

BE IT REMEMBERED that the Quarterly County Court of Loudon County met on February 4, 1974, at 7:00 P. M. with the Honorable Harvey L. Sproul, County Judge, presiding and with Mrs. Addie Ruth Clarke and Mr. Edward Alexander, Clerk of said Court present; whereupon Sheriff Russell led the Pledge of Allegiance and opened Court.

Squires present were:

J. G. Hudson	James M. Hartsook
R. P. Hamilton	Henry C. Foster
I. D. Conner	Boyd Duckworth
Curtis A. Williams	J. J. Blair
Roy Bledsoe (Tardy)	

JAN. MINUTES APPROVED

The minutes of the regular January 7, 1974, meeting of Quarterly Court having been sent to the members of the Court prior to the meeting, it was moved by Squire Conner, seconded by Squire Hudson, and unanimously approved on a roll-call vote that the minutes be approved as written. (Squire Bledsoe absent)

OPEN DISCUSSION

SPENCER WATKINS
SCHOOL BOARD ACT

During the open discussion period of the meeting, Spencer Watkins was present concerning the proposed Private Act calling for election of School Board members by popular vote and asked that the Court consider requesting this legislation.

COUNTY JUDGE'S REPORT

WELFARE OFFICE LEASE

As a part of the matters under the County Judge's report, it was moved by Squire Foster, seconded by Squire Conner, and unanimously approved that the previous action of the Quarterly Court in authorizing the County Judge to negotiate with the Welfare Department concerning reimbursement for space used by the Department be amended or modified so as to allow negotiations and execution of the lease on the basis of the Federal regulations limiting the amount of reimbursement, which motion passed unanimously on a roll-call vote.

FT. LOUDOUN INDUSTRIAL
PARK AGREEMENT WITH
LENOIR CITY

Judge Sproul explained that one additional item had come up concerning the Fort Loudoun Industrial Park development agreement with the City of Lenoir City, which was the question of adding a paragraph at the end of the contract providing that there was no responsibility or requirement for Lenoir City to proceed with the contract if the Federal grants are not obtained. It was moved by Squire Conner, seconded by Squire Hamilton, and unanimously approved that this amendment be added to the contract and that the County Judge be authorized to execute same which motion passed unanimously on a roll-call vote.

LIBRARY BOARD APPT.
OF DONALD PERKEY

Judge Sproul read a letter of resignation from Mrs. Sylvia Sproul from the Library Board stating that she was forced to resign because of family responsibilities, expressing her gratitude for the opportunity to serve on the Board, and commending it as one of the best in the State. The Library Board had recommended Donald Perkey, of Lenoir City, to assume this slot, and it was moved by Squire Hamilton, seconded by Squire Williams, and unanimously approved that Donald Perkey be elected to fill out the term of Mrs. Sproul on the County Library Board.

BUILDING COMMISSIONER
BOND APPROVED

Judge Sproul presented the bond of Barry Neal, the County Building Commissioner, in the amount of \$1000 with the Northwestern National Insurance Company of Milwaukee for approval by the Court, and upon motion by Squire Blair, seconded by Squire Hartsook, the bond was unanimously approved.

AIR NATIONAL GUARD PARK

The matter concerning the question of whether or not to negotiate with TVA for the lease of approximately 35 acres of TVA land which had been maintained by the Air National Guard for many years previously, was discussed, and upon motion of Squire Conner, seconded by Squire Foster, and unanimously approved, the County Judge was directed to request that TVA hold up for one more month for further consideration by Loudon County, and that he arrange to set a date and have the gate opened for the trip by all Quarterly Court members able to arrange to see the site, with a decision to be made at the next meeting.

BRANDYWINE SUBDIVISION
ROADS ACCEPTED

Judge Sproul indicated that the County now had a letter from the County Highway Inspector approving the completion of the roads in the Brandywine Sub-division in the Fifth District, a copy of which letter is attached to these minutes as Exhibit A, and it was moved by Squire Hamilton, seconded by Squire Williams, and unanimously approved on a roll-call vote that the roads in the Brandywine Sub-division, as recorded in the Loudon County Register's office in Map Book 2, Pages 211-215 be accepted pursuant to the previous resolution of the Quarterly Court, with it being the responsibility of the County to maintain the roads from this time forward.

