energy types, and consumption.
2)	Please share your ideas around improving community recycling, use of available landfill gas as energy, use of available land resources, beneficial re-use of existing waste streams, and/or use of available infrastructure and adjacent properties associated with the Matlock Bend Landfill.
3)	Please indicate potential interest or needs for developing a dialogue for partnering opportunities.
4)	Please indicate ideas for alternative wastestream management in your own business or community.
5)	Provide input regarding interest or comments associated with use of SWDC property (including any existing infrastructure and assets of the Matlock Bend Landfill and its adjacent properties) for development projects or activities otherwise mutually beneficial to stakeholders.
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6)	Provide input regarding specific interest in any of the following: waste conversion technologies, research and development related to solid waste or energy, composting, biosolids processing, asphalt or concrete batch plant, tire and rubber fuel plant, plastic pellet fuel plant, aenarobic digestion of organic waste, biofuel plant, etc.
7)	Provide qualitative information on Waste Stream Analysis (e.g., does program exist, is it current, can it be shared, etc):
	a. General public b. Institutional (e.g., schools, medical centers) c. Commercial d. Manufacturing/heavy industry
8)	Provide relevant ideas and interest in expanding waste diversion concepts (e.g., staging/sorting, development of an EcoPark, etc.).
9)	Provide relevant information regarding potential needs related to financial and marketing related to waste
10)	Provide relevant information regarding support for particular innovative approaches and/or uses of new technologies.
11)	Please provide additional information you feel the SWDC should consider.



650 25th Street, N.W., Suite 100 Cleveland, Tennessee 37311 (423) 303-7101

Email: mail@santekenviro.com Internet: www.santekenviro.com

Monthly Operations Report Matlock Bend Landfill January 14, 2014 <u>Presented by:</u> Santek Environmental, Inc.

I. OPERATIONS

- A. Tonnage Report
- B. Customer Report
- C. Inspection
- D. Materials Classification Report
- E. Tire Report

II. REMAINING AIRSPACE UTILIZATION SCHEDULE

III. HOST & SECURITY FEES

LANDFILL TONNAGE VOLUME MONTH ENDING -DECEMBER 2013

TOTAL		DECEMBER	NOVE WHEN	OCTOBER	SEPTEMBER	AUGUST	JULY	JUNE	MAY	21717	ADDIT OF	MARCH	A BYLINGER	TANTIADV	MONTH	CITY OF LOUDON	DAILY AVG FOR ANY RUNNING 30 DAY PERIOD	TOTAL		DECEMBER	NOVEWBER	OCTOBER	SEPTEMBER	AUGUST	ATDL	JUNE	MAY	APRIL	MARCH	FEBRUARY	JANUAR Y	MONTH	MATLOCK BEND LANDFILL
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60.85	7.60	16.05	5.06	0,00	0.00	5.92	0.02	0000	10.05	7 75	0.00	0.00	0.00		2013			3705.23	313.25	247.76	312.80	304.62	344.97	369.49	295.24	332.94	355,37	270.08	261.57	297.14		2013	
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LANDFILL TONNAGE VOLUME MONTH ENDING -DECEMBER 2013

KIMBERLY CLARK - PAPER WASTE	ARK - PAPER	WASTE		TATE & LYLE - SLUDGE	E - SLUDGE			PSC METALS INC	INC		
MONTH	2012	2013	2012 TO 2013	MONTH	2012	2013	2012 TO 2013	MONTH	2012	2013	
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JUNE	7543.41	7282.70	-260.71	JUNE .	1447.61	2381.90	934.29	ig i	2766 11	4107 01	1336 80
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AUGUST	8342.83	8570.34	227.51	AUGUST	2142.03	1734.07	-407 96	AUGUST	2612.70	275778	144 00
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NOVEMBER	6818.07	7665.86	847.79	NOVEMBER	1630.86	2048.01	417 15	NOVEMBER	7748 18	1287 67 -1460 51	
DECEMBER	7326.16	7948.40	622.24	DECEMBER	1685.08	2318.42	633.34	DECEMBER	2616.39	1561.54 -1054.85	
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771.87 884.91 943.56 1235.12 1205.39 11166.92 1291.32 1180.93 11080.97 838.34 768.28