HIGHWAY INSPECTOR
CONTRACT RENEWED

Upon motion by Squire Hamilton, seconded by Squire Hudson, and unanimously approved, the contract with Mr. James T. Davis to continue for another year under the same terms as the previous year, was unanimously approved on a roll-call vote, the primary responsibilities of the County Highway Engineer being to inspect all new roads requested to be accepted by the County to see that the roads meet the standards set in the County Road Acceptance Manual.

The Chair declared a recess.

STOCKTON VALLEY ROAD
PROJECT APPROVED

After some discussion, in which it was pointed out that all of the landowners on the Stockton Valley Road had agreed to and executed necessary right-of-way deeds with the exception of property owners Oliver and Allen, and it appeared that one of those was willing to sign the right-of-way after having the road staked out for him, it was moved by Squire Bledsoe, seconded by Squire Duckworth, and unanimously approved on a roll-call vote that Road Commissioner Bledsoe be authorized to proceed with the Stockton Valley Road project with the County agreeing to be responsible for any right-of-way not already obtained.

LTVEC CONTRACT
AMENDMENT

Judge Sproul explained that the State Department of Education had requested that the contract between the three Counties and the seven School Boards in Loudon, Monroe, and Blount Counties be amended to provide that the School Superintendents be official members of the Board, it was moved by Squire Hartsook, seconded by Squire Blair, and unanimously approved that this amendment be made to the contract.

"NEW TOWN" LEGISLATION
TVA AND BOEING

Judge Sproul explained that "New Town Legislation" had been introduced in the State Legislature by Legislators representing Loudon, Blount and Monroe Counties with the understanding with TVA and the Boeing Company that this legislation would not pass this year until Loudon and Monroe Counties were satisfied that the legislation would be beneficial to the people of the area, would not tend to be detrimental from the standpoint of expense and financial detriment to the existing communities in the building of any new communities or new towns, and would have proper safeguards for local government, and that a further report as to the extensive negotiations that had been going on would be made at the next meeting. TVA and Boeing have been working on the legislation for some time, but the proposed draft of this legislation had not been brought to local communities until recently.

HOSPITAL REPORT --
AMBULANCE SERVICE
REPORT

Squire Conner gave the Hospital report, and further reported that the Ambulance Service statistics for December were as follows:

Total disbursements - \$5,971.52
December loss - \$3,011.83
Total number of calls - 92
Total deficit (April-December) \$41,942.06

BUDGET AMENDMENTS
APPROVED

It was moved by Squire Blair, seconded by Squire Hamilton, and unanimously approved on a roll-call vote that the budget amendments for the February 4, 1974, agenda be adopted, a copy of said amendments being attached to these minutes as Exhibit B.

Judge Sproul explained that it was going to be necessary that the County come up with some of the money for the County Justice Center Project in order to pay some immediate bills, and in order to then requisition back on the grant from

COUNTY JUSTICE CENTER
TAX ANTICIPATION NOTES

TLEAA as soon as possible. He stated that the Budget Committee had discussed the matter and had felt that the money which had been set aside from the settlement with the State Board of Equalization on the TVA In-Lieu-of-Tax money (approximately \$100,000) be used for this purpose but that it was presently invested and would not be available until June 15, and that it would be more economical to the County to borrow money on Tax Anticipation Notes, on a four-month basis, with the note to be paid when this TVA money became available. It was then moved by Squire Hartsook, and seconded by Squire Blair, and unanimously approved on a roll-call vote that Resolution No. 2-74, attached to these minutes as Exhibit C, be adopted, the caption of said Resolution being as follows:

RESOLUTION AUTHORIZING THE ISSUANCE OF
\$100,000 TAX ANTICIPATION NOTES OF LOUDON
COUNTY, TENNESSEE, PROVIDING THE DETAILS
THEREOF AND AUTHORIZING THE SALE THEREOF.

COUNTY JUSTICE CENTER
COMMUNICATION COMMITTEE

Gary Hensley, Tommy McNabb, and Sheriff Russell had been appointed to work with the consultant on developing the communications part of the County Justice Center it was reported by Squire Hartsook, Chairman of the County Justice Center co-ordinating Committee (LCLEA).