-186.92 414.13 310.55 340.42 21.69 -52.68 200.77 -36.61 -32.43 -270.75 -79.92 MONTH

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2013

2012 TO 2013

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11926.75

413.25



TENNESSEE DEPARTMENT OF ENVIRONMENT AND CONSERVATION DIVISION OF SOLID WASTE MANAGEMENT SOLID WASTE DISPOSAL FACILITY EVALUATION

NAMES PROSTEDCK BENCH LOW	DON	LANDAI	REGISTR/	ATION NUMBER UL 53-02Q	3	100 18-13
LOCATION Aphysically OUDON, TW			<u> </u>	PURPOSE () Complete () Complaint		llow-up
OWNERIOPERATOR SANTEK	Levi	Hisa	lon.	TYPE OF FACILITY		() CLASS II () CLASS IV
		V1 V2		**************************************	<u> </u>	V1 V2
Inadequate vector control	8010		Leacha	te improperly managed	8330	
Access not limited to operating hours	8020			uate leachate collection		
Inadequate artificial or natural barrier	8030		syst		8340	
Inadequate information signs	8040		Leacha	te observed at the site	8350	
Unsatisfactory access road(s)/parking				te entering runoff	8360	
area(s)	8050		Leacha	te entering a water		
Certified personnel not present			cou		8370	-
during operating hours	8060	SHORMADHADOCELEGO MADDICEANIONODINAD		uate gas migration control		
Unapproved salvaging of waste	8070		syst		8380	
Evidence of open burning	8080			late maintenance of gas	0000	
Inadequate fire protection Unsatisfactory litter control	8090			ration control system	8390	
Inadequate employee facilities	8110	bureliting depression and		al for explosions or ontrolled fires	8420	
No communication devices	8120 8130			not confined to a	0420	
Inadequate operating equipment	8140		3	ageable area	8430	
Unavailability of backup equipment	8150	***************************************	1	er spreading of waste	8440	42mtm/mm/colls (catholismus)miles
Unavailability of cover material	8160			er compacting of waste	8450	
Inadequate maintenance of	•			factory initial cover	8460	
runon/runoff system(s)	8170			factory intermediate		
Inadequate erosion control	8180		cove	•	8470	
inadequate dust control	8190			factory final cover	8480	
Unauthorized waste accepted				ve pooling of water	8490	
Unapproved special waste accepted	8220			factory stabilization of		
Tires improperly handled	8230		cove	er .	8510	·
Medical waste improperly handled	8240		Dumpin	g of waste into water	8520	
Dead animals improperly handled	8250			factory records or reports	8530	
Washout of solid waste	8270			water monitoring system		
No permanent benchmark	8280			operly maintained	8540	
Inadequate random inspection				on does not correspond		
program	8290			engineering plans	8570	
Mishandling of special waste	8300			on does not correspond		
Buffer zone standard violated	8310			permit condition(s)	8580	
Inadequate maintenance of leachate	0220			plans, operating manual	. 8590	
management system	8320			available rating scales	8610	
			I .	ating scales	6010	
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TENNESSEE DEPARTMENT OF ENVIRONMENT AND CONSERVATION DIVISION OF SOLID WASTE MANAGEMENT SOLID WASTE DISPOSAL FACILITY EVALUATION