AMBULANCE SERVICE STUDY

Judge Sproul explained that in accordance with the direction of the Quarterly Court, the budget committee had gone to some extent in studying the Ambulance Service as it is operated at and by the Loudon County Hospital, that it basically agreed with the summary of comments made by in a report by Hospital Administrator Gay Hamilton, a copy of which remarks are attached to these minutes as Exhibit D, and that although a recommendation by the Committee was not ready at this time, that it appeared that the Committee was leaning toward recommendation that the Quarterly Court reimburse the Hospital for its net loss on a quarterly basis, with the further indication that possibly some time in the future, after the Interstate 75 was completed through Loudon County, and when the County Justice Center was completed, that it might be desirable to change the administration of the Ambulance Service to an independent operation. The general basis of the feeling was that the Hospital was not in financial position to subsidize and carry the Ambulance Service at the present time, and that further the benefits of having ambulance personnel stationed at the Hospital and as the Hospital employees was not bearing up.

SCHOOL BOARD
LEGISLATION WITHDRAWN

Squire Blair asked that the question of the Private Act requesting the Legislators to adopt a Private Act concerning electing School Board members by popular vote be dropped for the present time, inasmuch as the proposed act would not go into effect for two more years anyway.

It was moved by Squire Blair, seconded by Squire Hartsook, that Resolution No. 3-74, attached to these minutes as Exhibit E, be adopted by the Quarterly Court. After extensive discussion, it was moved by Squire Foster, and seconded by Squire Conner, that the motion be tabled, with a roll-call vote being as follows:

<u>Aye:</u>	<u>No:</u>
Duckworth	Blair
Conner	Bledsoe
Foster	Hartsook
Hudson	Williams
	Hamilton

The Chair declared the motion to table failed.

Upon roll-call vote on the main question, the vote was as follows:

<u>Aye:</u>	<u>No:</u>
Blair	Duckworth
Bledsoe	Conner
Hartsook	Foster
Williams	Hudson
Hamilton	

The Chair declared that the Resolution was adopted, the heading of said Resolution being as follows:

RESOLUTION ENDORSING MID-EAST COMMUNITY ACTION AGENCY AS SPONSOR OF MANPOWER PROGRAMS AND AS CONTINUED HUMAN RESOURCE AGENCY FOR LOUDON AND ROANE COUNTIES.

ENERGY ADVISORY
COMMITTEE REPORT

Some discussion was carried on concerning the recommendations of the Energy Advisory Committee, the Quarterly Court deciding not to take any action on the recommendations at this meeting but to postpone it to the next meeting.

HEALTH DEPARTMENT
BUDGET REQUEST

Dr. Steven Allen, Director of Local Health Services for the State Department of Public Health, was present along with Mr. Allen Murray out of the Knoxville Office, to explain the problem concerning Loudon County Quarterly Court not having appropriated enough money to carry the full County Health program for this year, the problem arising from the County failing to appropriate sufficient money to pay for a new nursing supervisor who was working in the Loudon and Roane Health Departments. The Quarterly Court had considered this question once previously and had decided that inasmuch as the County had not requested the supervisor that the County would not undertake its portion of the payment. Dr. Allen explained that it was too late for the Quarterly Court to take that position inasmuch as the lady had been employed for seven months in the fiscal year already, that the State was attempting to improve its health services throughout the State of Tennessee and to have in all counties supervision of nurses by qualified supervisors who had had advanced training where possible, and that the situation was that the County's portion of the State budget for the Health Department was going to be depleted somewhere around the month of April and there would be no money left to pay any of the County Health Department personnel. He stated that there were some alternatives such as using County savings (which were in the hands of the State Health Department held for the benefit of Loudon County) but this would only pay for one year, or to use the Medicaid money that was being sent back to Loudon County in the amount of \$9900 (but which had already, he noted, been appropriated for the County Justice Center earlier in the meeting), or that a general appropriation would be necessary. The Quarterly Court after some discussion took no action. Representatives from the Loudon County Health Department including Rose Keener, Margie Price, and Robert Proaps were also present.