NAME OF SITE WATCOCK BENCH LAN	16.11	REGISTRA	TION NUMBER N L 53-02 C	. 3	PATE 0-14
LOCATION (physical)	<u> </u>		PURPOSE X Complete	ر ر Folko ()	17011
H-V72N0/2-15			() Complaint	() Othe	w-up
OWNER/OPERATOR B / San J	4 4 1 11 11 11	7	TYPE OF FACILITY POC		() CLASS II
LCJWD/ Jan Je		ow		LASS III	() CLASS IV
1	V1 V2	l			V1 V2
Inadequate vector control	8010		te improperly managed	8330	
Access not limited to operating hours	8020	Inadequ	rate leachate collection		
Inadequate artificial or natural barrier Inadequate Information signs	8030	syste		8340	
Unsatisfactory access road(s)/parking	8040		e observed at the site	8350]
area(s)	8050		e entering runoff	8360	
Certified personnel not present	6090		e entering a water	0070	
during operating hours	8060	coul	ate gas migration control	8370	
Unapproved salvaging of waste	8070	syste		8380	· [
Evidence of open burning	8080		ate maintenance of gas	6360	
Inadequate fire protection	8090		ation control system	8390	
Unsatisfactory litter control	8110		l for explosions or	3000	
Inadequate employee facilities	8120.		ntrolled fires	8420	
No communication devices	8130		ot confined to a		
Inadequate operating equipment	8140		ageable area	8430	
Unavailability of backup equipment	8150	Imprope	r spreading of waste	8440	
Unavailability of cover material	8160		r compacting of waste	8450	
inadequate maintenance of			actory initial cover	8460	
runon/runoff system(s)	8170	•	actory intermediate		
Inadequate erosion control Inadequate dust control	8180	cover		8470	
Unauthorized waste accepted	8190		actory final cover	8480	
Unapproved special waste accepted	8210 8220		e pooling of water	8490	<u> </u>
Tires improperly handled	8230		actory stabilization of	0540	
Medical waste improperly handled	8240	cover	*	8510	
Dead animals improperly handled	8250		of waste into water actory records or reports	8520	
Washout of solid waste	8270	Groundy	rater monitoring system	8530	
No permanent benchmark	8280		perly maintained	8540]
Inadequate random inspection			n does not correspond	0040	
program	8290		engineering plans	8570	
Mishandling of special waste	8300	Operatio	n does not correspond		
Buffer zone standard violated	8310	with p	permit condition(s)	8580	
inadequate maintenance of leachate		Permit, p	lans, operating manual		
management system .	8320		/allable	8590	
		No opera	iting scales	8610	
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CN-0761 (Rev. 7-98)

RDAs 2202 and 2499

Materials Classification Report

Matlock Bend Landfill

Monthly Tonnage Summary December 2013

<u>Material</u>	Tonnage	2011 Slu	dge %	2012 Slu	dge %
MSW		January	xx	January	6%
		February	xx	February	8%
MSW	6,383	March	16%	March	8%
		April	12%	April	9%
Special Waste		May	13%	May	8%
		June	12%	June	8%
Other	9,511	July	11%	July	11%
		August	8%	August	10%
Ash	933	September	6%	September	10%
		October	6%	October	12%
Sludge	2,470	November	6%	November	10%
		December	7%	December	10%
Total Special Waste	12,914				
Total MSW & SW	19,297	2013 Sluc	dge %	2014 Sluc	dge %
Tires	25	January	11%	January	XX
		February	13%	February	ХХ
Total Material	<u> 19,321</u>	March	12%	March	XX
	•	April	12%	April	XX
% MSW	33%	May	10%	May	ХX
		June	13%	June	xx
% Special Waste	67%	July	11%	July	ХX
		August	9%	August	xx
% Sludge	13%	September	12%	September	XX
		October	10%	October	xx
		November	12%	November	XX
		December	13%	December	xx

2013-2014 Matlock Bend Landfill Tire Report

Month	Tonnage
Jul-13	21.05
Aug-13	15.02
Sep-13	39.75
Oct-13	57.56
Nov-13	16.91
Dec-13	21.67
Jan-14	
Feb-14	
Mar-14	
Apr-14	
May-14	
Jun-14	
Total (tons)	171.96

Matlock Bend Landfill - Module H 2014 Airspace Projection / Construction Schedule

		MONTHLY		UTILIZATION	[47]	
		TONNAGE		FACTOR		
		19,469		1.07		
DATE	REMAINING AIRSPACE ¹ (CY)	TONNAGE	ACTUAL / PROJECTED ²	UTILIZATION FACTOR (CY/TON) ³	MONTHLY VOLUME CONSUMED (CY)	ENDING MONTHLY REMAINING AIRSPACE (CY)
Sept. 20, 2013	576,461	-	-	-	-	-
Sept. 21-30, 2013	-	7,424	Α	1.07	7,944	568,517
October	-	21,656	Α	1.07	23,171	545,346
November	-	17,454	Α	1.07	18,675	526,670
December	-	19,297	Α	1.07	20,647	506,023
January '14		19,469	Р	1.07	20,831	485,191
February	-	19,469	Р	1.07	20,831	464,360
March		19,469	Р	1.07	20,831	443,529
April		19,469	Р	1.07	20,831	422,697
May	-	19,469	Р	1.07	20,831	401,866
June	-	19,469	Р	1.07	20,831	381,034
July	-	19,469	Р	1.07	20,831	360,203
August	-	19,469	Р	1.07	20,831	339,372
September	-	19,469	Р	1.07	20,831	318,540
October	-	19,469	Р	1.07	20,831	297,709
November	-	19,469	Р	1.07	20,831	276,878
December		19,469	Р	1.07	20,831	256,046

¹ = Remaining airspace based on Sept. 20, 2013 aerial survey.