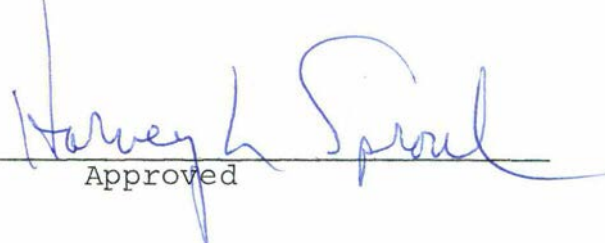
NOTARY PUBLICS ELECTED

It was moved by Squire Hudson, seconded by Squire Foster, and unanimously approved that the following persons be elected for four-year terms as notary publics, they having filed the proper application:

C. H. Gray	Nola Elam
William Broady Harrison	
Juanita Mills	Priscilla Jackson
Joe Harrison Smith	Dorothy F. Brown
James M. Hartsook	Virginia Ledbetter

ADJOURN

It was moved by Squire Blair, seconded by Squire Hartsook, and unanimously approved that the meeting be adjourned at 11:20 P. M.


Approved

Route 5
Lenoir City, Tennessee 37771
January 14, 1974

Mr. Harvey Sproul
County Judge
Loudon County Courthouse
Loudon, Tennessee 37774

Dear Judge Sproul:

In reference to your letter of January 9, 1974, regarding the subdivision roads in Brandywine Farms, Dixie-Lee Junction, I can report that all work has been completed as of January 10, 1974.

All roads, paving, and drainage have been completed and meet the minimum standards of the Loudon County Highway Department and the Loudon County Planning Commission's subdivision regulations and requirements.

I recommend that the roads in Brandywine Farms Subdivision be accepted by the County Court as part of the Loudon County road system.

Sincerely yours,

James T. Davis

James T. Davis

Ex Libit A

Budget Amendments for Agenda

2/11/74

County General Fund

Transfer \$150.00 from Acct. 204.2-08 (Repairs and maintenance-County Office Bldg.) to Acct. 204.2-46 (Equipment-County Office Bldg.)

Transfer \$415.24 from Acct. 97 (Unappropriated Surplus) to Acct. 303.1-19 (Other contractual services-Property Assessor)-\$329.44 and Acct. 303.1-46 (Equipment-Property Assessor)-\$22.80.

County Justice Center

Approve the action of the Budget Committee on Jan. 29, 1974 to put the \$9,924.02 refund from Medicaid Account into the County Justice Center.

General Purpose School Fund

Transfer \$2,811.10 from Acct. 97 (Unappropriated Surplus) to Acct. 2220.9 (Other Contractual Services). This transfer is requested to fund the contract between Lenoir City Board of Education and Loudon County Board of Education to offer a drafting class and increase appropriations Acct. 81-\$2,811.10.

Transfer \$222.50 from Acct. 97 (Unappropriated Surplus) to Acct. 3273.8 (Equipment for Food Services) and increase Estimated Revenues-Acct. 41-\$667.50-Funds from State for Equipment for food services and increase Acct. 81 Appropriations-\$890.00. This transfer and amendment is requested so that we may participate in a 75% Federal Grant for lunchroom equipment.

Exhibit B



TENNESSEE
STATE DEPARTMENT OF EDUCATION
OFFICE OF COMMISSIONER
NASHVILLE 37219

February 4, 1974

Mr. A. C. Dukes, Sr., Superintendent
Loudon County Schools
Loudon, Tennessee 37774

Dear Mr. Dukes:

Your requested Amendment No. 1 of January 15, 1974 for amending Project Number 73.41 under Title I, Public Law 89-10 as amended, has been reviewed by this office. Your request is approved as follows:

Decrease

FY 73 Part C Unprogrammed Allotment Balance \$5,355.00

Increase

2210.31 Regular Teachers \$3,400.00 ✓
2210.9 Other Salaries - Teacher Aides- 1,400.00 ✓ 1,440.00
2230.1 Teaching Supplies 72.94 ✓
2851.21 Contributions to Social Security 198.90 ✓
2851.22 Social Security Handling Charges .40 ✓
2851.4 Contributions to State Teacher Retirement 242.76 ✓
\$5,355.00

This increase will adjust the total approved amount of this project from \$4,527.00 to \$9,882.00.

Your Title I records and books of account should be adjusted to reflect the above changes.

Sincerely yours,

Benjamin E. Carmichael
Benjamin E. Carmichael
Commissioner

BEC/vg

Postel 2/12/74

Exhibit B

RESOLUTION AUTHORIZING THE ISSUANCE OF
\$100,000 TAX ANTICIPATION NOTES OF LOUDON
COUNTY, TENNESSEE, PROVIDING THE DETAILS
THEREOF AND AUTHORIZING THE SALE THEREOF.

WHEREAS, it has been determined by this Quarterly County Court that it is necessary and desirable to construct a general purpose county building, to be known as the County Justice Center; and

WHEREAS, Tennessee counties are authorized by Section 5-1051 of the Tennessee Code Annotated to issue notes during a fiscal year for appropriated items without the approval of the issuance of the notes by the State Director of Local Finance; and

WHEREAS, it appears advantageous to Loudon County at this particular time to issue Tax Anticipation Notes to pay for the initial engineering and construction costs for said building rather than to issue bonds; and

WHEREAS, Loudon County has no funds available in its treasury for said purposes, but authority exists under the provisions of Sections 5-1031 to 5-1038 of the Tennessee Code Annotated, as amended, for the issuance and sale of notes to provide the necessary funds therefor:

NOW, THEREFORE, be it resolved by the Quarterly County Court of Loudon County, Tennessee, as follows:

Section 1. For the purpose of providing initial funds in the amount of \$100,00 for the construction of the County Justice Center, pursuant to authority granted by Section 5-1035 of the Tennessee Code Annotated, as amended, there shall be issued a negotiable note of said county in the principal total amount of \$100,000. Said note shall be designated "Tax Anticipation Note", shall be dated February 15, 1974, or from the date the note is executed, and said note shall bear interest from the date thereof until paid at a rate not exceeding 6 per cent per annum, to be determined at the time of sale thereof, payable in four months. Both principal and interest on said note shall be payable in lawful money of the United States of America.

Section 2. Said note shall be signed by the County Judge, countersigned by the County Court Clerk, and sealed with the official seal of the County.

Section 3. Said note shall be in substantially the following form, the omissions to be approximately completed when the note is printed:

(FORM OF NOTE)

UNITED STATES OF AMERICA

STATE OF TENNESSEE

COUNTY OF LOUDON

TAX ANTICIPATION NOTE

Number _____ \$100,000

KNOW ALL MEN BY THESE PRESENTS: That the County of Loudon, in the State of Tennessee, hereby acknowledges itself to owe, and for value received hereby promises to pay, to bearer the sum of One Hundred Thousand Dollars on the _____ day of _____, with interest at the rate of _____ per cent (_____ %) per annum from the date hereof until the principal amount shall have been fully paid, such interest being payable annually, Both principal hereof and interest hereon are payable in lawful money of the United States of America at _____.

For the prompt payment of this note, both principal and interest at maturity, and for the levy and collection of sufficient taxes for that purpose, the full faith, credit and resources of said County of Loudon are irrevocably pledged.

This note is issued under authority of, and in full compliance with, the Constitution and Statutes of Tennessee, including Section 5-1035 of the Tennessee Code Annotated, as amended, and under authority of a resolution duly adopted by the Quarterly County Court of said County on _____ for the purpose of providing funds toward the construction of the County Justice Center. It is hereby certified, recited and declared that all acts, conditions and things required to be done, exist and be performed, precedent to and in the issuance of this note in order to make this note a legal, valid and binding obligation of

Loudon County have been done, exist and be performed in regular and due time, form and manner as required by law, and that this note and the issue of which it is a part does not exceed any constitutional or statutory limitation.

Section 5-1039 provides that neither the principal nor the interest of Tax Anticipation Notes issued pursuant to the provisions of Sections 5-1031 to 5-1039, inclusive, of the Tennessee Code Annotated, as amended, shall be taxed by the State of Tennessee or by any county or municipality therein.

IN WITNESS WHEREOF, the County of Loudon, by its Quarterly County Court, has caused this note to be signed by its County Judge, countersigned by its County Court Clerk and sealed with the official seal of the County, all as of the _____ day of _____, 1974.

County Judge

Countersigned:



County Court Clerk

Section 4. For the purpose of providing funds with which to pay interest accruing on said notes and the principal thereof at maturity, there shall be levied upon all taxable property in said Loudon County, in addition to all other taxes, a direct annual tax for each of the years while said note is outstanding, in amounts sufficient for that purpose. Principal or interest coming due at any time when there shall be insufficient funds on hand to pay the same shall be promptly paid when due from the general fund or other available funds of said Loudon County, and reimbursement shall be made to such fund or funds in the amount of the sums thus advanced when taxes provided for that purpose shall have been collected.