Full Date

January-2016

Tonnage for Past 3 Months

Average	19,469
December	19,297
November	17,454
October	21,656

cc: Matt

Rob

Cheryl

Ron

Chris Levi

Jason

² = Projected tonnages are based on a 3 month average per Matt Dillard on 6-2-09.

³ = Utilization rate based on the annual utilization rate per October 27, 2008 construction meeting (Avg. Utilization = 1.32 cy/ton)



650 25th Street NW, Ste 100 Cleveland, TN 37311

Phone: (423) 303-7101 Toll Free: (800) 467-9160 www.santekenviro.com January 13, 2014

Loudon County Solid Waste Disposal Commission 100 River Road P.O. Box 351 Loudon, TN 37774

Dear Steve:

Pursuant to Section 10.6 and 10.7 of the Sanitary Landfill Operation Agreement between Loudon and Santek as of July 1, 2007, Santek agreed to pay the Commission a host fee and security fee as defined in the Agreement. The following recap reflects the calculation for the period December 1, 2013 to December 31, 2013:

Host Fees (Greater of below) –	
Total Tip Fees Billed	\$314,219.96
Host Fee Percentage	4.00%
	\$ 12,568.80
Minimum Fee	\$ 10,652.00
Security Fees (Greater of below) –	
Total Tonnage Received	19,296.85
Rate per ton	\$ 1.00
Total	\$ 19,296.85
Total Tip Fees Billed	\$314,219.96
Security Fee Percentage	5.00%
	\$ 15,711.00

Our checks in payment of the above fees have been remitted to the above address for the Commission. Should you have any questions or need additional information, please let me know.

Sincerely,

Andrew Kandy Regional Controller

CHRONOLOGICAL TIMELINE OF MAJOR PERMIT MODIFICATION MATLOCK BEND LANDFILL

July 1, 2007 -	LCSWDC and Santek enter into a landfill management agreement to provide the Commission with 22 years of airspace. The agreement necessitates a major modification of the landfill's permit to expand the facility's footprint in order to provide additional airspace.
August 20, 2009 -	Santek submits the major permit modification to the Tennessee Department of Environment and Conservation (TDEC). Santek sends a copy to the Commission.
September 29, 2009 -	TDEC notifies the Commission it has performed a completeness review of the permit application and sends a copy to Santek.
February 9, 2010 -	Brown & Caldwell submit a draft technical memorandum to the Commission regarding the major permit modification and the cost of closure/post-closure at the conclusion of the current landfill management agreement. The estimate ranges from \$6.5 million to \$14.5 million.
November 3, 2010	Landfill's slope failure puts the permit process on hold. Consent order issued to resolve failure.
December 2, 2011	TDEC officially closes the consent order and the major permit modification process resumes.
November 12, 2013 -	LCSWDC enters into Executive Session to discuss the major permit modification.
December 12, 2013 -	LCSWDC expresses concerns to Santek about the major permit modification's permitted footprint, airspace, final elevation, closure/post-closure process. The Commission asks Santek to consider changing the major permit modification to
dal	address its concerns.
December 17, 2013 –	LCSWDC receives a letter from TDEC regarding several comments and requests for additional information about the major permit modification.



650 25th Street, N.W., Suite 100 Cleveland, Tennessee 37311 (423)476-9160 Toll Free: (800)467-9160 Fax: (423)479-1952

Email: mail@santekenviro.com Internet: www.santekenviro.com Ms. Paula Plont

Tennessee Department of Environment & Conservation Division of Solid Waste Management 3711 Middlebrook Pike Knoxville, TN 37921-5602

Re: Matlock Bend Class I Landfill Expansion Part 2B Permit Application

Dear Ms. Plont:

Please find attached two copies of the Part 2B permit application for the Matlock Bend Class I Landfill Expansion. Santek Environmental, Inc. is submitting two sets of design drawings and two copies of the notebook which includes calculations, the operation plan and the closure/post-closure plan.

If you have any questions during your review or require additional information, please give me a call at (423) 476-9160.