Section 5. Said notes shall be sold by the County Judge for not less than par and accrued interest, if any, to date of delivery. The action of the County Judge in consummating such sale and fixing the interest rate shall be conclusive and no further action shall be necessary on the part of this Court.

Section 6. The proceeds of said notes shall be turned over to the County Trustee of Loudon County and shall be paid out for the purposes and distributed in the manner required by law and this resolution.

Section 7. All orders or resolutions in conflict herewith be and the same are hereby repealed insofar as such conflict exists, and this resolution shall become effective immediately upon its passage.

PASSED and approved this 4TH day of February, 1974.

Harvey H. Spraul
County Judge

Attest:

Edward A. [Signature]
County Court Clerk

LOUDON COUNTY MEMORIAL HOSPITAL

VONORE ROAD
LOUDON, TENNESSEE 37774

ADMINISTRATOR
G. GAY HAMILTON

January 22, 1974

Judge Harvey Sproul
County Judge
Loudon County
Loudon County Court House
Loudon, Tennessee 37774

Dear Harvey,

In respectful compliance to the request submitted to me by the Budget Committee to provide a summary response to questions concerning current delivery and administration of Ambulance Services in Loudon County, I am submitting the following:

1. What are the methods of collecting the bills which the Hospital uses? Is this in conjunction with regular collections or on a separate basis?

We are currently billing for ambulance services on a monthly basis which is in line with hospital billing practice. The accounts for the hospital and the ambulance are kept separate.

2. Are the charges presently sufficient, or putting it another way, could the charges be raised reasonably?

The charges are certainly not sufficient if by sufficient you mean a charge high enough to offset the costs, but they are in line with the charges made for similar services in our region. With regard to adjusting the current charge we could only go up 6% a year if it is cost justified using Economic Stabilization Form 9-52. The maximum allowable increase would be \$1.80. per trip.

3. Are the ambulance personnel being used in any way when they are not on ambulance calls?

Ambulance personnel because of the emergency nature of their job must be free at all times to respond to an emergency ambulance call without delay. There are only two attendants at the hospital at any given time and these folks cannot be depended upon to treat a hospital patient because the treatment might be interrupted for an undeterminable length of time to answer a call. We have utilized these people in hospital activities where interruption of their activities does not threaten a patient. These activities are limited as you might imagine and are currently nonessential in nature with

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Judge Harvey L. Sproul

January 22, 1974

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respect to overall hospital operation. Most of their activities have centered around in-service education, maintenance of vehicles, drills, inventory of vehicle supplies and public relations in the community.

4. Does Medicare pay any portion of ambulance calls for "covered" individuals?

Medicare will pay 80% of the charges for recipients deemed eligible. Eligibility for Medicare benefits paid on ambulance claims are very rigid and sometimes seemingly unreasonable. The most prominent requirement determining eligibility is the requirement to justify transportation to a doctors office or hospital which is outside our county. For people in our county the nearest appropriate facility is our hospital, according to Medicare. A large percentage (estimated 40%) of our trips are to Knoxville, and Medicare will not pay unless that hospital has facilities we do not have.

5. What other types of insurance pay for ambulance calls? How much of the collections come from this type of insurance?

Any type of commercial insurance could conceivably pay ambulance benefits if it is provided for in the policy and the premium adjusted to reflect the coverage. It is generally for a stipulated amount which is generally less than the actual charge. There is however much work being done by third party payers to include ambulance coverage as part of the benefit package, may be two years off. Currently I would guess that less than five percent of policy holders have ambulance coverage.

6. Is the Ambulance Service accounting and billing separate from the regular Hospital?

Yes.

7. Is there any way to do with less personnel? Would there be a chance to use less personnel if the Ambulance Service was separated from the Hospital?

The personnel requirements are dictated by law enacted through legislation in HB 1444. It states there must be a driver with a special chauffeurs license and a State Certified Emergency Medical Technician in order to transport the sick or injured.

As was previously indicated when we were going into the delivery of Ambulance Service, two stations were required. This was due to the unique geographic conditions of the County and the location of the hospital. Our presumptions in that regard have been demonstrated through acquired experience as quite valid. To operate in this way requires that two crews be on duty during the hours between 7:00 A.M. and 7:00 P.M. At 7:00 P.M., we have only one crew on duty for night coverage operating in the Lenoir City area because our experience has indicated more calls originate there and the demand for ambulance service decreases at night.

Judge Harvey L. Sproul

Januar 22, 1974

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We have only enough personnel to meet state requirements for the two stations and to provide relief for days off. There would be no relief provided by separating the Ambulance Service from the hospital with respect to reducing the number of personnel in my view. Primarily because separating the service would be only an administrative change. The geographic conditions and the demand for service would not be modified by such an administrative change.

The economy that could potentially develop with the completion of the interstate and the Justice Center would be a reduction in rent expense resulting from moving the Lenoir City base to this location. The proximity of this location to the rest of the county is optimal from an operational standpoint and would presumably be free of rent expense. I think there also is the possibility of consolidating both bases, that is the hospital and Lenoir City base, into one central base to be located at the Justice Center assuming of course the completion of the interstate system in our county. This would not however hold the possibility of reducing the number of personnel required. Our experience has indicated that there are numerous times when we with two crews on duty during the day are sometimes short handed.

8. How many personnel and how many ambulances does the County utilize?

The County has nine people in the Ambulance Service at this time including the supervisor and has three vehicles, two emergency vehicles and an invalid vehicle.

9. How many calls is it estimated that the Greenback Rescue Squad is making for the county? Are there any recommendations as to changes concerning the service being operated in that area?

I don't have the statistics on the number of ambulance calls made by the Greenback unit of the Loudon County Rescue Squad which are current. I think they estimated they were making about 30 calls per month a year ago. Recently we have been making some calls on 411 highway but not very many.

I think from purely a planning standpoint, the county should begin with preparations for the future coverage of this area. If it developed as projected then the coverage demand would exceed the present capability of the Rescue Squad.

10. Would it be more economical to separate the Ambulance Service from the Hospital? If not more economical, then what advantages would be attained by separation?

From the standpoint of economy, it is my own personal view that separation of the Ambulance Service from the hospital might result in some savings if it were located in the proposed Justice Center because of its central location and dispatch capability. These savings would be hard to estimate without some experience but consolidation would seem to naturally reduce costs, certainly rent expense. There are many other reasons other

Judge Harvey L. Sproul

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than economic which would, I think, make a separation desirable. I think personnel relations within the hospital would certainly be enhanced through separation. Many times when you have an all male force with free time on their hands mixed with predominantly female work force, problems develop as our experience certainly indicates.

Any ambulance Service in any area must maintain close liaison with the local hospital. We would, even if separated, still retain the close working relationship with the Ambulance Service as before with all the advantages that relationship presents.

Also our office staff is hospital oriented with regard to accounting. The two accounting methodologies are different and do cause a significant hardship on our staff. If separated the director could perhaps with some part time office help, maybe provided by Justice Center Staff, keep better bookkeeping control of accounts because they would deal with only the one bookkeeping procedure.

In looking at the other side, that is the disadvantages of separation, of the two services, I find it extremely hard to think of some real significant disadvantages. The medicare reimbursement for service rendered to Medicare patients for charges over the per diem paid would be a static figure and not subject to change.

In summary from my standpoint there would be the advantages of improved personnel relations within hospital, savings of rent and dispatcher expense with an increase in capability to liaison with other public services offered by county advantages of consolidation, smoother administrative function and perhaps other advantage that would surface with a little experience as a separate county run entity. It has been my feeling from the experience we have had that these people split their identity between hospital and other public services like the police department, fire department, rescue squad but tend to identify more with the latter which results in many of our personnel problems.

My overriding interest is in the county's ability to function well in both of these services and because of that I would hesitate to suggest separation if I thought it would ultimately result in decreasing any of these service capabilities. Our ambulance department even now is still basically a separate entity from the hospital. The underlying nature of the two services are not bilaterally compatible in all instances. I think basically Ambulance Service as it has developed today is a hybrid of public service organizations such as police and fire departments and hospitals. It has as yet not been able to truly fix its identity securely in the spectrum of public services. In time I think most surely it will as

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Judge Harvey L. Sproul

January 22, 1974

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the service mature and when it does I think we will see it occupying a newly created position which will be a compromise identity between hospital service and police, fire, rescue squad service.