Sincerely,

Ron E. Vail, P.E.

Engineering Department Manager

RV/sa

Enclosures.

cc: Steve Field, Chairman, LCSWDC
Larry Cook, TDEC
Cheryl Dunson, Executive V.P. of Marketing, Santek
Matt Dillard, Executive V.P. of Operations, Santek
Robert Burnette, Executive V.P. of Engineering, Santek

Landfill Solutions Under Local Governments Authority



STATE OF TENNESSEE DEPARTMENT OF ENVIRONMENT AND CONSERVATION KNOXVILLE ENVIRONMENTAL FIELD OFFICE

3711 MIDDLEBROOK PIKE KNOXVILLE, TENNESSEE 37921-6538

PHONE (865) 594-6035

STATEWIDE 1-888-891-8332

FAX (865) 594-6105

September 28, 2009

Chairman Steve Fields Loudon County Solid Waste Disposal Commission 100 River Road Loudon, Tennessee 37774

RE:

Review of Disposal Facility Application, Class I Landfill - Complete

Loudon County Matlock Bend SNL 53-0203

21712 Highway 72 North Loudon, Tennessee

Dear Mr. Fields:

In accordance with the Regulations Governing solid Waste Processing and Disposal in Tennessee, Rule Chapter 1200-1-7, the Part II Permit Application for the above facility has been reviewed completeness. Our review has determined the submitted plans are complete in that each item required under subparagraph 1200-1-7-.04(9)(b) of the regulations has been addressed.

The Part II permit application completeness review does not constitute approval of any part of the application and further review will be conducted on the components submitted which may result in a request for additional information if necessary to clarify, modify, or supplement previously submitted material. The Division's detailed technical review will begin and with input from the Nashville Central Office, the Knoxville Field Office will prepare correspondence outlining any comments or requesting additional detail.

If you have any questions concerning the review, feel free to contact me at (865)594-5474.

Yours truly,

Paula Plont

Environmental Protection Specialist Division of Solid Waste Management

Knoxville Field Office

Larry Cook Manager

Division of Solid Waste Management

Knoxville Field Office

cc:

Nashville Office - DSWM

BROWN AND CALDWELL

Technical Memorandum

501 Great Circle Road, Suite 150 Nashville, TN 37228 Tel: 615-255-2288 Fax: 615-256-8332

Prepared for: Loudon County Solid Waste Disposal Commission

Project Title: Loudon County Matlock Bend LF

Project No: 138160

Technical Memorandum No. 1

Subject: Matlock Bend Landfill, Cost Estimate Representing Closure and Post Closure Care Liabilities

Beginning Year 2028 and Ending 2058

Date: February 9, 2010

To: Chairman Steve Field, Loudon County Solid Waste Disposal Commission

From: Brown and Caldwell

Prepared by:

Chris Ward, P.E.

Reviewed by:

Steve Batiste, P.E

Limitations:

This is a draft memorandum and is not intended to be a final representation of the work done or recommendations made by Brown and Caldwell. It should not be relied upon; consult the final report.

This document was prepared solely for Loudon County in accordance with professional standards at the time the services were performed and in accordance with the contract between Loudon County and Brown and Caldwell dated January 16, 2010. This document is governed by the specific scope of work authorized by Loudon County; it is not intended to be relied upon by any other party except for regulatory authorities contemplated by the scope of work. We have relied on information or instructions provided by Loudon County and other parties and, unless otherwise expressly indicated, have made no independent investigation as to the validity, completeness, or accuracy of such information.

1. INTRODUCTION

Brown and Caldwell has prepared this closure/post/closure cost estimate in accordance with our approved scope of work dated January 16, 2010. Our scope of work is to provide the LCSWDC with a cost estimate for what it may take to accomplish closure and post closure if the landfill were to cease operations at the conclusion of the current contract with the landfill operator (i.e., Santek Environmental) or approximately year 2028. Theoretically, a minimum of 2 years of airspace will remain, the landfill would be filled to capacity over those next couple of years, and closure activities would commence. Therefore, the cost estimate provided in Table 1 reflects the amount of money that would be needed starting at year 2028 and continuing for approximately 30 years or approximately 2058. Timeframes used may be off slightly but that is not expected to affect the cost estimate.