I feel separation of Ambulance service from hospital service offers some real benefits in the long run. I don't however feel that complete separation is possible. There will always be a professional attachment but less with the hospital service than with police and fire service.

11. Do you have any knowledge of other Ambulance Services which have been a part of the Hospital, but have been subsequently separated?

No, in fact I know of no other ambulance service as intimately connected to a hospital's operations as ours. There are according to a national hospital magazine only about five per cent of the nations hospitals which operate ambulance services. In our state that percentage is perhaps greater especially within the last year. But to my knowledge there is not one single hospital entity currently financing an ambulance service for a county. That is not to say it is a bad or good practice but that it is just not done elsewhere. Hospitals in other areas have been able to emphasize to the responsible governmental authority that they are currently exhausting or have exhausted all their financial assets to meet or partially meet the health care needs in their locality. The Economic Stabilization Program with its unreasonable demands on health care delivery have done nothing more than to heighten the urgency of hospitals with regard to financing.

In closing I must say it has been my pleasure to share with you some of the problems of not only the Ambulance Service but also the hospital I sincerely hope my summary responses to your prepared questions will be beneficial to you in your deliberations.

Sincerely,

G. Gay Hamilton
Administrator

GGH/bw

NO. 3-74

LOUDON COUNTY QUARTERLY COURT

RESOLUTION # 3-74

RESOLUTION ENDORSING MID-EAST COMMUNITY ACTION
AGENCY AS SPONSOR OF MANPOWER PROGRAMS AND AS
CONTINUED HUMAN RESOURCE AGENCY FOR LOUDON AND
ROANE COUNTIES

WHEREAS, Loudon County and Roane County for many years have joined together and supported the Mid-East Community Action Agency and its predecessor, the Loudon and Roane Community Action Agency, which organization has been a sponsor of Office of Economic Opportunity (OEO) programs, dedicated to social and community service, and the promotion and utilization of human resources with particular reference to those who are deprived and disadvantaged, by means of age, economic status, race, or otherwise; and

WHEREAS, there is coming from the National and State levels a restructuring of the types of services and programs that are to be sponsored by such organizations, insofar as grants and financial assistance from the State and Federal governments are concerned; and

WHEREAS, the previous philosophy and direction that has been projected by the leadership in the two Counties working with the Mid-East Community Action Agency has been toward a continued consolidated and joint effort as being the best basis on which to continue community and social service and human resource programs, e.g. Headstart, the new Older Americans Programs, the Home Health Aide Program, and other special revenue sharing programs that are in the offing; and

See Exhibit E

NOW, THEREFORE, BE IT RESOLVED by the Loudon County Quarterly Court that the Loudon County Quarterly Court endorses the cooperative arrangement with Roane County as maintained in the past through the Mid-East Community Action Agency (and its predecessor the Loudon and Roane County Community Action Agency) in its delivery of human resource programs and related services;

BE IT FURTHER RESOLVED that it is the intention of the Loudon County Quarterly Court to maintain an ability to provide adequate social and human resource programs for all the people of Loudon County, and it is felt that this goal can be achieved best with the least cost by utilizing the existing organization so as to maintain a population base of at least 50,000 people, which is the required population base for many of the existing Federal programs; that so long as Loudon County can be assured of some reasonable proportion of the services, programs and jobs that come from an association with Roane County, that it will be the Loudon County Quarterly Court's intention to provide its proportionate share of the administrative cost to sustain this program for such period of time as it would appear to be beneficial to Loudon County so to do in terms of the programs, services, Federal and State grants, etc., that are obtained and provided;

BE IT FURTHER RESOLVED that the possibility be explored of the Quarterly Courts of Loudon County and Roane County establishing a joint operational public agency under the authority of the Interlocal Governmental Co-operation Act for the delivery of human resource and social services and programs for the benefit of the people of the area to be encompassed, which Agency would be intended to supplant the existing non-profit Mid-East Community Action Agency, and that accordingly a

committee of three persons be appointed by the County Judge to meet with a committee from the Roane County Quarterly Court to study this question and to make a recommendation back to the Quarterly Court.

This the 4th day of February, 1974.

Harvey L. Spraul
County Judge

ATTEST:

Edward J. Reynolds
County Court Clerk