Closure and Post-Closure requirements are outlined in the rules of the Tennessee Department of Environment and Conservation (TDEC), Division of Solid Waste Management, Chapter 1200-1-7-.04 Specific Requirements for Class I Landfills. Applicable definitions are provided below:

"Closure" means the taking of those actions at the termination and disposal operation which are necessary to finally close the disposal facility or disposal facility parcel.

"Post-closure care" refers to the taking of those actions after closure of a disposal facility or a disposal facility parcel which are necessary to meet the post-closure care requirements of Chapter 1200-1-7-.04(8).

"Post-closure care period" means the period of the sollowing closure of the landfill or landfill parcel during which the operator must perform post-closure care for Class I disposal facilities, post-closure care must continue for 30 years after the date of that completely of closure of the disposal facility or facility parcel unless a shorter period is established in the opproved closure, post-closure care plan.

Matlock Bend Landfill is also required to comply with rules pertaining to financial assurance per Chapter1200-1-7-.03 Requirements for financial Assurance. The documents prepared by Santeck Environmental were reviewed part of this effort. The most recent Financial Assurance documents were those prepared by Santek Environmental as part of the August 2009 permit application. Applicable definitions are provided below:

"Financial assurance" refers to a financial arrangement between the operator and the state which guarantees the availability of funds which the Commissioner may use to close and provide post-closure care to a landfill if the operator fails to properly execute his responsibilities under the Act, to include the requirements of these rules and the terms of his permit.

Closure Requirements: The following requirements apply to active portions of the Facility (this is an abbreviated list – please refer to the referenced regulations for a complete list):

complete closure activities including grading and establishing vegetative cover in the shortest practicable time, not to exceed 180 days, after any fill areas or any portion of the fill areas have achieved final grade, unless the Commissioner allows otherwise in the permit (Note: Matlock Bend Landfill requested that final closure not begin until the landfill was filled to final elevations or roughly year 2028; this means that closure costs will occur all at once at the end of the landfill's life instead of periodically while the landfill is active)

- depth of compacted final cover material (e.g., soil) shall be at least 36 inches and shall be placed on the disposal facility in the shortest practicable time, not to exceed 90 days, after achieving final grade of any fill area; the top twelve inches of this cover material shall be soil which will support the growth of suitable vegetation (e.g., topsoil); this is consistent with the Matlock Bend Landfill Closure Plan; however, it is unknown if this material is available on the site or if it will have to be obtained from an offsite source (Note: if the soil is not available on site, this will significantly affect the cost estimate)
- The final surface of the disposal facility or disposal facility parcel shall be graded and/or provided with drainage facilities in a manner that controls run-on and run-off, minimizes erosion of the cover material, provides for stormwater controls, and apply seeding, mulching, and any necessary fertilization to stabilize cover as soon as practicable after final grading

Post-Closure Care Period: During the post-closure care period, the operator must, at a minimum, perform the following activities on closed portions of his facility:

- Maintain the approved final contours and drainage system
- Ensure that a healthy vegetative cover is established and maintained
- Maintain the drainage facilities, sediment ponds, and other erosion/sedimentation control
 measures, at least until the vegetative cover is established sufficiently enough to render such
 maintenance unnecessary
- Maintain and monitor the leachate collection, removal, and treatment system (in this case LC SWDC discharges its leachate to the local POTW).
- Maintain and monitor the gas collection and concol astem;
- Maintain and monitor the ground and/or surface water monitoring system.
- Following completion of the post closure care neriod, the a certification verifying that postclosure has been completed in accordance with the post-closure plan.
- Establish and/or complete a system for collecting and venting or otherwise controlling the vertical and horizontal escape of green generated in the disposal facility

Additional cost assumptions:

As requested in our scope of work our efforts did not include a detailed review or verification of the Financial Assurance documentation included with the existing permit or expansion permit application submitted in August 2009. However, Brown and Caldwell did make some observations of the expansion permit application financial assurance cost estimate and took those into consideration in the estimate provided in Table 1. For example, if a typical line item was missing, a unit cost seemed low, and/or a related assumption was questionable, BC addressed this in our estimate. One difference to note is that unit costs included by Santek were based on "true" unit costs: however, unit costs assumed by Brown and Caldwell were based on Means Heavy Construction Costs Guidelines. Potential revenue and/or costs associated with the anticipated LFGTE (landfill gas to energy) facility are not included. No contingencies, engineering, or construction quality assurance costs were included with the Santek estimate.

Groundwater monitoring costs are limited to detection monitoring only; assessment monitoring is required whenever a statistically significant increase over background has been detected; costs for corrective and/or remedial actions are not included in this estimate.

Current Year Inflation Factors Utilized:

1.020	for estimates due between January 1 and March 1, 2010
1.020	for estimates due between July 1 and September 1, 2009

Source: U.S. Department of Commerce Bureau of Economic Analysis

Recent Inflation Factors*:

2000 Cost Estimate x 1.020 = 2001 Cost Estimate 2001 Cost Estimate x 1.020 = 2002 Cost Estimate 2002 Cost Estimate x 1.010 = 2003 Cost Estimate 2003 Cost Estimate x 1.015 = 2004 Cost Estimate 2004 Cost Estimate x 1.020 = 2005 Cost Estimate 2005 Cost Estimate x 1.030 = 2006 Cost Estimate 2006 Cost Estimate x 1.030 = 2007 Cost Estimate 2007 Cost Estimate x 1.025 = 2008 Cost Estimate 2008 Cost Estimate x 1.020 = 2009 Cost Estimate

2% V5 3%.

*- The data necessary to calculate the inflation factor is released by the U.S. Department of Commerce in April. Therefore, it is appropriate to use the previous year's factor when inflation adjusting cost estimates due between January 1 and Marian.

Table 1: Cost Estimate Summary

	Closure Costs	Post-Closure Costs \$	Total Costs \$
Current Estimate (August 2009)	4,034,064	1,353,592	5,387,656
BC (low estimate)	4,815,240	1,707,009	6,522,249
BC (high estimate)	10,635,993	3,963,560	14,598,553

- off-site soil? soil imbalance?

#1.50 ley vs #2.50/ey on site soil

Stk BC

Also lacks
Also lacks

Also lacks

Line item for design

construction (permit

construct

(a) 18.00/cy top soil off site

12.00/cy cores soil off site

BROWN AND CALDWELL

DRAFT for review purposes only.

Use of contents on this sheet is subject to the limitations specified at the beginning of this document.

4



State of Tennessee DEPARTMENT OF ENVIRONMENT AND CONSERVATION KNOXVILLE ENVIRONMENTAL FIELD OFFICE 3711 MIDDLEBROOK PIKE KNOXVILLE, TENNESSEE 37921-6538

December 17, 2013

Chairman Steve Field Loudon County Solid Waste Disposal Board 100 River Road # 106 Loudon, Tennessee 37774

RE:

Proposed Expansion of Loudon County Matlock Bend Landfill, SNL 53-0203

Notice of Deficiency

Dear Mr. Field:

In accordance with the <u>Regulations Governing Solid Waste Processing and Disposal</u>, Rule Chapter 0400-11-7, the application for a Major Permit Modification for the above facility has been reviewed for technical merit. Our review has determined the need for additional or revised information in the application text or plans in order to clarify, modify, or supplement the previously submitted material.

The permit process will proceed when the information requested is received which enables further review by the Knoxville Field Office with input from the Nashville's Central Office.

If you have any questions, please do not hesitate to contact me at (865) 594-5474.

Sincerely,

Paula Plont Environmental Protection Specialist Division of Solid Waste Management

Revendra Awasthi Environmental Field Office Manager Division of Solid Waste Management

cc:

DSWM NCO Santek – Ron Vail Mr. Field December 17, 2013 Page 2 of 2

Division of Solid Waste Management Comments Class I Landfill Application Loudon County Matlock Bend, SNL 53-0203

- The phased plans presented should include closure strategies/timelines. Please depict minimum closure areas (Rule 0400-11-.011-.03(2)(a)(b)2(i)(ii)) and fold such into the closure/post closure costs as developed. One improved element for the phasing sheets is to show the waste fill elevations and not the base liner grades for the applicable cells developed at each phase.
- In addition as the phases are developed, the site at some point will require a title V air permit. Please include supporting data (i.e. using EPA LandGem computer program) for predicting compliance year with the New Source Performance Standards.
- The stability analysis should include both short term (total stress-during operation) and long term stress (effective stress-after final closure) analysis.
- Stability calculations for intra-liner scenario (block failure) and intra-waste scenario (failure within the waste mass) are not included in the stability calculations.
- Critical cross section A-A geometry, chosen in analysis, does not agree with the proposed final elevation shown on sheet 9 and proposed base grade elevations shown on sheet 6 or 7. Please verify.
- The revised plan should include references/rationale used for input modeling parameters of waste and liner system. Use actual site specific shear strength data instead of published generic parameters, especially as this site's waste is dominated by industrial wastes.
- Clearly show/specify the details of the bottom liner used in stability computations and identify the critical failure plane.
- Sheet 10 A and Sheet 10 B: Plans show side slope benches of 50 to 60 vertical feet in height. The frequency of side slope swale or rather the vertical height distance should be based upon soil loss calculations on the final covered slope. We did not see any calculations to support this design choice. While spacing can extend towards 50 feet for MSW waste fills the Division considers swales spaced on 30 to 40 feet more appropriate in this instance where the waste stream is dominated by industrial wastes.
- Sheet 10 A does not clearly depict a perimeter ditch along the southern side of the lined fill area.
- Please reevaluate the size and number of let-down drainage pipes to ensure they have adequate design capacity, especially DS8 on Sheet 10 B.
- The roughness coefficient of the grass-lined side slope swale ditch (0.024) is incorrect as this value corresponds to corrugated metal pipe. It appears the ditch is undersized with this adjustment.
- Include for review the site's proposed watershed areas on a map and include networking route details through each proposed drainage structures.
- Include for review calculations for sediment pond #3 & pond #4 the required and proposed storage volume.
- Pond # 3 calculation specifies the riser pipe as 24 inches whereas the plans show it to be 48 inches. Please verify.
- The chart on sheet 14 C outlines the distance between the bottom of the pond and the first orifice perforation as only 1 foot. This allows for very limited settling and the first orifice perforation should at a minimum start above the barrel pipe.
- The proposed storm water pumping discharge scenario does not slowly release waters off-site in similar manner as a gravity flow pond and is not considered sufficiently protective. Pond 4 should be built earlier or some version of that pond. The long term nature of waste permits and the existing Memorandum of Agreement with the Division of Water Resources dictates the Division of Solid Waste Management to fully incorporate storm water detention practices for this site now in this permitting phase and document.
- The numbering system for the Division's regulations has been changed from Rule 1200 to Rule 0400. Please correct all references.

Matlock Bend Landfill - Module H 2014 Airspace Projection / Construction Schedule PENDING PERMIT AT CONTRACTURAL TONNAGE CAP

	T	MONTHLY TONNAGE 24,000		UTILIZATION FACTOR 1.07		
DATE Sept. 20, 2013		TONNAGE	ACTUAL / PROJECTED ²	UTILIZATION FACTOR (CY/TON) ³	MONTHLY VOLUME CONSUMED (CY)	ENDING MONTHLY REMAINING AIRSPACE (CY)
Sept. 20, 2013	8,018,082	7 404		•	-	-
October	-	7,424	A	1.07	7,944	8,010,138
November	-	21,656	A	1.07	23,171	7,986,967
December	-	17,454	A	1.07	18,675	7,968,291
January '14	-	19,297	A	1.07	20,647	7,947,644
	-	24,000	Р	1.07	25,680	7,921,964
February March	•	24,000	Р	1.07	25,680	7,896,284
	-	24,000	Р	1.07	25,680	7,870,604
April		24,000	P	1.07	25,680	7,844,924
May	-	24,000	Р	1.07	25,680	7,819,244
June	-	24,000	P	1.07	25,680	7,793,564
July	-	24,000	Р	1.07	25,680	7,767,884
August		24,000	Р	1.07	25,680	7,742,204
September		24,000	Р	1.07	25,680	7,716,524
October	<u>-</u>	24,000	Р	1.07	25,680	7,690,844
November	-	24,000	Р	1.07	25,680	7,665,164
December	in a second	24,000	P	1.07	25,680	7,665,164

Full Date

October-2039

² = Projected tonnages are based on a 3 month average per Matt Dillard on 6-2-09.

Tonnage for Past 3 Months

21,656	
17,454	
19,297	
19,469	

cc: Matt

Rob

Cheryl

Ron

Chris

Levi Jason

¹ = Remaining airspace based on Sept. 20, 2013 aerial survey.

³ = Utilization rate based on the annual utilization rate per October 27, 2008 construction meeting (Avg. Utilization = 1.32 cy/ton)